Table of Contents

CHAPTER 1. INTRODUCTION

§ 1:1 Adult businesses
§ 1:2 Growth and proliferation
§ 1:3 Control measures
§ 1:4 The problem of defining "adult business"

CHAPTER 2. CONSTITUTIONAL LIMITATIONS: GENERAL PRINCIPLES

§ 2:1 Introduction
§ 2:2 Preferred position of First Amendment speech
§ 2:3 Time, place, and manner regulations
§ 2:4 —Content neutrality
§ 2:5 — —"Content" versus "viewpoint" neutrality
§ 2:6 — —Is content neutrality required?
§ 2:7 — —Legislative purposes and content neutrality
§ 2:8 —Constitutional standards
§ 2:9 — —Public forums—Background
§ 2:10 — — —Defining public forums
§ 2:11 — — —Standards
§ 2:12 — — — —Traditional public forums
§ 2:13 — — — —Limited public forums
§ 2:14 — — — —Nonpublic forums
§ 2:15 — —Other standards
§ 2:16 — — —*O'Brien* rules
§ 2:17 — — —Least restrictive alternative
§ 2:18 Commercial speech
§ 2:19 —Standards
§ 2:20 — —New developments
§ 2:21 — — —The decisions
§ 2:22 — — —Issues resolved and left open
§ 2:23 —Combining traditional and commercial speech
§ 2:24 Vagueness and overbreadth
§ 2:25 —"Facial" versus "as applied" invalidity
§ 2:26 —Consequences of facial invalidity
§ 2:27 —Requirement of real and substantial overbreadth

§ 2:28 —Limiting discretion of licensor
§ 2:29 Presumptions and burden of proof
§ 2:30 Prior restraints
§ 2:31 —*FW/PBS*
§ 2:32 —Constitutional standards
§ 2:33 —Failure to limit time for decision
§ 2:34 Other constitutional standards
§ 2:35 —Due process
§ 2:36 — —Procedural due process
§ 2:37 — —Substantive due process
§ 2:38 —Equal protection
§ 2:39 —Taking clause
§ 2:40 Federalism considerations
§ 2:41 Severability

CHAPTER 3. OBSCENITY

§ 3:1 Scope of chapter
§ 3:2 Background
§ 3:3 Obscenity defined
§ 3:4 —State compliance with *Miller* standards
§ 3:5 —State constitution offers greater protection
§ 3:6 Average person
§ 3:7 —Conflicting results
§ 3:8 —Expert witnesses
§ 3:9 —Conclusiveness of jury verdicts
§ 3:10 Contemporary community standards
§ 3:11 —Local community
§ 3:12 —Which element is applicable
§ 3:13 —Persons composing community
§ 3:14 —Expert testimony
§ 3:15 Taken as a whole
§ 3:16 Prurient interest in sex
§ 3:17 —Deviant sex
§ 3:18 —Distinguishing immorality
§ 3:19 Patently offensive
§ 3:20 —Legislative specification
§ 3:21 —"Tolerance" versus "decency"
§ 3:22 Lacks "serious . . . value"
§ 3:23 Pandering
§ 3:24 Vagueness and overbreadth
§ 3:25 Scienter
§ 3:26 Personal use

§ 3:27 Protecting juveniles from exposure
§ 3:28 —Defining "obscene"
§ 3:29 —Time, place, and manner regulations
§ 3:30 Protecting juveniles from exploitation
§ 3:31 —Mistake about minor's age
§ 3:32 —Fictional characters
§ 3:33 Due process and in rem proceedings
§ 3:34 Presumptions, burden of proof, and similar matters
§ 3:35 Prior restraints
§ 3:36 Seizures, subpoenas, and search warrants
§ 3:37 —Supreme court decisions
§ 3:38 —Whether a warrant is necessary
§ 3:39 —Sufficiency of affidavits, warrants, and related matters
§ 3:40 —Seizure prior to decision on merits
§ 3:41 —Forfeitures
§ 3:42 Exemptions from regulatory scheme
§ 3:43 Violence
§ 3:44 Regulation of nonspeech activities and objects
§ 3:45 Computers and other technological developments
§ 3:46 —Supreme court decisions
§ 3:47 —Community or nationwide standards; venue
§ 3:48 —Interstate commerce; federal preemption
§ 3:49 —Issues of statutory construction
§ 3:50 —Privacy; unsolicited messages
§ 3:51 —Minors
§ 3:52 —Government or corporate owned equipment
§ 3:53 —Searches and seizures

CHAPTER 4. ZONING

§ 4:1 Scope of chapter
§ 4:2 Supreme Court decisions
§ 4:3 —Young
§ 4:4 —Schad
§ 4:5 —City of Renton
§ 4:6 —Issues resolved and left open—Total bans and effective preclusion
§ 4:7 — —Need for studies
§ 4:8 — —Legitimacy of content-based classifications
§ 4:9 —Alameda Books
§ 4:10 — —Significance of Alameda Books

§ 4:11 — —Ancillary issues
§ 4:12 General considerations
§ 4:13 Total bans
§ 4:14 Effective preclusion
§ 4:15 —Determining availability
§ 4:16 —Determining sufficiency
§ 4:17 —Burden of proof
§ 4:18 Locational requirements
§ 4:19 Distancing requirements
§ 4:20 Miscellaneous regulations
§ 4:21 Speech before zoning boards and legislative bodies
§ 4:22 Legislative motives and burden of proof
§ 4:23 —Legislative motives
§ 4:24 —Burden of proof
§ 4:25 Vagueness
§ 4:26 Overbreadth
§ 4:27 Grandfather clauses and amortization
§ 4:28 Moratoria

CHAPTER 5. LICENSING

§ 5:1 Scope of chapter
§ 5:2 Justification for licensing
§ 5:3 Prior restraint doctrine
§ 5:4 —*FW/PBS, Inc. v. City of Dallas*
§ 5:5 —Limiting discretion of licensor
§ 5:6 —Time limits
§ 5:7 —*City of Littleton v. Z.J. Gifts D-4, L.L.C.* and prompt judicial review
§ 5:8 Personal qualification requirements
§ 5:9 —Character
§ 5:10 —Residency
§ 5:11 —Criminal records
§ 5:12 —Age and miscellaneous requirements
§ 5:13 Record keeping and disclosure requirements
§ 5:14 Interior configuration requirements
§ 5:15 Fees
§ 5:16 Vagueness and overbreadth
§ 5:17 Renewal and revocation
§ 5:18 Respondeat superior

CHAPTER 6. NUISANCE

§ 6:1 Scope of chapter

§ 6:2 Nuisance law
§ 6:3 Supreme court decisions
§ 6:4 —Vance
§ 6:5 —Arcara
§ 6:6 —Issues resolved and left open
§ 6:7 Obscenity and other speech violations
§ 6:8 Nonspeech violations
§ 6:9 —Speech-related businesses
§ 6:10 —Nonspeech businesses
§ 6:11 Miscellaneous issues
§ 6:12 Vagueness and overbreadth
§ 6:13 Forfeitures

CHAPTER 7. OTHER REGULATIONS OF ADULT BUSINESSES

§ 7:1 Scope of chapter
§ 7:2 Regulating nudity
§ 7:3 —Other forms of conduct
§ 7:4 —Overbreadth, vagueness, and burden of proof
§ 7:5 Establishments that sell liquor
§ 7:6 —Nudity and liquor licenses
§ 7:7 Regulations of interiors of premises
§ 7:8 Inspection of premises
§ 7:9 Signs and other outdoor displays
§ 7:10 Newsracks
§ 7:11 Other regulations
§ 7:12 Private clubs
§ 7:13 Regulation of sexually explicit film production

APPENDICES

APPENDIX A. Sample Ordinance Provisions
APPENDIX B. Report of the Attorney General's Working Group on the Regulation of Sexually Oriented Businesses

Table of Cases

Index