

## A

- Aberdeen, Governor General Lord**  
Appointments, refusal to agree, 20n105
- Aboriginal peoples** *see* Committees of the Whole—Participants; Elections—Candidates—Rules; House of Commons Chamber—Floor—Strangers *and* Galleries; Members of Parliament—First aboriginal
- Access to Information, Privacy and Ethics Standing Committee**  
Chair and Vice-Chairs, 1046-7  
Mandate, 238-9, n407, 968  
*See also* Conflict of interest—Parliamentary committees; Conflict of Interest and Ethics Commissioner; Office of the Conflict of Interest and Ethics Commissioner; Schreiber, Karlheinz
- Accounting officers** *see* Public Accounts Standing Committee—Witnesses
- Address in Reply to the Speech from the Throne**, 684-92  
*See also* Debate, curtailment—Closure; Leader of the Opposition—Debate; Order and decorum—Recognition to speak *and* Rules regarding the contents of speeches—Repetition—Rule—Debates; Special debates
- Addresses** *see* Committees of the Whole—Motions
- Addresses by distinguished visitors** *see* House of Commons Chamber—Visitors
- Adjourn the debate, motion to**, 550  
*See also* Debate, process—Dilatory motions
- Adjourn the House, motion to**, 551-3  
*See also* Committees of the Whole—Conduct; Debate, process—Dilatory motions; Motions—Debate; Questions—Written—Replies—Questions—Transfer; Quotations—Privileges—Oral questions—Adjournment; Sittings of the House; Special debates—Address in Reply *and* Emergency debates
- Adjournment**  
Definition, 371-2
- Adjournment—Cont.**  
*See also* Committee proceedings—Organization—Meetings, scheduling—Conduct of meetings; Committees, standing—Powers—Meetings while; Conflict of Interest Code for Members of the House of Commons—Inquiries—Report—During; House of Commons calendar; Legislative process—Stages—Royal; Parliamentary record—Parliamentary publications—Journals—Format—Royal Assent; Political parties—Conventions; Private Members’ Business—Time limits; Recall of the House during an adjournment; Recess—Definition; Sittings of the House; Speaker—Election—Sittings; Tabling of documents
- Adjournment debate** *see instead* Adjournment Proceedings (Late Show)
- Adjournment Proceedings (Late Show)**, 492-5, 517-23  
Assigned seats, right to speak, 493, n393  
Board of Internal Economy, member, answering question, 492n389  
Closure, 666, n95  
Days and times, 405, 492-3, 517  
    June, last 10 sitting days, 485n343, 494  
    *See also* Sittings of the House—Continuing  
Debate  
    Length, 520-1  
    Rules, 405, 492-3  
Historical perspective, 405n41, 518-9  
“Late Show”, phrase, meaning, 492n388  
Members, not appearing to raise question, 493  
Notice, 492-3, 517, 519  
Oral questions, non-urgent matter or unsatisfactory reply, 492, 517  
Points of order, 493, 522-3  
Purpose, 517  
Questions of privilege, 493, 522-3  
Recognition to speak, 600n3  
Regulation, *Standing Orders*, adoption, 518  
Selection of questions to be raised, 519-20  
Sittings, extending, 494-5, n411  
Speaker, role, 493n391  
Suspension or delay, 456, 493-5, 521-2  
Written questions (Questions on the *Order Paper*), transferring, 478, 492  
*See also* Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations; Parliamentary Secretaries; Questions—Written questions—Replies—Questions—Transfer; Questions of privilege

- Administrator of the Government of Canada** *see* Session—Opening
- Afghanistan** *see* House of Commons Chamber—Galleries—Disorder—Visitors
- Age requirement** *see* Petitions—Guidelines for petitions—Content—Signatures
- Agenda and procedure subcommittees**  
Establishment, 974  
Reports to the main committee, 974  
*See also* Committees, legislative; Committee proceedings—Organization—Organizational—Routine
- Airbus Inquiry**, 239n406  
*See also* Conflict of interest—Parliamentary committees—Government inquiries; Rights of the House as a collectivity—Witnesses—Speaker’s Warrant; Schreiber, Karlheinz
- Allotted days**, 855-8  
*See also* Debate, process *passim*; Financial procedures—Supply—General debate phase; Special debates—Address in Reply—Designated days *and* Standing Orders
- Amalgam formula** *see* House of Commons—Representation
- Analysts** *see* Committee proceedings—Organization—Organizational meeting—Routine motions; Committees—Staff
- Ancillary motions** *see instead* Debate, process—Subsidiary motions
- Announcements made outside House** *see* Statements by Ministers
- Annual reports of departments, agencies and Crown corporations** *see* Committees, standing
- Annual Statutes** *see* Legislative process—Bills, form—Drafting—Printing
- Anticipation rule** *see* Debate, process—Motions—Moving
- Appeals** *see* Committee proceedings—Questions of procedure—Decisions; Committees of the Whole—Presiding Officers
- Appointments**  
Governor General Lord Aberdeen, refusal, 20n105  
*See also* Committees—Studies; Supreme Court of Canada—Judges
- Appropriation Act** *see* Financial procedures—Supply—Legislative—Supply bill
- Appropriation bills** *see* Committees of the Whole; Financial procedures—Supply—Legislative phase—Supply bill; Legislative process—Bills, form—Drafting bills—Drafting characteristics *and* Stages—Royal Assent—Ceremony—Supply bills
- Arrest in civil actions, freedom from**, 103-5  
*See also* Rights and immunities of individual Members
- Arthur v. Gillet**, 107, n217
- Assault** *see* Rights and immunities of individual Members—Obstruction—Access
- Assemblée parlementaire de la Francophonie** *see* House of Commons Chamber
- Assistant Deputy Chair of Committees of the Whole** *see* Committees of the Whole—Presiding—Selection; Presiding officers of the House; Rights and immunities of individual Members—Obstruction—Speaker—Impartiality
- Association internationale des parlementaires de langue française** *see instead* Assemblée parlementaire de la Francophonie
- Attendance**, 217-8  
*See also* Members of Parliament
- Attendance and service of Members, authority to maintain**, 127
- Auditor General of Canada**  
Reports, tabled by Speaker of the House, 332, n133, n134  
*See also* Financial procedures—Accounts; House of Commons—Administrative
- Australia** *see* Prime Minister—Dismissal; Privilege; Rights and immunities of individual Members—Freedom of speech—Waiving *and* Proceedings
- Authority of the Speaker**, 100, 303  
*See also* Rights and immunities of individual Members—Freedom of speech—Speaker; Rights of the House as a collectivity—Internal affairs—Right—Search—Documents; Speaker

## B

- “Back door”** *see* Tabling of documents
- Backbenchers** *see* Members of Parliament; Private Members’ Business—Private Member
- Bar of the House**  
Former Member summoned for tribute, 129n301, 291n72

**Bar of the House—Cont.**

- Members summoned to Bar of the House, 87-8n140, 132-3, 291n70, 645n346
- Private citizens, 132, n314
- See also House of Commons Chamber; Privilege—Contempt—Witness; Rights of the House as a collectivity—Discipline—Censure and Documents, production—Discipline

**Beauchesne, A., *Rules and Forms of the House of Commons of Canada* see Privilege****“Bell-ringing episode”**

- Two-week ringing of division bells, *Standing Orders* amendments, 263n41, 415n121
- See also Legislative process—Bills, form—Omnibus bills—Dividing—Energy Security Act

**Bells see “Bell-ringing episode”; Debate, curtailment—Closure—Motion—Division and Time allocation—Division; Debate, process—Decisions—Recorded—Deferred—Division and Division; Quorum****Bill of Rights, 1689 see Privilege—Freedom of speech—Establishment; Rights and immunities of individual Members—Freedom of speech and Proceedings in Parliament; Rights of the House as a collectivity—Discipline****Bills**

- Report stage, amendments, type, admissibility, 416n126
- Royal recommendation, 20-1
- Withdrawn see Parliamentary record—Parliamentary publications—Order Paper; Private bills practice—Legislative process—Committee consideration and Principles—Principle 1—Sponsor
- See also Committees—Studies—Legislative measures; Legislative process *passim*; Parliamentary record—Parliamentary publications

**Bills, government see instead Government bills****Bills, hybrid see Legislative process—Bills, types; Private bills practice—Nature****Bills, private see Private bills practice; Private Members’ Business—Private Members’ bills—Similar items—Senate private bills****Bills, Private Members’ see Private Members’ Business—Private Members’ bills****Bills, public see Government bills; Legislative process; Private Members’ Business—Private Members’ bills; Senate public bills****Bills, Senate see Private Members’ Business *passim*; Senate—Senate public bills****“Black Friday”, 354n276****Blue Book see Financial procedures—Supply—Legislative phase—Main estimates****“Blues” see Parliamentary record—Parliamentary publications—Debates—Corrections and Minutes of Proceedings—Corrections****Bloc populaire canadien**

- Party, foundation, 215n279

**Bloc Québécois**

- Member, swearing in, solemn affirmation, sincerity, Member raising question of privilege, 209, n260
- See also Questions of privilege
- Party, foundation, 215n279
- See also Order and decorum—Member of the Bloc Québécois

**Board of Internal Economy, 303-6**

- By-laws and decisions, Speaker tabling in House, 306, 447

- Previous session proceedings, 306

- Chair, Speaker role, 304

- Dissolution of Parliament, impact, 304, 316

- Documents, tabling by Speaker, 331-2, n129, 447-8
- Minutes, publishing on the Parliament website, 332n129

- Mandate and authority, 304-5

- Designated representatives, responding to oral questions, points of order pertaining to Board’s responsibilities, 305-6, n143

**Meetings**

- Minutes, publishing on the Parliament website, 306

- Quorum, 304

**Membership, 303-4**

- Speaker announcement, 304n131, 379, n50

- Replacement, study, 305n137

- Role, functions, 379, n50

- Secretary, Clerk of the House role, 304, 335n152

**See also Adjournment Proceedings (Late Show);**

- By-laws and decisions; Committee proceedings—

- Funding—Financial management; Conflict of

- Interest Code for Members of the House of

- Commons—Application; House of Commons—

- Administrative; Members of Parliament—Budgetary;

- Political parties—Recognition—Financial; Presiding

- Officers of the House—Deputy Speaker; Rights

- of the House as a collectivity—Internal—Right—

- Members’; Speaker—Administrative—House

**Borrowing authority see Financial procedures; Legislative process—Bills—Drafting—Drafting characteristics****Bourinot, John George see instead Parliamentary procedure—Principles****Braille documents**

- Tabling or presenting, 445, 460

**Breach of the Oath of Allegiance** *see* Oath of Allegiance or Solemn Affirmation—Breach

**Bribery** *see* Elections

**Briefs** *see* Committee proceedings—Organization—Evidence

**British Colonial Office** *see* Colonial Office

**British North America Act**

Name change, 1n1

*See also* Constitution Act, 1867

**British Parliament**

Oath of abjuration, 9, n25

Powers, jurisdiction, 1-2, n2, n4

*See also* Committees—Historical perspective;

Committees of the Whole—Historical perspective—United Kingdom; Legislative process—Historical perspective—United Kingdom; Parliamentary democracy; Parliamentary procedure—Rules and practices—United Kingdom; Privilege *passim*; Rights and immunities of individual Members *passim*; Speaker—Historical perspective—United Kingdom

**Broadcasting Services, 1239-45**

Parliament of Canada Web site, Internet broadcast of proceedings, 296, n92

*See also* Committee proceedings—Reporting—

Broadcasting; Committees of the Whole—Reporting—Debates; Daily Program—Televised; House of Commons—Debates; House of Commons Chamber—Broadcasting; National anthem—Televising; Questions—Oral questions—Conduct—Televising

**Budget** *see* Financial procedures—Ways and means; Parliamentary record—Broadcasting Services—Authority; Private Members' Business—Private Members' Hour—Cancellations

**Budget debate** *see* Financial procedures—Ways and means—Budget

**Budget secrecy** *see* Financial procedures—Ways and means—Budget—Budget speech

**Budget speech** *see* Financial procedures—Ways and means—Budget

**Budgetary entitlements, 245-50**

*See also* Members of Parliament

**Bulk mailing** *see* Members of Parliament—Budgetary—Mailing; Questions of privilege—Members—Postal; Petitions—Guidelines—Form—Written—Printed; Rights and immunities of individual Members—Freedom—Remarks made outside; Rights and immunities of individual Members—Obstruction—Defamation—Householders

**Business of Supply** *see instead* Supply

**Business of the House**

Daily Program, 425-96

Government, role, *Standing Orders*, provisions, 41n4

Prior to Speech from the Throne, 378n43

Projected Order of Business, setting, 488

*See also* Weekly Business Statement

**By-elections** *see* Elections

**By-laws and decisions**

Board of Internal Economy, role, 306

**Byng, Governor General Lord**

Dissolution, refusal, King-Byng controversy, 20n105, 23n122

**C**

**C-1, An Act respecting the Administration of Oaths of Office** *see instead* *Pro forma*, Bill C-1

**Cabinet**

Definition, 27n144, 28-9

Members

Appointment, mandate, 29

First woman appointed, 183n100

Resignation, failure to win election, 28, n153

Senators, appointment, 24n125

Cabinet solidarity *see* Debate, process—Decisions—Calling—Free

*See also* Ministers; Ministry

**Cabinet Ministers** *see instead* Ministers

**Cabinet solidarity** *see* Debate, process—Decisions—Calling—Free

**Cable companies** *see* Parliamentary record—Broadcasting—Current

**Cable Public Affairs Channel (CPAC)** *see* Parliamentary record *passim*

**Calendar** *see instead* House of Commons calendar

**Canada Day**

Statutory holiday, 387, n86

*See also* Dominion Day

**Canada Elections Act**

Modifications

Chief Electoral Officer, recommendations, 202n219

Royal Commission on Electoral Reform and Party Financing (Lortie Commission), recommendations, 184, n110

Repeal and replacement, 188-9, n136

*See also* Chief Electoral Officer—Reports; Elections—Calling—Fixed date—Four years *and* Contested; Parliament—Duration—Four years

- Canada Gazette**  
 Definition, 174n54  
*See also* Delegated legislation; Elections—Candidates—Elected; Legislative process—Bills, form—Drafting—Printing
- Canada (House of Commons) v. Vaid**, 79, n109, 120n261, n264, 261n21, 268n68
- Canada Post Corporation** *see* Rights and immunities of individual Members—Obstruction—Intimidation
- Canada-United States Free Trade Agreement**  
 Adopting, special session, 383n65  
*See also* Committees of the Whole—Conduct—Closure—An Act
- Canadian Broadcasting Corporation, case** *see instead* New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)
- Canadian Centre for Occupational Health and Safety** *see* Private Members' Business—Private Members' motions—Public
- Canadian flag** *see* Parliament Buildings—Peace Tower; Questions of privilege—Peace Tower
- Canadian Human Rights Act** *see* Privilege—Court challenges
- Canadian Human Rights Commission** *see* Pankiw v. Canada (Human Rights Commission)
- Canadian Human Rights Tribunal** *see* Privilege—Court challenges—Canadian Human Rights Act—Member's
- Canadian Institute of Chartered Accountants, An Act respecting (Bill S-10)** *see* Private bills practice—Legislative process—Committee consideration—Votes
- Canadian Parliamentary Channel (CPaC)** *see* Parliamentary record—Broadcasting Services—Historical
- Canadian Radio-television and Telecommunications Commission (CRTC)** *see* Parliamentary record—Broadcasting—Current—Cable companies
- Capital stock** *see* Private bills practice—Principles—Principle 4—Fees
- Carillon** *see* Parliament Buildings
- Casting vote**, 325-9  
*See also* Committee proceedings—Debate—Votes; Committees—Chairs; Committees of the Whole—Conduct—Divisions; Confidence convention—Speaker; Debate, process—Decisions—Calling; Elections—Votes—Recount—Returning; Legislative process—Stages—Committee—Clause-by-clause—Amendments; Parliamentary record—Parliamentary—Journals—Format—Chair; Private bills practice—Legislative—Committee consideration; Speaker
- Caucus** *see* Parliamentary caucuses
- Cellular phones**  
 Use in House, 270n82
- Censure motions** *see* Office of the Law Clerk and Parliamentary Counsel—Confidentiality; Pipeline debate (1956)—Speaker; Speaker—Impartiality—Breaches—Legislative Counsel
- Censure motions against Chair** *see* Motions—Censure; Speaker—Impartiality
- Censure, reprimand, summoning individuals to Bar of the House**, 130-3  
*See also* Rights of the House as a collectivity—Discipline
- Census** *see instead* Decennial census
- Centennial Flame, fountain** *see* Parliament Buildings; Parliament Hill
- Centennial Flame Research Award Fund**  
 Establishment, 279n16
- Centre Block** *see* Parliament Buildings
- Chair Occupants** *see instead* Presiding Officers of the House
- Chalk River, National Research Universal Reactor, An Act to permit the resumption and continuation of the operation (Bill C-38)** *see* Committees of the Whole—Resolving into—Witnesses
- Chamber**, 284-97  
*See also* House of Commons Chamber
- Charges against a Member** *see* Questions of privilege—Raising—In the House
- Charter of Rights and Freedoms** *see* Constitution; Privilege—Constitution and Court challenges; Rights of the House as a collectivity—Internal affairs
- Chief Clerk** *see* Private bills practice—Principles—Principle 4—Fees
- Chief Electoral Officer**, 198-202  
 Appointment, mandate, 198-9  
 Nominee, referral to Procedure and House Affairs Standing Committee and ratification, motion, 199, n199  
*Dominion Elections Act*, establishing position, 198  
 Incumbents, 198-9, n194  
 Independence, appointment by House resolution, 198  
 Position, historical perspective, 198-9  
 Relationship with Members, 202  
 Reports, Speaker tabling in House  
*Canada Elections Act*, amendments, recommendations, 202n219  
 Electoral boundaries readjustment, recommendations, 173-4, n50  
 Tabled by Speaker of the House, 332, n133, n134

- Chief Electoral Officer**—*Cont.*  
 Responsibilities, 174-5, 200-2  
   General election/by-election, 189-93, 200-2  
   *See also* Elections—Votes—Recounts  
 Salary, 200, n201  
 Substitute, appointment, 199n200  
*See also* Elections *passim*; Electoral boundaries, readjustment; House of Commons—Vacancies
- Chief Justice of Canada** *see* Electoral boundaries  
 commissions—Appointment; Session—Opening—by Administrator; Speech from the Throne—Read by
- Citizenship and Immigration Standing Committee**  
 Mandate, 967
- Civil cases** *see* Order and decorum—Rules regarding—*Sub judice*; Rights and immunities of individual Members—Arrest
- Civil List** *see* Financial procedures—Historical perspective—British precedents
- Clerk Assistant** *see* Clerk of the House
- Clerk of Petitions** *see* Petitions—Certifying and Guidelines—Form—Language—Modern wording; Private bills practice—Legislative process—Report of the Clerk and Principles—Principle 1—Petitions
- Clerk of the House**, 307-10  
 Appointment, 307  
   Certificate of nomination, referral to committee, 470  
   *Standing Order* 111.1, first Clerk appointed, 307n155  
   *See also* Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations  
 Clerk Assistant, appointments, 309, n162  
 Deputy Clerk  
   Appointment, 309, n162  
   Role, 309, n162  
 Role, 307-10  
   Distinguished visitors, 422-3  
   Historical context, 307n154  
   Royal Assent ceremony, 417  
   Speaker's Parade, 400  
   *See also* Petitions—Presentation—Presentation by; Private bills practice—Legislative process—Filing—With *and* Principles—Principle 1—Petitions—Filing  
 Senior officials reporting to, 308-10  
 Voting in a federal election, prohibited, 185n112  
*See also* Board of Internal Economy—Secretary; Committees of the Whole—Resolving into; House of Commons—Administrative and Officers—Honorary—Former Clerks; Private Members' Business—List—Draw *and* Management *and* Order—Withdrawal—Item, outside; Tabling of documents—"Back door"
- Closure**, 659-66  
 Introduction, historical context, 262-5n41, 265n49  
*See also* Adjournment Proceedings (Late Show); Committee proceedings—Debate; Committees of the Whole—Conduct; Debate, curtailment *passim*; Debate, process—Previous—Debate—Curtailment; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations; Order and decorum—Powers—Debate; Pipeline debate; Quotations—Debate, curtailment; Special debates—Address—Debate
- Coalition government** 39-40, n2  
*See also* Confidence convention—Government—Cooperative government; Macdonald, Sir John A.
- Code of Conduct for Members of the House of Commons: Sexual Harassment** *see instead* Sexual Harassment, Code of Conduct for Members of the House of Commons
- Code of Conduct Special Joint Committee** *see* Conflict of interest—Legislation—Code—Milliken
- Colonial and imperial conferences**  
 Role, 19
- Colonial Office**  
 Role, powers, 19n99
- Coming into force** *see* Legislative process—Bills, structure; Legislative process—Stages; Legislative process—Stages—Committee—Clause-by-clause—Admissibility
- Commission of Inquiry into the Sponsorship Program (Gomery Inquiry)**, 89-90, n150, 93n159, 94n162, 101-2, 914n518  
*See also* Financial procedures—Accounts—Auditor—Mandate; Privilege—Contempt—Misleading—Discrepancies; Rights and immunities of individual Members—Freedom of speech—Waiving
- Commissioner of Lobbying**  
 Reports, tabled by Speaker of the House, 332, n133, n134
- Commissioner of Official Languages**  
 Absence or incapacity, 316  
 Reports, tabled by Speaker of the House, 332, n133, n134
- Commissioner of the Environment and Sustainable Development** *see* Financial procedures—Accounts—Auditor
- Commissions of inquiry** *see* Conflict of Interest Code for Members of the House of Commons—Inquiries; Order and decorum—Rules regarding—*Sub judice* convention—Courts
- Committee clerks** *see* Committees—Staff
- Committee on the Use of Parliament Hill**  
 Membership, 280  
*See also* Parliament Hill—Public gatherings

**Committee powers** *see* Committees**Committee proceedings**, 1054-1112

- Debate, rules, decision-making process, 1060-4
- Closure, 659
- Motions, 1065-8
  - Format and admissibility, 1065
  - Moving, 1062
  - Notice, 1061-2
    - Confidentiality, 1062
  - Privileged motions, 1067-8
    - Amendments, 1067
    - Superseding motions, 1067-8
      - Dilatory motions, 1067-8
      - Previous question 1068
  - Routine motions, 1069-73
    - Exception, 1069n630
  - Subsidiary motions, 1067
  - Substantive motions, 1065
  - Types, 1065-8
    - Figure 20.4, 1066
- Unanimous consent, use, 1064
- Votes, 1062-4
  - Abstention, 1063
  - Casting vote, 1063-4, n608, n609
- Funding of activities, 1100-6
  - Financial accountability, 1105
    - Comprehensive annual report, 447, n130
  - Financial management authorities, 1100-2
    - Board of Internal Economy, 1100
    - Liaison Committee, Subcommittee on
      - Committee Budgets, 1100-2
  - Obtaining funding, 1102-5
    - Additional funding and unused funds, 1105
    - Legislative and special committee budgets, 1105
      - Approval process, Figure 20.10, 1106
    - Operational budget or interim funding, 1103
    - Service contract budget, 1105
    - Standing committees, project and travel budgets, 1103
      - Approval process, Figure 20.9, 1104
- Organization and conduct of business, 1068-88
  - Briefings, 1075-6
  - Evidence, gathering, soliciting opinions, 1076-82
    - Briefs and other papers, 1082
      - Official languages, 1082
        - English only, distribution, refusal, 80, 121n267, 1070n637
    - Electronic consultation/online, 1076-7, n659, n665
    - Video conferences, 1076n663
    - Witnesses
      - Attendance, requirement, 137-8, 980-3
      - Freedom of speech, 92-5, 1080, n681
      - Obligation to tell the truth, 140, n350

**Committee proceedings—Cont.**

- Organization and conduct of business—*Cont.*
  - Evidence, gathering, soliciting opinions—*Cont.*
    - Witnesses—*Cont.*
      - Swearing in, 1081
        - Oath, solemn affirmation, text, Figure 20.6, 1081
      - Right to administer, *Parliament of Canada Act*, measures, 69-70, n61, 140
    - Testimony, 1078-80
      - Council, advisory role, 1078
      - Public servants, declining to answer, 1078-9
    - See also* Rights and immunities of individual Members—Freedom of speech—Extension *and* Obstruction—Defamation; Private bills practice—Principles—Principle 3
    - See also* Committee proceedings—Reporting
- Meetings and activities, types, 1088-92
  - In camera meetings, 1088-90
    - See also* Committee proceedings—Organization—Organizational meeting—Routine motions *and* Reporting of activities and deliberations—Written information—Minutes of Proceedings
  - Informal meetings, 1090
  - Outside Parliamentary Precinct, 1091-2
    - Travel, authorizing, motion, 474, 680-1, 1091, n742
      - Moved by a Minister, 681-1, 474, n279
    - Unanimous consent, denied, 474, n280, 681
    - See also* Debate, process—Unanimous—Committees
    - Within the National Capital Region, 1091
  - Public meetings, 1088
- Meetings, scheduling, convening and conduct, 1094-9
  - Conduct of meetings, 1097-9
    - Adjournment, 1099
    - Quorum/reduced quorum, 1097-8
      - Historical perspective, 958n28
      - Parliamentary secretary, member, 1097
    - Suspension, 1098-9
      - When bells sound to call Members to recorded division, 988
  - Convening a meeting, 1095-6, 1040n487
    - By the Chair, 1095
    - Cancelling, 1096

**Committee proceedings—Cont.**

- Organization and conduct of business—*Cont.*
  - Meetings, scheduling, convening and conduct—*Cont.*
    - Convening a meeting—*Cont.*
      - Four Members requesting, Standing Order 106(4), 1095-6
        - Exception, 1095-6n755
    - Times of meetings and room allocation, 988, 1094-5
      - Legislative committee, priority, 988
      - Rotating blocks of time system, 1094n747
- Organizational meeting, 1069-73
  - Legislative committee, 1069n629
- Routine motions, 1069-73
  - Agenda and Procedure Subcommittee, 1069-70
  - Analyst services, 1069
  - Document distribution, 1071
    - Official languages, 1071
  - In camera meeting
    - Access, 1072
    - Transcripts, 1072-3, n646
  - Joint, special and legislative committee, 1073n650
  - Meeting without a quorum, 1070
  - Notice of motion requirement, 1073
  - Time for opening remarks and questioning of witnesses, 1070
  - Witnesses travel, accommodation and living expenses, 1072
  - Working meals, 1071
- Physical setting, 1092
  - Meeting rooms, 298-9
    - Assignment, priority system, 299n109
    - Configuration, 1093
      - Figure 20.7, 1093
    - Railway Committee Room, 299, n108
- Records, Archiving, 976-7
- Reports
  - Adoption by a committee, 1083
  - Bills *see* Committees—Studies—Legislative measures
  - Concurrence in by the House, motion, 471-3, 1087-8
    - Admissibility, recommendation to change committee's name, 471, n262
    - Committee travel, authorizing, 680
    - Debate, rules, 472-3
      - Length, 465-6, 473, n269
    - Resumption, 465-6, 469n253, 470n254, 472
    - Government response requested, impact, 461, n201, 471, n259
    - Moving, 461, 471-3
    - Number of motions, 465-6, 473

**Committee proceedings—Cont.**

- Organization and conduct of business—*Cont.*
    - Reports—*Cont.*
      - Concurrence in by the House, motion—*Cont.*
        - Recommitting report to committee, 472, n264
        - Routine motion, use of Standing Order 56.1, 679n197
        - Sponsor absent, unanimous consent requirement, 471, n261
        - See also* Confidence convention—Government; Standing Orders—Modifications—Committee
      - Dissenting or supplementary opinions, appending and explaining, 460-1, n198, n199, n200, 962, 1083, n698, n699
      - Format, 460
      - Government response, Standing Order 109, 122n269, 443, n102, 471, n259, 1086
        - Dissolution, effect, 450, 976n135
        - Oral request, 460, n195
        - Prorogation, effect, 450, 976n135
        - See also* Committee proceedings—Organization—Reports—Concurrence
      - Leaks, questions of privilege, 1085, n707, n708
      - Minority reports, not recognized or permitted, 460
      - Official languages, 460
      - Presentation to the House, 459-61, 1084-6
        - Member presenting, 459, n193
        - Reading out, brief explanation, 459, n194
        - Routine Proceedings, rubrics, order, process, 459
      - Production, deliberations, 1082
      - Subjects, 459
      - See also* Confidence convention—Government; Private bills practice—Legislative process—Committee consideration
    - Studies, determination, work schedules and list of witnesses, preparation, 1074-6
      - Usual order of business leading to a substantive report, Figure 20.5, 1075
- Procedural framework, 1054-8
  - Committee procedure, sources, 1054-7
    - Constitution and Acts of Parliament, 1054-5
      - Constitution Act, 1867*, 1054
      - Constitution Act, 1982*, 1055
      - Parliament of Canada Act*, 1055
    - Orders of reference, instructions and *Standing Orders*, 1055-6
    - Practice, 1057
    - Rulings by the Speaker of the House and committee Chairs, 1056-7
    - “Masters of their procedures”, 1057-58

**Committee proceedings—Cont.**

- Questions of procedure and privilege, 1058-60
  - Decisions of the Chair and appeals, 1059
  - Disorder and misconduct, 1058-59
    - Expulsion of a witness or a member of the audience, 1058n576
  - Points of order, 1060-1
  - Questions of privilege, 1060
    - Report, 1060, n587
  - See also* Questions of privilege—Raising—In standing—Speaker
- Reporting of activities and deliberations, 1107-12
  - Broadcasting of Committee Proceedings, 1109-12
    - Broadcasting guidelines, Procedure and House Affairs Standing Committee recommendations and approval, 298n106, 1110n823
    - Reuse, reproduction, 1109-10, n821
    - Television, 1110-2
    - Webcasting, 298, n106, 1110
  - Parliament of Canada Web site, 1107
  - Press conferences, 1109
  - Written information, 1107-9
    - Evidence, 1108
    - Minutes of Proceedings, 1107-8
      - In camera meetings, 1108n812
    - Notice of meeting, 1107
    - Press releases, 1109
    - Reports, 1109
      - Formats, 1109n819
  - See also* Committees, standing—Powers—Papers and evidence; Parliamentary record—Broadcasting—Current
  - Sub judice* convention, respecting, 1057n570
  - See also* Committees; Committees, joint; Committees, legislative; Committees of the Whole; Committees, special; Committees, standing; Subcommittees

**Committee reports** *see* Committee proceedings—

- Organization—Reports; Committees—Studies—Legislative measures—Bills—Reports to the House; Committees, legislative—Reports to the House; Committees, standing—Powers—Report to the House; Parliamentary record—Parliamentary—Minutes of Proceedings

**Committee rooms**, 298-9, 1092

- See also* Committee proceedings—Organization—Physical setting—Meeting rooms

**Committees**, 953-1112

- Acting Chairs, 1039-52
  - Role, 1042-3
- Advantages, 954
- Chairs, 1039-52
  - Casting vote, 1063-4, n608, n609
  - Decisions, appeal, 962, n580, 1061n589

**Committees—Cont.****Chairs—Cont.**

- Designation, methods, 1043-50
  - Election, 1045-8
    - In absentia*, 1046n515
    - Secret ballot, 961, 1048
  - Figure 20.3, 1044
  - Removal, 1051n544
  - Resignation, form, 1050n540
  - Role, 1039-41
  - Vacancies, 1050-2
- Committees of the Whole *see* Committees of the Whole
- Documents
  - Briefs and other papers *see* Committee proceedings—Organization—Evidence
  - Distribution *see* Committee proceedings—Organization—Organizational—Routine
  - Evidence *see* Committee proceedings—Reporting—Written; Committees, standing—Powers—Papers and evidence; Parliamentary record—Parliamentary publications—Minutes
- Groups, dividing into, 974n120
- Historical perspective, 955-62
  - British Parliament precedents, 955-6
  - Rules of the House of Commons, development, 957-62
  - Upper and Lower Canada, United Province of Canada, 956-7
- Joint committees *see* Committees, joint
- Legislative committees *see* Committees, legislative
- Lifespans, 975-8
  - Dissolution, effect, 976
  - Prorogation, effect, 975-6
  - Resuming proceedings in a new session, 977-8
- Mandates, 963-75, 1065n618
- Meeting rooms *see* Committee proceedings—Organization—Physical
- Meetings *see* Committee proceedings—Organization
- Membership, 953n1, 1025-54
  - Changes, 1034-6
    - Death or resignation of a Member, 1034, n457, n458
  - Establishing, 1027-34
  - Members, associate members and non-members, status, 1025-6
  - Non-parliamentarians, participation, 1039
  - Number of members, historical perspective, 959, n29
  - Parliamentary secretaries, appointment, 962, 1028-9, n419, 1034
    - Whip, role, 962, 1039
  - Substitutes, 1036-9, n474
    - Designating, methods, 1037-7
    - Form, 1037
    - Independent Members, 1037, n476
    - Status, 1036-7

**Committees—Cont.**

- Ministers, role, 962
- Minutes of Proceedings *see* Committee proceedings—Reporting—Written; Committees, standing—Powers—Papers and evidence; Parliamentary record—Parliamentary publications
- Powers, 140-1, 978-1000
  - Additional, 999-1000
  - By committee type, 979-1000
  - Exercise, rules, 977-8, n146, n147
- Proceedings *see instead* Committee proceedings
- Quorum *see* Committee proceedings—Organization—Meetings, scheduling—Conduct *and* Organizational meeting—Routine—Meeting
- Reports *see* Committee proceedings—Organization; Committees—Studies—Legislative measures—Bills; Committees, legislative; Committees, standing
- Special committees *see* Committees, special
- Staff, 1052-4
  - Analysts, 1053
  - Committee clerks, 1052-3
  - Legislative clerks, 1053
  - Other, 1053-4
- Standing committees *see* Committees, standing
- Studies, 1000-24
  - Appointments, 1018-23
    - Officers of Parliament, 470-1, 1021-3
      - Appointee, recommending without meeting, 470, n257
    - Order in Council appointments, 1019-21
    - Reports, form, 991-2
  - Estimates, 1013-8
    - Consideration, 962, 1016-7
      - Dollar items, 1017, n356
      - Statutory items, 1017, n357
    - Historical perspective, 960
    - Initiatives since 2000, 1018
    - Procedure and House Affairs Standing Committee, recommendations, 961
    - Process, 1017
    - Reference and timeline for reporting, 1015, n349
    - Reports, form, 991-2
  - Interim estimates, 1015n349
    - See also* Financial procedures—Supply—Legislative phase—Consideration
  - Legislative measures, 1001-11
    - Bills, 1002-9
      - Clause-by-clause consideration, 1005-6
      - Officials, appearance, 1007
      - Private Members' bills, sponsor, presence, 1007
      - Order of consideration, 1004-7
      - Preparation and bringing in, 961n48, 1002-3
      - Recommittal of a bill, 1009

**Committees—Cont.**

- Studies—Cont.
  - Legislative measures—Cont.
    - Bills—Cont.
      - Referred before or after second reading, 1003-8
        - Division of the bill, instruction, 1004, n282
      - Reports to the House
        - Deadlines, 1007-8
        - Form, with or without amendment, 992-3
        - Reprinting of bill, 1007
        - Subject matter referred to, 1008
    - Delegated legislation, approval or rejection/revocation, 1010-1
      - Statutory Instruments Act*, 1010
      - User Fees Act*, 445, n116, 1010-1
    - Existing laws, consideration and review, 1009-10
    - Orders of reference and instructions, 679n198, 970n94, 1000-1
    - Petitions or written questions, government failure to respond, 478, 1023-4
    - Subject matter, 1011-2
      - International treaties, 1012n337
      - See also* Committee proceedings—Organization
  - Travel *see* Committee proceedings—Funding of activities—Obtaining—Standing committees; Committee proceedings—Organization—Meetings and activities—Outside
  - Types, 963-75
    - Figure 20.1, 964
  - Vice-Chairs, 1039-52
    - Designation, methods, 1043-50
    - Election, 1045-8
      - In absentia*, 1046n515
      - Secret ballot, 961, 1048
    - Figure 20.3, 1044
    - Resignation, 1052n549
    - Role, 1042
    - Vacancies, 1050-2
  - Witnesses *see* Committee proceedings—Organization—Evidence
- See also* Conflict of interest—Parliamentary committees; Debate, process—Unanimous consent; Motions—Notice—Members; Private bills practice—Legislative process *and* Principles—Principle 3; Privilege; Questions—Oral questions—Concerning; Rights of the House as a collectivity *passim*; Subcommittees

**Committees, joint**

- Special, 972-3
  - Chairs
    - Designation, 1049-50
    - Figure 20.3, 1044

**Committees, joint—Cont.**

## Special—Cont.

- Establishment, 972
- Mandate, 972-3
- Membership, 972-3, 1032-3
  - Changes, 1035
  - Substitutes, 1038

Powers, 998

Vice-Chairs

- Designation, methods, 1049-50

- See also* Committee proceedings—Organization—

- Organizational—Routine; Conflict of interest—

- Legislation—“Code of Official Conduct”—

- Milliken-Oliver

- Figure 20.3, 1044

Standing, 969-70

Chairs

- Designation, methods, 1045-8

- Figure 20.3, 1044

- Political affiliation, 1046-7

List, Figure 20.2, 965

Membership, 969, 1030-1, n431

- Changes, 1034-5

- Substitutes, 1037-8

Powers, 996-7

Vice-Chairs

- Designation, methods, 1045-8

- Figure 20.3, 1044

- Political affiliation, 1046-7

- See also* Legislative process—Stages—Committee—

- Referrals

**Committees, legislative, 970-1**

Agenda and Procedure Subcommittee, 974n130,

997n242

Chairs

- Deputy Speaker and other Chair Occupants, 360

- Designation, C110-11

- Figure 20.3, 1044

- Impartiality principle, 1049n530

- Speaker selecting from Panel of Chairmen, 334, n147

Creation

- Historical perspective, 970n93

- Order of reference, 970, n94

Mandate, 970-1

- Motion exceeding mandate ruled inadmissible, 970n97

Meetings, priority, 988

Membership, 970, 1031-2

- Changes, 1035

- Substitutes, 1038, n479

Panel of Chairs, 1048, n526

Powers, 996-7

Reports to the House, 970-1

Witnesses, technical, 997, n240

**Committees, legislative—Cont.**

- See also* Committee proceedings—Funding—

- Obtaining *and* Organization—Organizational

- meeting; Legislative process *passim*; Presiding

- Officers of the House *passim*; Speaker—Specific

- duties—Chairs

**Committees of the Whole, 155-7, 919-952**

Appropriation bills, 920n5

Bills

- Reference to expedite passage, 920n8

Bills, consideration, 941-6

- All stages in one sitting, case, 941-2, n151

- Appropriation bills, 941

- Motions of instruction, 945-6

- Rules of debate and proceedings, 942-4

- Amendments, 942-3, n158

- Clause 1, short title, consideration,

- postponement, 942-3

- Instruction, definition, 944, n173

- Preamble, consideration, postponement, 942, n155

- Report, mace placed back on the Table, 943

- Report stage, no amendments or debate

- allowed, 943, n165

- Speeches, time limits, 942

- Special order, referral, *Standing Orders*,

- suspension, 941n146

Time allocation, 944-5

- Cases from 1971 to 1997, 945n176

Urgent legislation, 941-2

- Strikes, termination, An Act to provide for*

- the continuation of rail service operations*

- (Bill C-39), 941n150

Conduct of debate, 931-40

- Adjournment of debate, 936

- Out of order, 936n118

Closure, 937-9

- An Act to implement the Free Trade Agreement*

- between Canada and the United States of*

- America* (Bill C-2), 938n126

- Mace placed back on the Table, 939

- Motion or resolution, 939

- Naval Aid Bill, 937n125

- Question and answer period, justification of

- measure, 938n130

Divisions, 939-40

- Casting vote, 940, n142

- No Member may enter, 940, n139

- Pairing of Members not allowed, 940

Extension of debate, 935

- Motion or special orders, 935

Interruptions, 934-5

- Resumption during a subsequent sitting, case,

- 935n108

Motions, seconder not required, 931

**Committees of the Whole—Cont.**

- Conduct of debate—*Cont.*
  - Order and decorum, 932-3
    - Naming Member, 933, n97, n98
  - Previous question not allowed, 931, n84
  - Questions of privilege, 933-4
    - Assault on Member because not in his own seat, case, 934n101
    - See also* Questions of privilege—Raising—In Committees of the Whole
  - Relevance rule, 932
  - Speeches, 931-3
    - Members need not be in their places to speak, 932, n87
    - Number of times not limited, 931, n83
    - Time limits, 931-2
      - Sharing not allowed, 932, n86
  - Termination of debate, 936-7
    - Bills that had disappeared from the *Order Paper* revived, 937n123
    - Motion “That the Chair leave the Chair”, 936, n122
- Estimates, examination, 920, n4, 949-51
  - See also* Committees of the Whole—Uses; Financial procedures—Supply—Legislative phase—Consideration of main estimates
- Historical perspective, 921-6
  - Canada, 922-6
    - Consideration, time, modification, 926
    - Main estimates, two departments or agencies, 926
    - Speeches, time limits, modification, 926
    - Supply, Committee, 923
    - Take-note debates, 925-6
      - Subjects, examples, 926n48, n49
    - Ways and means Committee, 923
  - United Kingdom, 921-2
- Mace
  - Removal from Table, 920
  - See also* Committees of the Whole *passim*
- Member, naming, Chair, role, 320, n60, 650
- Motions, consideration, 946-7
  - Addresses, 946
    - Definition, 946n189
  - Consent denied, crisis in the Persian Gulf, case, 947n191
  - Resolutions, 946
    - Definition, 946n189
  - Speeches, time limits, 947
  - Subjects, examples, 946n192
- Number, increase, 920
- Participants other than Members or officials of the House, 339n174, 921n10
- Presiding Officers, 926-29
  - Appeals to the Chair’s rulings, 928-9
    - Mace placed back on the Table, 928

**Committees of the Whole—Cont.**

- Presiding Officers—*Cont.*
  - Appeals to the Chair’s rulings—*Cont.*
    - Practice, disappearance, 928n63
    - Speaker, absence, 928n66
  - Authority, 927-8
  - Selection, 927
    - Deputy Chair and Assistant Deputy Chair, 927
    - Deputy Speaker, 927
      - Official languages, 927n56
    - Speaker, 926n53
- Private Members’ bills, referral after second reading, 1127, n65
- Quorum, 402, 930
- Reporting of proceedings, 952
  - Debates, broadcasting and webcasting, 952
  - Journals*, 952
    - Amendments, 952n217, 952n218
- Resolving into a Committee of the Whole and quorum, 929-30
  - Clerk leaving the Chamber, 929n72
  - Departmental officials, permission, 929-30
  - Minister or Parliamentary Secretary acting as witness, 929
  - Motion decided without debate or amendment, 929n70
  - Quorum, 930
  - Speaker, participation, 929n71
  - Witnesses, permission, *An Act to permit the resumption and continuation of the operation of the National Universal Reactor at Chalk River* (Bill C-38), 930n73
- Taxation bills, 920n6
- Uses of Committees of the Whole (other), 948-51
  - Estimates, consideration, 949-51
    - Day designated, verbal announcement, 950n207
    - Estimates already approved, reduced or negated, consideration, 950n210
    - Held after May 31, 950n208
    - Journals*, recording, 950n206
    - Leader of the Opposition, selection, 949
    - Main estimates, two departments or agencies, 949
    - Motion to concur in, reject or reduce not allowed, 951, n215
    - Restrictions, 949
    - Speeches
      - Length, 950, n211
      - Speaking order, 951n214
  - See also* Financial procedures—Supply—Legislative—Consideration of main estimates
  - Take-note debates, 948-9
    - Emergency debates, 948n199
    - Length, 948

**Committees of the Whole—Cont.**

Uses of Committees of the Whole (other)—*Cont.*

Take-note debates—*Cont.*

Motion, consideration, “That the Committee do now rise”, 948-9

Notice, 48 hours, 559, 564, 948

Recorded division, case, 948n198

Speaker, role, 949

Speeches, length, ten minutes, 950

*See also* Special debates

*See also* Debate, curtailment—Closure and Time;

Financial procedures—Supply—Legislative phase—

Consideration of main; Leader of the Opposition

*passim*; Legislative process *passim*; Modernization

and Improvement of the Procedures of the House of

Commons Special Committee—Recommendations—

Adjournment—Timing and Committees of; Order

and decorum *passim*; Parliamentary record—

Parliamentary publications—Journals—Format;

Parliamentary Secretaries; Questions of privilege—

Raising; Quorum; Quotations; Sittings of the

House—Continuing; Take-note debates

**Committees, special, 971**

Bills referred to, 971n100

Chairs

Deputy Speaker, 361, n318

Designation, 1049-50

Figure 20.3, 1044

Creation, order of reference, 971, n102

Mandate, 971

Membership, 1032-3

Changes, 1035

Substitutes, 1038

Powers, 998

Reconstitution, 971n103

Task forces, relationship, 971n101

Vice-Chairs

Designation, 1049-50

Figure 20.3, 1044

*See also* Committees, joint; Committee proceedings—

Funding—Obtaining—Legislative; Conflict of

interest—Legislation—Code of official conduct—

Milliken-Oliver Report, Code of Conduct Special

Joint Committee; Electoral Reform Special Committee

(1992); Financial procedures—Commons’ claim to

predominance—Senate—Senate, rights respecting

Financial Legislation (Money Bills), Special Committee

(Ross Report); Modernization and Improvement of

the Procedures of the House of Commons Special

Committee; Parliament of Canada Act, Special

Committee on the Review of; Presiding officers of

the House—Deputy Speaker Reform of the House of

Commons Special Committee (McGrath Committee);

Rights and Immunities of Members Special

Committee; Standing Orders and Procedure Special

Committee; Supreme Court of Canada—Judges

**Committees, standing, 963-5**

Annual reports of departments, agencies and Crown corporations, automatic referral, 960

Categories, 963

Chairs

Designation, 1045-8

Figure 20.3, 1044

Political affiliation, 1046-7

List

Figure 20.2, 965

*Standing Orders*, inclusion, 958

Mandate

General mandate, 966

Specific mandates, 966-8, n65

Membership, 380, 953n1, 958n27, 1030-1, n431

Changes, 1034-5

Substitutes, 1037-8

Number, historical perspective, 958-9

Powers, 978-1000

Examining and enquiring into matters as the

House may refer to them, 979

Meetings, joint sittings, 988-90

Meetings while the House is sitting and when it

stands adjourned, 988

Limitation, availability of meetings room, 988

Papers and evidence, power to print, 990-1

Evidence, 990

Minutes of Proceedings, 990

Papers and records, production, right to order, 983-7

Report to the House, 991-3

Beyond order of reference or mandate, out of

order, 991, n205

Dissenting or supplementary opinions, 460-1,

n198, n199, n200, 962, 994

Exceptions, 995

Minority reports, not recognized or permitted,

994, n222

Subcommittee, delegation, 995

Report to the main committee, adoption of

resolution, motion or report, 995n228

Witnesses, summoning, 980-3

Members of Parliament, appearance, 982, n160

Officials or public servants from other levels of

government, 981n154

Senators, appearance, 982-3, n161

Vice-Chairs

Designation, 1045-8

Figure 20.3, 1044

Political affiliation, 1046-7

*See also* Committee proceedings—Funding—Obtaining;

Committees, joint; Financial procedures—Supply—

Legislative phase—Main and Supplementary;

Legislative process—Stages—Second—Legislative;

Order in Council appointments—Committee review;

Petitions—Government—Time; Questions—Written—

Replies—Questions—Referral; Tabling of documents

- Commons' claim to predominance** *see* Financial procedures
- Composition of the House**, 165-72  
*See also* House of Commons
- Concurrence in committee reports** *see* Committee proceedings—Organization—Reports; Confidence convention—Government
- Conduct for Members, rules of**, 216-22  
Code *see instead* Conflict of Interest Code for Members of the House of Commons; Sexual Harassment, Code of Conduct for Members of the House of Commons  
*See also* Members of Parliament; Quotations—House—Responsibilities
- Confederation**  
Historical perspective, founding provinces, 14-6
- Confidence and the *Standing Orders***, 42-3  
*See also* Confidence convention—Supply, opposition motions
- Confidence convention**, 41-3, 49-53  
Confidence motions, 41-2, n10  
*See also* Financial procedures—Supply—General—Opposition motions *and* Ways and means—Budget—Budget debate—Disposal  
Definition, 41-2  
Government, defeat on confidence question, 49-54, n50  
Abstention from vote, 51-2  
Committee reports, motions for concurrence, 52, n59  
Cooperative government, formation, 53, n68  
King, 1925-26, example, 50  
Minority governments, 51-2n57, n58  
Prime Minister, resignation or dissolution, 48  
Prorogation to avoid near certain defeat, 53, n69  
Strategic absence of party during, 52n58  
Ontario, 1985 elections, example, 49n33  
Operation, 49-53  
Provisions, 41-3  
Speaker  
Casting vote, 52, n63  
Election, confidence question, not applicable, 43  
Power, 42, 49  
Supply, opposition motions, non-confidence motions, *Standing Orders*, provisions, 42-6, n14, 53, n67  
*See also* Ministry—Termination
- Confidence motions** *see* Confidence convention—Government
- Confidence question** *see* Confidence convention—Government; Speaker—Election;
- Confidential documents** *see* Tabling of documents
- Conflict of interest**  
Cabinet Ministers, assets, interests and activities, disclosure, Parker Commission on Conflict of Interest, recommendations, 222-3  
Conflict of Interest Code *see instead* Conflict of Interest Code for Members of the House of Commons  
*Criminal Code*, provisions, 222, n303  
Historical perspective, 223-6  
Legislation, historical perspective, 222-6, 235-6  
“Code of Official Conduct”, formulation  
Ethics, action plan, 225, n321  
Milliken-Oliver Report, Code of Conduct  
Special Joint Committee, 225  
Member, suit for libel, 576-7  
Ministers and other public office holders, guidelines, 235-6  
*Conflict of Interest Act*, provisions, 222-3, 236-7  
Conflict of Interest and Ethics Commissioner, role, 235, 239  
Historical perspective, 235, n384  
Inquiry reports given to Prime Minister and made public, 238n403, 242n433  
*Parliament of Canada Act*, provisions, 222-3  
Parliamentary committees and conflict of interest matters, 237-9  
Access to Information, Privacy and Ethics  
Standing Committee, mandate, 237-9, n402, n403, n406, n407  
Election expenses, mandate to study, point of order, 238n402  
Government inquiries, Airbus Inquiry, point of order, 239n406  
Political party fundraising activities, mandate to investigate, point of order, 238n402  
Procedure and House Affairs Standing Committee, mandate, 237, n400  
Private interest debate or vote, taking part, 576-7, n285  
Task Force on Conflict of Interest, recommendations, 223, n309  
*See also* Conflict of Interest and Ethics Commissioner; Conflict of Interest Code for Members of the House of Commons; Rights and immunities of individual Members *passim*; Rights of the House as a collectivity—Discipline
- Conflict of Interest Act***, 235-7  
Administration, Conflict of Interest and Ethics Commissioner, responsibility, 237, 239  
Conflict of interest  
Defining, 236n389  
Guidelines, Prime Minister's code, historical perspective, 235n384  
*Conflict of Interest and Post-Employment Code for Public Office Holders*, replacing, 235-6, n384, n387  
Conflict of interest guidelines, Prime Minister's code, historical perspective, 235n384  
Five-year review, 239n407  
*See also* Conflict of interest—Ministers

- Conflict of Interest and Ethics Commissioner**, 239-42  
 Access to Information, Privacy and Ethics Standing Committee, reports, review, 238n403  
 Reports on responsibilities of public office holders, exam, 237-8  
*See also* Conflict of Interest and Ethics Commissioner—Appointment
- Appointment process, 240-1  
 Access to Information, Privacy and Ethics Standing Committee, consideration, 238, 240  
 Certificate of nomination, referral to committee, 470
- Inquiries *see* Conflict of Interest Code for Members of the House of Commons
- Interim, 241n418
- Mandate, 241
- Officer of Parliament, privileges and immunities, 88n141, 226
- Position, creation, historical perspective, 225-8, 235-6, 239-40, n409, n411  
 Senate Ethics Officer and House of Commons Ethic Commissioner, *Parliament of Canada Act*, amending, 225
- Qualifications, 241
- Reports to Parliament, annual, 242  
 Concurrence, motion, 468  
 Tabling by Speaker, 332, n133, n134, 448, n134
- Responsibilities, 226, 237, 241-2  
*See also* Rights and immunities of individual Members—Obstruction—Defamation; Rights of the House as a collectivity—Discipline
- Conflict of Interest and Post-Employment Code for Public Office Holders** *see* Conflict of Interests Act
- Conflict of Interest Code for Members of the House of Commons**, 128-9, 222-34  
 Adoption, effective date, 226n327  
 Application  
 Board of Internal Economy, unlimited jurisdiction, 228n328  
 To Members, 222, 226-7, n333, 267
- Dissolution of Parliament, impact, 230  
 Gallant Inquiry, 230, n353  
 Harper-Emerson Inquiry, 230-1, n353, n354
- Gifts and benefits, accepting, 229, n343
- Historical perspective, 223-6
- Inquiries, 230-4  
 Conduct of inquiry, review, process, 231-2  
 Commenting on ongoing inquiries, Procedure and House Affairs Standing Committee, recommendations, 230, 232  
 Commissioner, initiating, 231  
 In private, 113, n242, 232  
 Obhrai Inquiry, 113, n242, 231n358, n359, 232n364, 233, n369  
 Resolution of the House, 231  
 Suspension, 232
- Conflict of Interest Code for Members of the House of Commons—Cont.**  
 Inquiries—*Cont.*  
 Gallant Inquiry, 230, n353  
 Harper-Emerson Inquiry, 215n279, 230, n353, n354  
 Initiating, process, 230-1  
 Obhrai Inquiry, 231n358, n359, 232n364, 233, n369  
 Paradis Inquiry, 233n369  
 Raitt Inquiry, 233n369  
 Report on inquiry, 232-3  
 Concurrence, motion, debate, 129n299, 234  
 Consideration, 233-4  
 During adjournment, prorogation or dissolution, 232n367  
 Mitigated contravention, Thibault Inquiry, Vellacott Inquiry, 233, n370  
 Motions removed from *Order Paper*, 234n382  
 No contravention, Obhrai Inquiry, Smith Inquiry, 233n369  
 Paradis Report, 233n369  
 Possible outcomes, conclusions/recommendations, 233, n370, n372  
 Raitt Report, 233n369  
 Referral back to Ethics Commissioner, 234, n382  
 Speaker, tabling, public availability, 232, n367  
 Statement by Member following Question Period, 233  
 Smith Inquiry, 233n369  
 Thibault Inquiry, 95n166, 228n341, 233n370, n372  
 Vellacott Inquiry, 233n370
- Members' obligations, Conflict of Interest and Ethics Commissioner, providing, 229
- Private interest, impact  
 Debate or vote, taking part, disallowed, 228-9, 576, n285  
 Disclosing, 227-8  
 Legal action, not furthering private interests, Thibault Inquiry, 95n166, 228n341
- Procedure and House Affairs Standing Committee  
 Review, mandate, 237-8, n400  
 Subcommittee, establishment to review specific matters, 237n400  
*See also* Conflict of Interest Code for Members of the House of Commons—Inquiries—Conduct—Commenting
- Sponsored travel, registering, 229, n344  
 Reports, tabled by Speaker of the House, 448
- Standing Orders*, inclusion in, 216n282, 222
- See also* Members of Parliament—Crossing; Rights and immunities of individual Members—Freedom—Remarks; Rights of the House as a collectivity—Discipline

**Consolidated Revenue Fund**

Definition, 824

History *see* Financial procedures—Historical—British**Constituencies**

Incumbent Member resigning, party leader elected in by-election, 185n114

Naming of constituencies, 178-9

Changing, Government bill, 179n83

Number, 164

Politically-related instances, 118-9

Two-Member, 165n10

*See also* Chief Electoral boundaries commissions;

Electoral boundaries, readjustment; Electoral

Officer—Reports—Electoral boundaries; Private

Members' Business—Private Members' bills

**Constitution, 17***Charter of Rights and Freedoms*, inclusion, 17*Constitution Act, 1867*, provisions, 16

Documents comprising, 16n77

Government powers, distribution, 17

Statutes, relationship, 259-61

*See also* Parliamentary procedure*See also* Parliament—Duration—Extension—

Modification; Private Members' Business—Private

Members' motions; Privilege; Speaker—Election

**Constitution Act, 1867**

Enactment, 3

Parliament of Canada, 3

Preamble, excerpt, 1n3, 4, 15-6

Procedural provisions, origins, 259-61

*See also* Committee proceedings—Procedural

framework—Committee procedure—Constitution;

Constituencies—Two-Member; Constitution;

Elections—Calling—Maximum; Financial

procedures—Parliament *and* Royal; Government—

Government powers—Federal-provincial

jurisdiction; Oath of Allegiance or Solemn

Affirmation; Order and decorum—Manner of

speaking—Language of debate; Parliament Hill—

“Ordnance property”; Parliamentary procedure—

Constitution; Privilege—British origin *and*

Legislation; Rights of the House as a collectivity—

Discipline—Expulsion; Senate—Membership—

Additional; Speaker *passim***Constitution Act, 1915**, 169n27**Constitution Act, 1952**, 169-70, n32**Constitution Act, 1982** *see* Committee proceedings—

Procedural framework—Committee procedure—

Constitution; Elections—Calling—Maximum; Order and

decorum—Manner—Language

**Constitution, limitations of privilege**, 75-80*See also* Privilege**Constitutional Act, 1791** *see* Parliamentary institutions—

Historical perspective; Quebec—Original province

**Constitutional monarchy**

Definition, 3

**Consultant studies** *see instead* Notices of Motions for the

Production of Papers—Responses

**Contempt, privilege versus**, 80-7*See also* Privilege**Contested elections**, 196-8, 253-4*See also* Elections**Correctional Service of Canada** *see* Rights and immunities

of individual Members—Obstruction—Constituency—

Telephone conversation

**Corrupt Practices Inquiries Act (1876)**

Repeal, 189, n137

**Corruption** *see* Elections—Bribery; Members of

Parliament—Fraud

**Court Challenges Program** *see* Private Members'

Business—Private Members' motions—Public

**Courts** *see* Committee proceedings—*Sub judice*;

Parliamentary procedure—Rules—Parliamentary;

Petitions—Guidelines—Content—Matters—

Admissibility—Matters; Privilege; Rights and immunities

of individual Members *passim*; Rights of the House

as a collectivity—Internal; Speaker; Statements by

Members—Criticism; *Sub judice* convention**Courts of record**

Definition, 634

*See also* Order and decorum—Rules regarding—*Sub judice***Criminal cases** *see* Order and decorum—Rulesregarding—*Sub judice*; Rights and immunities of

individual Members—Arrest

**Criminal Code** *see* Conflict of interest; Legislative

process—Bills, form—Omnibus; Members of

Parliament—Charges *and* Conduct—Ethical; Rights and

immunities of individual Members—Arrest—Criminal—

Prosecution

**Crossing the floor**, 215*See also* House of Commons Chamber—Seats;

Members of Parliament

**Crown, 17**

Powers, 17

Treaties, ratification, declaration of war, Crown

prerogative, 23n123

**Crown corporation**

Definition, 913n508

**CRTC** *see instead* Canadian Radio-television and Telecommunications Commission (CRTC)

**Curtailement of debate** *see instead* Debate, curtailment

## D

### Daily Order of Business

Categories, 425-6  
Changes, government prerogative, 487, n355  
Figure 10.1, 426

### Daily Proceedings, 427-36

#### Daily Program, 425-96

Adjournment Proceedings, 492-5  
*See also* Adjournment Proceedings (Late Show)  
Daily Order of Business, 426-7  
*See also* Daily Order of Business  
Daily Proceedings, 427-36  
Government Orders, 485-8  
*See also* Government Orders  
Private Members' Business, 489-92  
*See also* Private Members' Business  
Routine Proceedings, 437-85  
*See also* Routine Proceedings  
*Standing Orders*, provisions, 425  
Televised coverage, beginning, 427  
Weekly Business Statement, 488, 495-6  
*See also* Weekly Business Statement

### Death of a Member, 250-1

*See also* Committees—Membership—Changes;  
Members of Parliament—Deaths; Oath of Allegiance or Solemn Affirmation—Swearing—Member-elect; Speaker—Vacancy;

### Death of a Prime Minister, 48

*See also* Macdonald, Sir John A.; Ministry—Termination; Prime Minister

### Debate, curtailment, 653-82

Closure, 659-66  
Address in Reply to the Speech from the Throne, 688n22  
Adjournment Proceedings, impact, 666, n95  
Committees of the Whole, 659-61, 664-5  
Government Orders, extending, *Standing Orders* 67.1 666n94  
Historical perspective, 660-2, 667  
Motion of closure, 664-6  
Debate, rules, 664-6  
Division bells, 665-6  
Putting the question, 659n41, 664-5  
Question and answer period, 662, 664-5, n80  
Recorded divisions, 664-5, n81  
Notice, 662-3  
Parliament at Westminster, comparison, 660n44

### Debate, curtailment—Cont.

#### Closure—Cont.

Pipeline debate, 322n73, 354n274, 661, n50, 667  
Previous question, used in combination with closure, 657n19  
Private Members' Business, impact, 666, n94  
Time allocation, comparing, 667-8, n103  
*See also* Committees of the Whole—Conduct  
Freedom of speech, distinction, 653  
Matter of urgent nature, *Standing Orders*, suspension, 681-2  
Cases, Canadian peacekeepers in Cyprus, air traffic controllers' strike, and motion relating to Senate amendments to Bill C-14 (medical assistance in dying), 682  
Motion and debate, process, 681-2  
*See also* Special debates—Emergency debates  
Previous question, 653, 656-9  
Debate, rules, 656-7  
Impact, 656-8  
Recorded divisions, 657-8  
Use, motives, 658, n35  
*See also* Committee proceedings—Debate—Motions—Privileged motions—Superseding motions; Debate, curtailment—Closure; Debate, process  
“Routine motion”, Minister moving, 677-80, n195, n196, n197, n198  
Uses of *Standing Order* 56.1, 678-9  
Constitutionality and Speaker's rulings, 679-80, n197  
Unanimous consent, 678-9  
*See also* Motions—Routine motions; Routine proceedings—Routine motions  
Speaker, discretionary power, 654, 662, 676, 680  
Timing, debate, closure, 662n67  
Time allocation, 667-676  
Adjournment motion, out of order, 675n161  
Bills, 670, 673  
Report stage, 670, 673  
Second reading, referred to committee before, 673  
Senate amendments, 667n100  
Stages, equivalent in hours, 673n143  
Third reading, 670, 673  
Committees of the Whole, 944-5  
Division bells, 675  
Government prerogative, 671, n127  
Historical perspective, 667-71  
Motion, process, 674-6  
Motion expressed in hours, 673n143, 675, 676  
Notice, 673-4  
Principle, 667  
Private Members' Business and Adjournment Proceedings, impact, 676  
Question and answer period, 662n65, 671, 674

**Debate, curtailment—Cont.**

- Time allocation—*Cont.*
  - Recorded divisions, 675
  - Three options, 672-3
    - All-party agreement, 672
    - Majority of parties, agreement, 672, n136
    - No agreement, 673
- Time management, House business, history, 655, n9

**Debate, process, 535-98**

- Decisions of the House, 571-91
  - Calling votes, announcing results, 582-91
    - Applied votes, 586, n347
    - Casting vote, 587
    - Corrections in votes, 589-90, n370, n371, n373
    - Decision once made must stand, 590-1
      - Bills or motions rejected, similar items, admissibility, 590, n375
    - Decorum, 588, n364
      - Assigned seats during votes, 588
      - Members with a disability, accommodating, 588n359
    - Electronic voting, 591
    - Free votes, 584-5
      - Cabinet solidarity, 584n333
    - Pairing of Members, 586-7
      - Paired Member voting, 589n371
    - Party votes, 583
      - “Whipped” votes, party policy, 582n327
    - Points of order and questions of privilege, 589, n368
    - Quorum, lack of, 585n343
    - Results, announcing, 585
    - Row-by-row votes, 583, n329
      - Private Members’ bills, voting order, 583, n330
    - Successive votes, 586
  - Motions
    - Without dissenting voice (*nemine contradicente*), 572n267
    - Without vote, 571n265
  - Putting the question, 573-7
    - On division, 575
    - Private interest (pecuniary interest), 576-7, n285
      - Member, libel suit, 576-7
      - See also* Members of Parliament—Pecuniary interests
    - Process, chart, Figure 12.3, 574
    - Requirement to vote, 575-6, n282
    - Voice vote, 575
  - Recorded divisions, 577-82
    - Assigned seats, Members requesting from, 575n280
    - Deferred, 579-82
      - Division bells, length, 582, n324
      - Opposition motions, allotted days, 580, n312, n313, 862

**Debate, process—Cont.**

- Decisions of the House—*Cont.*
  - Recorded divisions—*Cont.*
    - Division bells, length, 577-8
    - Interruption, Speaker, 579, n306
    - Whip absent, 579n305
    - Whips, appearance, 578-9, n300
    - Whips, disagreement, 580, n309
    - See also* Debate, process—Previous question
  - Termination of debate, 572-3
- Dilatory motions, 547-54
  - Adjourn the debate, 550, 664-6
    - Moved by Member, 550, n99
    - Out of order, examples, 553n121
    - Previous question, motion, following, 546n67
  - Adjourn the House, 547n79, 551-53
    - Admissibility, 553n121, 664-6
      - Out of order, examples, 553n119, n121, n122
    - Extraordinary circumstances, examples, 551n107
  - Definition, 547
  - Moving, process, 547-48
    - During Routine Proceedings, 548n81, 549n91
  - Postpone consideration of question until a later date, 538n17
  - Proceed to another order of business, 549-50
  - Proceed to Orders of the Day, 548-9
  - See also* Committee proceedings—Debate—Motions—Privileged—Superseding
- Motions, 536-54
  - Admissibility, 565-6
  - Changes, corrections, 565-6, 569, n254
  - Classification, 538-54, n19
    - Figure 12.1, 539
  - Debatable and non-debatable, list, 537-8
  - Definition, 536
  - Dividing, 536n7, 570-1
    - Complicated motions, 570-1
  - Moving, 564-71
    - Anticipation rule, 568-9
      - Opposition motions, latitude, allotted days, 568, n245, 858n193
    - Debate, period divided, 565n229
    - Motions in writing, requirement, 565
    - Process, chart, Figure 12.2, 567
    - Reading in both official languages, requirement, 566
    - Reading in entirety, dispensing with, 566, n237
    - Secunder, 564, n224
  - Orders or resolutions, definition, 536-7
  - Withdrawal, 596-7, 595
    - Absence of sponsor, 570n255
  - See also* Committee proceedings—Debate; Debate, process *passim*

**Debate, process—Cont.**

- Notice of motion *see* Notice of motion
- Previous question, 543-47, 656-9
  - Application and uses, 543-4
  - Debate, 546
    - Curtailed, 546n71
  - Member voting against own motion, 546n72
  - Moving, conditions, 545
  - Negated, instances, 546n74
  - Recorded divisions, 546-7
    - Deferral, 547
      - Exception, 547
    - Withdrawal, 546
  - See also* Debate, curtailment
- Privileged motions, 540-54
  - Amendments, 540-3
    - Inadmissibility, criteria, 541-2
      - Budget debate, 542
      - Chair, reserving judgment, 540n25
      - Expanded negative, 541n33
      - Government bill, referral to
        - committee before second reading, 542
      - Motion under Order of the Day, allotted day, 542
      - Second, same as for main motion, 542n35
    - Member moving, no priority, 540n24
    - Number, limit, 541n26
    - Subamendments, 542-3
  - See also* Committee proceedings—Debate—Motions
- Steps, sequence, 536
- Subsidiary motions, 540
  - Notice unnecessary, 540n22
  - See also* Committee proceedings—Debate—Motions
- Substantive motions, 538, 554
  - Definition, 608n67
  - Printing in *Notice Paper*, 554-6
  - See also* Committee proceedings—Debate—Motions; Legislative process—Bills—Omnibus—Dividing; Notice of a motion; Questions of privilege—Raising—In the House
- Superseding motions, 543-54
  - See also* Committee proceedings—Debate—Motions—Privileged
- Unanimous consent, 591-8
  - Bills
    - Back-to-work legislation, introduction
      - without notice, two or all stages same day, 494n407
    - Reinstatement from previous session, 594, n414

**Debate, process—Cont.**

- Unanimous consent—Cont.
  - Committees
    - Reinstatement from previous session, 594
    - Travel, motions, 474, n280, 1091, n742
  - Decisions not precedents, 598
  - Dissent, 597-8
  - Limitations on use, 596-7
  - Minister's speech, question and comment period
    - afterwards, authorizing, 597n437
  - Motions, withdrawal, 596-7, 595
  - Order of business, changes, 593, n404
  - Routine motions, consent denied, question put
    - forthwith, 473, 595, 677-80
    - See also* Motions—Routine motions
  - Speaker, role, 597-8
    - Repeated attempts, 597n437
    - Speaking time, sharing, 593, n399
  - See also* Debate, curtailment; Legislative process *passim*; Private Members' Business *passim*
- Debates of the House of Commons (Hansard)**
  - Printed and electronic versions, discrepancies, question of privilege, 270n82
  - See also* Committees of the Whole—Reporting; Parliamentary record—Parliamentary publications; Petitions—Recorded; Speech from the Throne—Report to House
- Decennial census** *see* Electoral boundaries, readjustment; House of Commons—Representation
- Decisions of the Chair and appeals**, 1059
- Decisions of the House**, 571-91
  - See also* Debate, process; Order and decorum—Rules regarding—Reference to previous debates; Rights of the House as a collectivity—Internal affairs
- Decorum** *see* Order and decorum
- Delegated legislation (statutory instruments)**, 806-22
  - Canada Gazette*, publication, 810
  - Definition, 807, 810, 969n89
  - Disallowance, Reform of the House of Commons
    - Special Committee (McGrath Committee), recommendations, 816-7
  - Historical perspective, 808-9
  - Regulatory process, 807
  - Revocation of a statutory instrument, 815-22
    - Concurrence in the resolution, 818-22
      - Automatic adoption, 819
      - Consideration of the motion to the effect that the resolution not be adopted, 819-22
        - Consideration at 1:00 pm on Wednesday, process, 819
        - Member speaking only once for a maximum of 10 minutes, 820

- Delegated legislation (statutory instruments)**—*Cont.*  
 Revocation of a statutory instrument—*Cont.*  
 Concurrence in the resolution—*Cont.*  
 Deemed moved and adopted on the 15th sitting day after being placed on the *Order Paper*, 819, n69  
 Deemed withdrawn, 820  
 Grouping for debate, 820  
*Order Paper* and *Notice Paper*, publication, 819  
 Report of the committee, 817-8  
 Fruit, Vegetables and Honey Regulations, 820n79  
 Presentation, process, 818  
 Scrutiny of Regulations Standing Joint Committee, 808, 810-5  
 Joint-Chair, nomination, refusal, 812n25  
 Mandate, 810-1  
 Membership, 812  
 Powers, 812-3  
 Review criteria, 813-5  
 Supreme Court of Canada and Tax Court of Canada, statutory instruments, exceptions, 810n16  
 Speaker, role, 316, 820-1  
*See also* Committees—Studies—Legislative
- Departmental Expenditure Plan** *see* Financial procedures—Supply—Legislative phase—Main estimates—Part III
- Departmental Plan** *see* Financial procedures—Supply—Legislative phase—Main estimates
- Departmental Results** *see* Financial procedures—Supply—Legislative phase—Main estimates
- Deputy Chair of Committees of the Whole** *see* Committees of the Whole—Presiding Officers—Selection; Presiding officers of the House;
- Deputy Clerk** *see* Clerk of the House
- Deputy Speaker and Chair of Committees of the Whole** *see* Committees of the Whole—Presiding—Selection; Presiding Officers of the House; Speaker—Absence
- Dilatory motions**, 547-54  
*See also* Committee proceedings—Debate—Motions—Privileged motions—Superseding motions; Debate, process; Order and decorum—Recognition to speak—Usual order of speaking—Motion that a Member be now heard; Private Members' Business
- Disabled** *see* Debate, process—Decisions—Calling—Decorum—Members with; House of Commons Chamber—Floor—Strangers *and* Seats—Assignment; Human Resources, Skills and Social Development and the Status of Persons with Disabilities Standing Committee; Members of Parliament
- Discipline, power to administer**, 127-36  
*See also* Rights of the House as a collectivity
- Discrimination on religious grounds** *see* Elections—Candidates—Rules; Hart, Ezekiel; Nova Scotia House of Assembly—Election; Oath of Allegiance or Solemn Affirmation—Historical—Canada
- Disfranchising Act (1894)**  
 Repeal, 189n137
- Dismissal of a Prime Minister**, 54-5  
*See also* Prime Minister
- Disorder and misconduct** *see* Committee proceedings—Questions of procedure; House of Commons Chamber—Galleries
- Dissenting opinion** *see* Committees, standing—Powers—Report
- Dissolution**, 395-8  
 Definition, 372  
 Effects, 46, 397-8, 397n144  
 Government expenses, Governor General's Special Warrants, 21  
 Governor General, proclamation, 372, 395  
 Powers, 44, 187n125  
 Refusal to dissolve, Governor General, King-Byng controversy, 20n105, 23n122, 48-50  
*See also* Board of Internal Economy; Committee proceedings—Organization—Reports—Government; Committees—Lifespans; Confidence convention—Government—Prime Minister; Conflict of Interest Code for Members of the House of Commons *and* Inquiries—Report—During; Elections—By-elections—Writ—Withdrawal; Members of Parliament *passim*; Parliamentary records—Parliamentary—Journals—Publication—Prorogation; Petitions—Electronic—Prorogation; Private bills practice—Principles—Principle 2—Notices; Private Members' Business; Sexual Harassment, Code of Conduct for Members of the House of Commons; Speaker—Tenure; Tabling of documents
- Division bells** *see* "Bell-ringing episode"; Debate, curtailment—Closure—Motion of closure *and* Time allocation; Debate, process—Decisions of the House—Recorded divisions; Quorum—Bells
- Divisions**  
 Equality of voices, instances, 328n99  
*See also* Speaker—Casting  
 Interruption *see* Order and decorum—Rules of decorum—Decorum; Order and decorum—Rules regarding—Reference to previous  
 Recorded, 577-82  
 Lack of quorum, 403, n28

**Divisions—Cont.**

- Rescinding a vote, 623
- See also* Committees of the Whole—Conduct of debate; Committees of the Whole—Uses—Take-note; Confidence convention—Government—Strategic; Debate, process—Decisions; Private bills practice—Legislative—Committee consideration—Votes; Private Members' Business

**Document distribution** *see* Committee proceedings—Organization—Organizational meeting—Routine motions

**Documents**

- Householders *see* Rights and immunities of individual Members—Freedom of speech—Remarks—Defamatory; Rights of the House as a collectivity—Documents
- Parliamentary papers, right to publish, 141
- Production, right to order, 137-9
- See also* Committee proceedings—Organization—Evidence—Briefs and Organizational meeting—Routine; Committees; Questions of privilege—Raising—In the House; Rights of the House as a collectivity; Speaker—Specific—Tabling; Tabling of documents

**Documents, tabling** *see instead* Tabling of documents**Dollar items**, 871-4

- See also* Committees—Studies—Estimates—Consideration

**Dominion Controverted Elections Act**

- Repeal, 189, 197, n183
- See also* Elections—Contested

**Dominion Day**

- Name change, 387n85
- See also* Canada Day

**Dominion Elections Act** *see* Chief Electoral Officer

**Donahoe v. Canadian Broadcasting Corporation** *see instead* New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)

**Draw** *see* Private Members' Business *passim*

**Dress code** *see instead* Order and decorum—Manner of speaking—Proper attire

**Duration of a Ministry**, 43-56

- See also* Ministry—Duration

**Duration of a Parliament**, 43-56

- See also* Parliament—Duration

**E**

**E-mail** *see* Rights and immunities of individual Members—Obstruction—Constituency—Interference

**E-mails** *see* Rights and immunities of individual Members—Obstruction—Constituency—Interference

**E-petition** *see* Petitions—Electronic petitions**Election of Chairs and Vice-Chairs**, 1043-50

- See also* Committees—Chairs—Designation and Committees—Vice-Chairs—Designation

**Election of Speaker as Presiding Officer**, 339-49

- See also* Sittings of the House—Continuing; Speaker—Election

**Election of Speaker by Secret Ballot**, 341-7

- See also* Speaker—Election

**Election of Speaker during a session**, 347-8

- See also* Speaker—Election

**Elections**

- Bribery, corruption, disenfranchisement of electors, *Disfranchising Act* (1894), repeal, 189n137
- By-elections
  - Vacancies in representation, 193
    - When seat becomes vacant by court decision, 254-5
  - Writ for a by-election, issuance, 193
  - Withdrawal, dissolution of Parliament, 193n158
- See also* Chief Electoral Officer—Responsibilities; Constituencies—Incumbent; Private Members' Business—List—Draw—Eligibility

**Calling**

- Electoral period, 187-9, n133, n135
- Fixed date, 44n21, 369-70, n4
  - Four years, third Monday in October, *Canada Elections Act*, revisions, 43-4, n20, 163n1, 187n125, 189, n138
  - Instrument of Advice, Prime Minister presenting, 189
- Maximum, five years, *Constitution Act, 1867, Constitution Act, 1982*, 43, n19, 163
- Polling day stations, voting hours, 188, n135
- Writs of election, 189-93
  - Figure 4.2, 191
  - Issuance, 189-93
  - Return of writ, 194-5
  - Withdrawal, Governor in Council ordering, circumstances, 190n141

**Candidates**

- Candidacy in one constituency only, historical perspective, 185n115
- Deposit, \$1,000, 193

**Elections—Cont.**

## Candidates—Cont.

- Documents, filing, nomination day deadline, 193
- Elected, names published in *Canada Gazette*, tabled and published in *Journals*, 195
- Official agents, electoral campaign return, filing requirement, 195, n176
- Only one for a constituency, 193
- Pledges, signing, prohibition, 88n143
- Rules of Membership for the House, 181-7
  - Aboriginal, rights, 183, n104
  - Disqualifications, cases, list, 186-7
  - Election fraud, 186
  - Historical perspective, 181-5
  - Independence of Parliament, 184
  - Inmates, 186, n116
  - Legislation, 181
  - Mentally ill, institutionalized, 185n111
  - Property ownership, 182
  - Race exclusions, 183, n101
  - Religious exclusions, 183, n103
  - Residency requirement, 183, n101, 185, n114
  - Royal Commission on Electoral Reform and Party Financing (Lortie Commission), recommendations, 184, n110
  - Senators, resignation, requirement, 187, n123
  - Women, right to vote and right to be candidates, 182-3, n100
- Chief Electoral Officer *see* Chief Electoral Officer and Elections—Votes—Recount
- Clerk of the Crown in Chancery role, 198n190
- Commissioner of Canada Elections, 189n140
- Contested, 196-8, 253-4
  - Canada Elections Act*, modern provisions enacted, 188-9, 197, n183
  - Election petitions
    - Instructions, 197
    - Presentation, process, 197
    - Withdrawn, 38<sup>th</sup> General Election, 197n186
  - Historical perspective, 196n179
  - Member, impact, 197n185
  - Number, decline, 196n181
  - Speaker role, tabling reports in House, 198, 332
  - Voided, unlawfully cast ballots, 196-7, n182
- Corrupt or illegal practices, *Corrupt Practices Inquiries Act* (1876), repeal, 189n137
- Election campaign, minimum length, 188, n133, 191, n149
- Electoral campaign return, filing, prescribed time, 195, n176
  - See also* Conflict of interest—Parliamentary
- Electoral system, 163-4
  - Evolution, 187-9
  - Examination process, Procedural and House Affairs Standing Committee, recommendations, 164n2

**Elections—Cont.**

## Electoral system—Cont.

- Legislation, 164
  - Political parties, Members elected and votes received, ratio, 40n1, 164
  - Franchise, federal control, 182n96
  - Inmates, federal penal institutions, eligibility, Supreme Court of Canada ruling, 186n116
  - Register of electors, permanent record, 188n135
  - Results, publication, 195
  - Returning officers
    - Appointment by Chief Electoral Officer and term, 190, n146, n148
    - Notice of election, figure, 4.3, 192
    - Responsibilities, 190-1
    - See also* Elections—Votes—Recount
  - Votes
    - Official addition date, 194n162
    - Recount, judicial, process/rules, 194-5, n164, n166
      - Returning officer, casting vote, 195n170
        - Chief Electoral Officer, advising Speaker or two elected Members, 195n170
        - See also* Elections—Electoral system—Political
      - See also* Chief Electoral Officer—Responsibilities; Ministry—Termination; Parliament—Duration; Petitions—Guidelines—Content—Matters
    - Voting hours *see* Elections—Calling—Polling
- Elections, Privileges, Procedure and Private Members' Business Standing Committee (34<sup>th</sup> Parl. 2<sup>nd</sup> Sess.) *see* Privilege—Reviews**
- Electoral boundaries commissions, 174-5**
- Appointment, 174-5
    - Chief Justice, Supreme Court, role, 175n56
    - Senators, Members of Parliament, sitting, ineligible, 174-5
    - Speaker role, 175n57, 316
  - Composition, role, 174-7
  - Creation, *Inquiries Act*, using, 174n55
  - Mandate, 10 months, 175
    - Extension, 176
  - Reports
    - Tabling, 332, n135
    - See also* Electoral boundaries, readjustment
- Electoral boundaries, readjustment, 172-81**
- Chief Electoral Officer, role, 174-5
  - Constituencies, naming, 178-9
    - Name changing, 179, n82
    - See also* Constituencies
  - Decennial census, following, 165, 171n41, 172
  - Drawing of boundaries, 175-7
  - Electoral boundaries commissions, reports
    - Consideration by the House, 177-8
    - Final report, 178

- Electoral boundaries, readjustment—Cont.**  
 Electoral boundaries commissions, reports—*Cont.*  
   New Brunswick, community of interest, *Raiche v. Canada (Attorney General)*, Federal Court of Canada, ruling, 174n55, 176n60  
   Objections, Members filing in writing, 177, n69, 177n72  
   Procedure and House Affairs Standing Committee, referral, 176, n65  
   Tabling in House, parliament not in session, process, 176n65  
   *See also* Electoral boundaries commissions  
*Electoral Boundaries Readjustment Act*, amendment, recommendations, 173-4, n50  
 Federal matter, 173  
 Geographical considerations, 175-6  
 Gerrymandering, definition, 173n44  
 Historical perspective, 173-4  
   Legislative process, 173  
 Impartial/non-partisan commission, private Member's bill, 173n49  
 Official language minority communities, taking into account, 176n60  
 Readjustment process, suspension, 179-81  
   *Act to provide for the establishment of electoral boundaries commissions and the readjustment of electoral boundaries*, 180, n87  
 Representation order, 178  
   *Electoral Boundaries Readjustment Act*, 1995, (Bill C-69), Senate objections, 180-1, n91
- Electoral Boundaries Readjustment Act*** *see* Electoral boundaries—Boundaries readjustment
- Electoral Boundaries Readjustment Act, 1994*** *see* Electoral boundaries—Readjustment process
- Electoral Boundaries Readjustment Act, 1995*** *see* Electoral boundaries—Readjustment process
- Electoral Boundary Commission for New Brunswick** *see* Electoral boundaries—Boundaries—Community of interest; Electoral boundaries commissions
- Electoral districts** *see instead* Constituencies
- Electoral process**, 187-9  
*See also* Elections
- Electoral Reform Special Committee** (1992) *see* Canada Elections Act—Modifications—Royal Commission
- Electoral system** *see instead* Elections
- Electronic consultation/online** *see* Committee proceedings—Organization—Evidence
- Electronic documents**  
 Tabling or presenting, 445, 460
- Electronic documents—Cont.**  
*See also* Debates of the House of Commons (Hansard); Legislative process—Stages—Report stage—Notice of amendment; Notice of a motion—Written; Parliamentary record—Parliamentary publications *passim*; Petitions—Electronic
- Electronic files** *see* Members of Parliament—Budgetary—Office—Equipment
- Electronic petitions** *see* Petitions
- Electronic surveillance** *see* Rights and immunities of individual Members—Obstruction
- Electronic voting** *see* Debate, process—Decisions—Calling; House of Commons Chamber—Technological; Parliamentary record—Parliamentary *passim*
- Embargoes** *see* Notice of motion—Written
- Emergency debates**, 695-704  
 Applications, consideration, 438  
 Speaker, discretionary responsibility, 333  
*See also* Committees of the Whole—Uses—Take-note debates; Private Members' Business—Private Members' Hour—Cancellations; Sitings of the House—Continuing or extending; Special debates
- End of a Ministry**, 46  
*See also* Ministry—Termination
- Entrance in the House**, 210-1  
*See also* Members of Parliament
- Equality of voices** *see* Divisions; Speaker—Casting vote—Senate *and* Rulings—Prohibition—Motion
- Estimates** *see* Committees—Studies; Committees of the Whole; Financial procedures—Historical perspective—British precedents *and* Supply—Legislative phase; House of Commons
- Ethics**  
 Action plan *see* Conflict of interest—Legislation—Code  
*See also* Conflict of Interest and Ethics Commissioner; Senate Ethics Officer
- Ethics Commissioner** *see* Conflict of Interest and Ethics Commissioner
- Evidence** *see* Committee proceedings—Reporting of activities—Written information *and* Organization; Committees, standing—Powers—Papers; Parliamentary record—Parliamentary publications—Minutes of Proceedings; Privilege—Contempt—Misleading

**Examiner of Petitions for Private Bills** *see* Private bills practice—Form; Private bills practice—Principles—Principle 1—Petitions

**Examiner of Private Bills** *see* Private bills practice—Form; Private bills practice—Principles—Principle 1—Petitions

**Executive authority**, 26-9

Crown/government powers, relationship, 3, 17, n83, 20, 26-9

*See also* Governor General—Powers—Legislative

**Expense allowances** *see* Members of Parliament—Remuneration

**Expulsions**, 135-6, 254-6

*See also* Committee proceedings—Questions—Disorder; House of Commons—Vacancies; Members of Parliament; Petitions—Guidelines—Content—Matters—Admissibility; Rights of the House as a collectivity—Discipline

**Extending sitting hours in June** *see* Sittings of the House—Continuing—June

## F

**“Famous Five”**

Monument dedicated to, 279, n19

**Faxes** *see* Notice of a motion—Written—Original; Rights and immunities of individual Members—Obstruction—Constituency—Interference

**Ferrers** *see* Privilege—Parliament at Westminster

**Finances** *see* House of Commons—Administrative

**Finances, procedures** *see instead* Financial procedures

**Finance Standing Committee**

Mandate, 968

*See also* Financial procedures—Ways—Budget—Budget speech—Pre-budget

**Financial Administration Act** *see* Financial procedures—Borrowing authority—Modernization

**Financial cycle** *see* Financial procedures

**Financial procedures**, 823-918

Accounts of Canada, 911-8

Auditor General of Canada, 914-7

Audits, types, 915

Commissioner of the Environment and Sustainable Development, position, establishment, 915n523

Mandate, powers, 914-6, n524

Sponsorship Program, 914-6, n518

**Financial procedures—Cont.**

Accounts of Canada—*Cont.*

Auditor General of Canada—*Cont.*

Reports, 916-7

Additional reports, 917, n530, n531

Receivability, 914n517

Tabling in three volumes, process, 917

Special examinations, 915, n519

Public Accounts of Canada, 911-3

Annual report, 913

Definition, 825

Form, content, 912

Monitoring, “closing the loop”, Royal

Commission on Financial Management and Accountability, report, 911n496

Tabling, 912, n500

Volume I, II, III, 913

Public Accounts Standing Committee, 918

Chair, member of Official Opposition, 918, n537

Reports, recommendations, 918, n538

Role, 918

Basic components, 824-5

Borrowing authority, 888-91

Definition, 824

Modernization, *Financial Administration Act*, amending, 890, n374

Commons’ claim to predominance, 841-3, 842n96, n97

Senate, rights, 841-3

Senate, rights respecting Financial Legislation (Money Bills), Special Committee (Ross Report), 841n91

Financial cycle, 825-6

Figure 18.1, 826

Fiscal year transactions, 825-6

Governor General’s Special Warrants, 891-2

Conditions, 891-2

Outdated Special Warrant, 892n385

Warrants and Special Warrants, distinction, 891n381

Historical perspective, 826-35, n14, n15, n16

British precedents, 827-31, n20

Civil List, 829

Consolidated Revenue Fund, 829-30

Estimates, 830-1

Financial procedure in colonial Canada, 831-3

Lower Canada, 832

Province of Canada, 832-3

Upper Canada, 831-2

Financial procedure in the Canadian House of Commons, 833-5

*Standing Orders* (1867-1968), 834-5

Parliament and Crown, role, 823-4

*Constitution Act, 1867*, 823n1

**Financial procedures—Cont.**

- Royal recommendation, 835-41
  - Bills requiring a royal recommendation, types, 837, 910-1
  - Constitution Act, 1867*, provisions, 835
  - Current formula, 836-7
  - Definition, 824
  - Private Members' public bills, 839-41
    - Minority government, 841n86
    - Publication, process, Speaker, role, 839-41
  - Publication, process, 836-7, n60
  - Resolutions, historical context, 835-8
- Supply, 843-87
  - Continuing order for supply, 380, 853-4
    - Quorum, lack, superseding proceedings, 854n161
  - Definition, 824
  - Deviations from supply cycle, 886-7
  - General debate phase, 855-64
    - Allotted days, 855-8, n169, n171
      - Designating an allotted day, 856-8, n184
    - Distribution, 849-50, 859-60n201
  - Opposition motions, 858-64, n193
    - Amendments and subamendments, 851n147, 863-4
    - "Non-confidence" motions, 848-9n132
      - Reform of the House of Commons Special Committee, recommendations, (McGrath Committee), 849n134
  - Notice, 859, n197
  - Proceedings on an opposition motion, 861-4
  - Recorded division, 862
  - Speaker's power to select, 859-60, n204
    - PC/DR Coalition, agreement on number of votable motions, 859-60n201
  - Time allocated, 862
  - Votable motions, 861
- Historical perspective, 844-53
  - From Confederation to 1968, 844-7
  - Supply proceedings since 1968, 847-53
- House of Commons, procedure, modernization and improvements, Special Committee, report, recommendations, 850-2n143, n151
- Legislative phase, 864-86
  - Concurrence in estimates, 879-83
    - Opposed items, 881, n318
    - Votes restored or reinstated, 880, n311
  - Consideration of estimates in committee, 874-5, n279
    - Statutory items, 875

**Financial procedures—Cont.**

- Supply—Cont.
  - Legislative phase—Cont.
    - Consideration of main estimates in Committee of the Whole, 848n129, 851n145, 878-9, n297, n300
    - Interim estimates, 853, 869-70, 875-6, n279, n285
      - Interim supply, 869-70
      - Reference and report by standing committee, 853, 876, n285, 1013, n337
  - Main estimates, 864-9
    - Blue Book, 864-5
    - Departmental Plan, 866-7, n242
    - Departmental Results, 867, n245, n246
    - Estimates process, enhancement, 868, n248, n249
    - Form and content, reforms, historical, 865-8
    - Part I, Government Expenditure Plan, 864-5
    - Part II, Main Estimates, 864-6
    - Part III, Departmental Expenditure Plan, 865-6
    - Performance Report, 867, n245, n246
    - Referred to standing committees, 869, n252
      - Timing, 868, n250
    - Report on Plans and Priorities, 866-7, n242
    - Statutory items, 865, n232
    - Submission process, 825, n12
    - Votes, types, numbering, 864, n228, n229
  - Report to the House, 876-8, n285, n286
  - Supplementary estimates, 870-4
    - Dollar items, 871-4
      - Items challenged, 872-3n270
    - Final supplementary estimates, 871
    - Reference and report by standing committee, 870-1, n260
  - Supply bill or appropriation act, 883-6
    - Authority for a single fiscal year, 883-4
      - Multi-year appropriation, 884, n335
    - Concurrence, Royal Assent, 885-6
    - Draft copy, distribution, 884-5
    - Study, process, 885-6
  - Motions, types, 854
  - Traditional request for funds, inclusion in Speech from the Throne, 853n159

**Financial procedures—Cont.**

- Ways and means, 892-911
  - Budget, 897-906
    - Budget debate, 902-6
      - Disposal of amendments and termination of debate, 904-6
        - Non-confidence expression, 905-6
      - Duration of debate, 882-3n328, 903-4
      - Length of speeches, 904
      - Precedence of debate, 904
    - Budget speech, 898-902
      - Budget secrecy, 899-900
        - “Leak”, impact, 899, n422
      - Lock-up, 900, 916n529
    - Financial statement, “mini-budget”, 901-2, n434
      - Special Order, 902, n441
    - Pre-budget consultations, 900-1
      - Finance Standing Committee, report, 900-1, n431, n433
    - Tax measures into effect, 899
  - Figure 18.2, 903
  - Order of the Day, designation, Minister’s request, 898, n413
  - Presentation, annual, 825, n11, 897n410
- Definition, 825
- Legislative phase, 906-11
  - Ways and means motions, 907-9, n474, n475
    - An Act to amend the Income Tax Act (deductibility of RESP contribution) (Bill C-253)*, point of order, 908n478
    - Minister of the Crown, tabling, 893, n389, 898, n419, 907, n470
- Types, 893
- Ways and means bills, 909-11
  - Amendment in committee and at report stage, 910, n490
    - Requiring a royal recommendation, 910-1
  - Ways and means proceedings (1867-1968), 894-5
  - Ways and means proceedings (1968 to present), 895-7

**Financial statement** *see* Financial procedures—Ways—Budget—Budget speech

**Firefighters** *see* Private Members’ Business—Private Members’ motions

**First Nations** *see* Committees of the Whole—Participants; Speaker—Ceremonial—Visitors

**Fixed date** *see* Elections—General

**Flags** *see* House of Commons Chamber—Speaker’s; Parliament buildings—Peace; Questions of privilege—Peace

**Foreigners** *see* Petitions—Guidelines for petitions—Content—Signatures

**Forum for Young Canadians** *see* House of Commons Chamber

**“Franking”** *see* Members of Parliament—Budgetary—Mailing; Questions of privilege—Members—Postal

**Fraud** *see* Corrupt Practices Inquiries Act (1876); Members of Parliament; Petitions—Forgery

**Free Trade Agreement between Canada and the United States of America, An Act to implement (Bill C-2)** *see* Canada-United States Free Trade Agreement; Committees of the Whole—Conduct—Closure

**Free votes** *see* Debate, process—Decisions—Calling

**Freedom of speech**, 89-103

*See also* Committee proceedings—Organization—Evidence—Witnesses; Debate, curtailment; Privilege; Quotations *passim*; Rights and immunities of individual Members; Speaker; Waiving privilege of freedom of speech

**Freedom of the press** *see* Privilege

**“Front door”** *see* Tabling of documents

## G

**Gagliano v. Canada (Commission of Inquiry into the Sponsorship Program and Advertising Activities)**, 89-90, n150, 93n159

**Gallant Inquiry**, 230, n353

**Galleries**, 292-4

*See also* House of Commons Chamber; Parliamentary Press Gallery; Privilege—Demonstrations

**Gauthier v. Canada (Speaker of the House of Commons)**, 80, n113

**General elections** *see* Elections—General

**Gentleman Usher of the Black Rod**

Title change, 374n25

*See also* Usher of the Black Rod

**George, Barbara**

Contempt of the House, 81n119, 83n124, 86n130, 94n163, n164, 1081n689

Royal Canadian Mounted Police Deputy Commissioner, Public Accounts Standing Committee, testimony, 102

**George v. Canada (Attorney General)**, 93n160, n161

**Gerrymandering** *see* Electoral boundaries, readjustment

**Gifts** *see* Conflict of Interest Code for Members of the House of Commons

- Gomery Inquiry** *see instead* Commission of Inquiry into the Sponsorship Program
- Government**, 3-4  
 Confidence in the government *see instead* Confidence convention—Government  
 Government powers  
   Federal-provincial jurisdiction, *Constitution Act, 1867*, provisions, 3, 17  
   *See also* Constitution—Government powers; Petitions—Guidelines for petitions—Content—Matters  
 Majority/minority government distinction, 39-40  
 Majority support, 39-41  
 Public expenditures, not otherwise authorized, Governor General, authorization, 21  
 System, characteristics, 3-4  
*See also* Business of the House; Privilege—Contempt
- Government bills**, 450-3  
 First reading  
   Motion, deemed carried without debate or amendment, 451-2, n154, n155  
   Reading of full text, obsolete custom, 452, n156  
 Introduction, process, 450-3, n152  
   Order, government prerogative, 452  
   Private Members' Business, suspending, 490  
   Routine Proceedings, rubrics, order, 450-1  
 Minister moving, 452-3  
   Explanation, optional, 451, n153  
   On behalf of another Minister, 453, n160  
 Notice, 48 hours, 451  
   Waiving, by unanimous consent, 451, n150  
*Pro forma* Bill C-1 (Oaths of office), 378-9, n46, n47  
   *See also* Legislative process—Bills, form—Drafting bills—Drafting characteristics  
 Second reading  
   At next sitting, 452  
   Votable motion, 452, n157  
 Two or more stages, same day, 452, n158  
*See also* Legislative process *passim*; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Debate, length *and* Legislative process; Private Members' Business—Private Members' bills—Similar items
- Government Expenditure Plan** *see* Financial procedures—Supply—Legislative phase—Main estimates—Part I
- Government expenditures** *see instead* Government—Public expenditures
- Government House Leader** *see* House Leaders
- Government motions** *see* Standing Orders—Modifications
- Government Operations and Estimates Standing Committee**  
 Chair and Vice-Chairs, 1046-7  
 Establishment, 961, 1018  
 Mandate, 851-2, 967  
*See also* Radwanski, George, testimony
- Government Orders**, 485-8  
 Agenda, determination, government prerogative, 487-8, n355, n357  
 Historical perspective, 486  
 Motions, interrupted or adjourned, resumption of debate, 469-70, n253  
 Notice requirement, 487n354  
 Orders of the Day, 486-8  
   *See also* Orders of the day  
 Time allotment, 486  
   Extension, 456, n181, 485n343  
*See also* Daily Program; Debate, curtailment—Closure; Order and decorum—Recognition to speak—Usual order of speaking; Parliamentary record—Parliamentary publications—Projected Order of Business—Subject
- Government response to committee reports** *see* Committee proceedings—Organization—Report
- Government response to petitions** *see* Petitions
- Governor General**, 18-23  
 Powers, 17-23, 44  
   Balfour Report, 19  
   Discretionary prerogatives, 22  
   Dissolution of Parliament, 187n125  
   Legislative and executive, 20-3  
   Letters Patent Constituting the Governor General of Canada, 1947, 20  
 Royal recommendation, 20-1  
 Term of office, duration, 18  
   Extensions, 18, n88  
*See also* Aberdeen, Governor General Lord; Appointments; Byng, Governor General Lord; Dissolution *passim*; Financial procedures; Government—Public expenditures; King, William Lyon Mackenzie—Parliament, dissolution; Lieutenant-Governors—Appointment; Order and decorum—Rules regarding—References to the Sovereign; Prorogation; Royal Assent—Refusal; Session—Opening—By Administrator; Speech from the Throne—Read by *and* Governor
- Great Britain** *see* British Parliament
- Great Seal of Canada**  
 Purpose, 18n87
- Green paper**  
 Definition, 223, n305

“Greening the Hill”, program, 301n116

Grievances, redress *see instead* Petitions

## H

**Hansard** *see instead* Debates of the House of Commons (Hansard)

**Harassment, House of Commons Policy on Preventing and Addressing**, 247n454

**Harper-Emerson Inquiry**, 215n279, 230-1, n353, n354  
*See also* Conflict of Interest Code for Members of the House of Commons—Dissolution and Inquiries; Members of Parliament—Crossing the floor—Conflict of Interest Code for Members of the House of Commons

**Hart, Ezekiel**  
 First Jew elected to a Canadian legislature, expulsion, 206n246

**Harvey v. New Brunswick (Attorney General)**, 77n101, n103, 255n493, 1184n40

**Hoist amendment** *see* Legislative process—Stages—Second reading—Amendments

**Honorary Chair Occupant** *see* Speaker and Ceremonial—Speaker’s Parade

**House Leaders**  
 Role, 34-5, n185

**House of Commons**, 26  
 Administration *see* Questions—Oral questions—Administration of the House  
 Administrative structures and services, 301-10  
   Annual reports  
     *Report to Canadians*, 303n128, 448, 867, n247  
     *Strategic Plan*, 448, 867, n247  
   Auditor General review, 302, n120, n122, n123  
   Board of Internal Economy role, 303-6, 334-5  
   Clerk of the House, role, 307-10  
   Finances, Chief Financial Officer, role, 309  
   Human Resources and Corporate Planning Services, Director General, role, 309  
   Information Services, Chief Information Officer, role, 309  
   Parliamentary Precinct Operations, Director General, role, 309  
   Procedure and House Affairs Standing Committee role, 307  
   Reorganization, 301  
   Sergeant-at-Arms, role, 310n164  
   Speaker, responsibility, 303, 334-6  
   Staff management, 335

**House of Commons—Cont.**

Administrative structures and services—*Cont.*  
   *See also* Board of Internal Economy; Questions—Oral questions  
 Attendance in Senate, requirements, 337, 404  
   *See also* Quorum—Attendance  
 Chamber *see instead* House of Commons Chamber  
 Composition of the House, 165-72  
   Expansion, historical perspective, 165-7  
 Debates  
   Internet broadcasting, 296  
   Televising, 296, 648n363  
 Estimates, Speaker role, 325, 335  
 Government departments, administrative relationship, 336  
 Mace, 289-90  
 Meaning, 163  
 Officers of the House, honorary  
   Former Clerks, designation, 308n156  
   Former Member, designation, 308n156  
 Officials  
   Definition, 88n141  
   Exemption from being subpoenaed to attend court as witness, 106-7  
   Jury duty, exemption, 105-6  
   Summons to appear before House or committees, 107  
   *See also* Privilege—House  
 Pages, role, 288  
 Physical and Administrative Setting, 275-310  
 Recall, 389-92  
   *See also* Recall during a prorogation; Recall of the House during an adjournment  
 Representation by population, 166-72  
   Amalgam formula, 170, n33, n34, n35  
   Cap, feasibility Procedure and House Affairs Standing Committee, study, 171n40  
   Current formula, 171-2  
   Decennial census, recalculation of seats, faster growing provinces, bill, 171n41  
   Dual representation, abolition, 182, n98  
   *Fair Representation Act*, 171-2  
   Historical perspective, 168-71  
   One-twentieth clause, 169  
     Repeal, 169, n30  
   Privileges and Elections Standing Committee, study following 1981 census, 170, n36  
   Provinces, seats, allocation, 165-6, 168-71  
   Representation since 1867, Figure 4.1, 167  
   Senatorial clause, 168-9, n27, 171, n40  
 Seats, number, chart, 26  
 Security, 310n165, 335-6  
   Historical perspective, 310n165  
   Parliamentary Protective Services, creation, 310n165, 335n157

**House of Commons—Cont.**

- Vacancies in representation, 250-6
  - Causes, 250
  - Chief Electoral Officer, election writ, process, 251-6
  - Contested election result, 253-4
  - Death of a Member, 250-1
  - Election to provincial legislature or municipal council, 253-4, n482
  - Expulsions, 254-6
  - Member ineligible to sit or vote, statutory provisions, 254, n486
  - Office of profit or emolument under Crown, 252-3
  - Resignation of Member, 251-3
  - See also* Members of Parliament—Crossing—Resigning
- See also* House of Commons lapel pin; Members of Parliament—New—Introduction; Quorum—Attendance; Rights of the House as a collectivity

**House of Commons calendar, 384-9**

- Adjournments, schedule, 384-7
- Definition, 372
- Exception, 389
- Figure 8.2, 386
- Historical perspective, 384-5
- Sitting and non-sitting periods, 385-7
- Standing Orders and Procedure Special Committee (Lefebvre Committee) recommendations, 385, n75
- Statutory holidays and other non-sitting days, 384-5, 387-8, n90, n91, n92
- Tabling, by Speaker, 332, 386-7, 447, n128

**House of Commons Chamber**

- Assemblée parlementaire de la Francophonie, general assembly, holding, 298n102
- Bar of the House, 291
  - Former Member summoned for tribute, 129n301, 291n72
  - Members summoned to Bar, 130-3
    - For attempting to take hold of the Mace, 87-8n140, 132-3, 291n70, 645n346
    - Private citizens summoned to Bar, 132, n314
- Broadcasting systems, installation, 296
  - Infrastructure replacement, 296
- Colour, origin, 284, n36
- Description, 284-6
- Events other than parliamentary sitting, use, 297-8, n101, n102
  - Senate using during rebuilding of Parliament Buildings, 1916, 277n10
- Figure 6.3, 285
- Floor
  - Application of the law, 123

**House of Commons Chamber—Cont.**

- Floor—Cont.
  - Strangers, access, 292-4
    - Aboriginal peoples, residential schools, former students, formal apology delivered by Prime Minister, 293n79
  - Babies, 293n79
  - Disabled Member of Parliament, aide, 293n79
  - House of Commons Security personnel, recognition following the events October 22, 2014, 293n79
  - Non-elected Minister addressing House, 293n79
  - Olympic and Paralympic athletes, recognition, 293n79
  - Witnesses in Committee of the Whole meeting for emergency debate, 293n79
- Forum for Young Canadians, annual meetings, 297n101
- Foyer, sculpture panels, “History of Canada” series, 284n33
- Galleries, 295-6
  - Aboriginal visitor carrying eagle feather, admittance, refusal, 292n77
  - Disorder, 294
    - Demonstrators, displaying banner, stuffed animals thrown to floor of Chamber, 294n84
  - Students, demonstration, “macaroni incident”, Member of Parliament, complicity, accusation, 294n85
  - Visitors, chanting protest to Canadian military participation in Afghanistan, 294n84
- Parliamentary Protective Service, maintaining order, 321n67
  - See also* Privilege—Demonstrations
- Joint addresses, protocol, 297n99
- Lobbies, 284, n34, 295
- Location, 278
- Model Parliaments, Canadian universities, use, 297n101
- New Members, orientation sessions, 297n100
- Pages, swearing in ceremonies, 297n101
- Parliamentarians, service, plaques commemorating, ceremony, 298n102
- Photography, conditions, 296-7
- Seats
  - Adding, 286, 41
  - Assignment, 212-5, 286-7
    - Changing party affiliation, 215, n278
  - Crossing floor, 215, n279
    - Resigning seat, 215, n280
    - Whip, new party affiliation, designating seat, 215
  - Deputy Speaker/Chair Occupants, 214, n276, 287
  - Disabled Members, 213n272, 286n39

**House of Commons Chamber—Cont.**Seats—*Cont.*Assignment—*Cont.*

Independent Members, non-recognized parties, 213-4, n274, n275, 286

Leading party Members, 212, n270, 286-7  
Overflow, 212, n270, 286

New party, 214n275

Opposition party Members, 212-3, n271, 286-7

Party leader choosing to sit in second row, 213n273

Sitting on government side, 212n271

Speaker

Authority, consulting party Whips, 212, 286-7

No seat reserved, 214n277, 286-7

Simultaneous interpretation system, installation, 295-6

Sound reinforcement system, installation, 295-6

Speaker's Chair, 287-8

Canadian flag, display, 287, n45

Computer screen, hidden, 287-8

Design, origin, 287

New receiving, ceremony, 298n102

Strangers, 292-4

Access, 292-3, n78, n79

White supremacy group, press conference facility, access denied 293n78

Zündel, Ernst, access denied, 80, n112, 121n266, 122n272, 293n78

*See also* House of Commons Chamber—Floor

Withdrawal, 294, n82, 320-1, n63, n66, n67

Table, 288

Teachers' Institute on Canadian Parliamentary

Democracy, annual seminar, 297n101

Technological equipment, upgrades, 296, n94

Visitors

Joint addresses to both Houses, 297n99

Appendices to Debates, 422

Joint addresses to both Houses of Parliament since 1940, Figure 9.1, 420-1

Protocol, 338-9, 422-3

Speaker recognizing and introducing, 338-9

*See also* Speaker—Ceremonial—Visitors*See also* Visitors—Addresses**House of Commons lapel pin**

Description, 208n256

*See also* Oath of Allegiance or Solemn Affirmation—Swearing—Ceremony**House of Commons Security Service *see instead***

Parliamentary Protective Services

**House Officers *see instead*** House Leaders; Presiding

Officers of the House; Speaker; Whips

**Householders *see*** Petitions—Guidelines for petitions—

Form—Written; Privilege—Court challenges—

Canadian Human Rights Act; Rights and immunities of individual Members—Freedom of speech—Remarks and Obstruction—Defamation; Rights of the House as a collectivity—Documents, parliamentary papers

**Hudson's Bay Oil and Gas Co. *see instead*** Roman

Corporation v. Hudson's Bay Oil and Gas Co.

**Human Resources and Corporate Planning Services *see***

House of Commons

**Human Resources, Skills and Social Development and the Status of Persons with Disabilities Standing Committee**

Mandate, 967

**Hybrid bills *see*** Legislative process—Bills, types; Private

bills practice—Nature

**Immunities *see*** Rights and immunities of individual Members**Impartiality of the Chair, 323-9***See also* Speaker—Impartiality**Imprisonment, 133-4***See also* Rights of the House as a collectivity—Discipline—Confinement**In camera *see*** Committee proceedings *passim*; Conflict of

Interest Code for Members of the House of Commons—

Inquiries—Conduct—In private; Financial procedures—

Ways and means—Budget—Budget speech—Budget

secrecy—Lock-up; Private bills practice—Principles—

Principle 3—Committee

**Income Tax Act (deductibility of RESP contribution),****An Act to amend the, (Bill C-253) *see*** Financial procedures—Ways and means—Legislative phase—Ways and means motions**Indian residential schools *see*** House of Commons

Chamber—Floor—Strangers—Aboriginal; Committees

of the Whole—Participants; Speaker—Ceremonial—

Visitors—First

**Influence-peddling *see*** Members of Parliament—Fraud**Information Commissioner**

Reports, tabled by Speaker of the House, 332, n133, n134

*See also* Motions; Order in Council appointments**Inmates *see*** Elections

**Inquiries**, 137-9, 230-4

*See also* Conflict of Interest Code for Members of the House of Commons; Rights of the House as a collectivity

**Inquiries Act** *see* Electoral boundaries commissions—Creation

**Institutional Framework**, 16-37

*See also* Parliamentary institutions

**Instructions** *see* Committee proceedings—Procedural framework—Committee procedure, sources—Orders of reference; Committees—Studies—Orders of reference; Committees of the Whole—Bills, consideration—Motions *and* Rules; Legislative process—Stages—Committee consideration—Mandate *and* Stages—Second reading—Motions of instruction

**Interference**, 107-19

*See also* Rights and immunities of individual Members—Obstruction

**Interim estimates** *see* Financial procedures—Supply—Legislative phase

**Interim supply** *see* Financial procedures—Supply—Legislative phase—Interim estimates

**Internal affairs, regulation**, 120-7

*See also* Rights of the House as a collectivity

**International treaties** *see* Committees—Studies—Subject

**Internet** *see* Broadcasting Services; House of Commons—Debates; Parliamentary record—Broadcasting—Current—Access *and* Broadcasting—Historical—ParLVU *and* Parliamentary publications—Publication

**Interparliamentary associations** *see* Interparliamentary delegations—Groups

**Interparliamentary delegations**

Interparliamentary groups and associations, definition, list, 337n169, 457-8

Creation, announcement by a Minister, question of privilege, 457, n185

Funding, 458, n187

Presenting Reports, 457-9, n188

Routine Proceedings, rubrics, order, 457

Rubric, creation, Reform of the House of Commons Special Committee (McGrath Committee) recommendation, 457, n184

Unofficial delegations, 458, n189

**Intimidation**, 107-19, 117-8

*See also* Rights and immunities of individual Members—Obstruction

**Introduction of Government Bills**, 450-3

*See also* Government Bills

**Introduction of Private Members' Bills**, 462

*See also* Private Members' Bills

**Inuit**, 183n102

**J**

**Jews** *see* Hart, Ezekiel; Lower Canada—Legislative Assembly—Membership; Oath of Allegiance—Historical—Religious

**Joint Committee on Parliamentary Privilege** *see* Privilege—Contempt—List *and* Parliament at Westminster, privilege

**Joint committees** *see* Committees, joint

**Joint Inter-Parliamentary Council**

Membership, 338n170

**Journals**

Time book, purpose, 288n53

*See also* Committees of the Whole—Reporting *and* Uses—Estimates; Elections—Candidates—Elected; Legislative process—Bills, structure—Royal recommendation *and* Stages—Royal Assent—Royal—Adjournment; Parliamentary record—Parliamentary publications; Petitions—Recorded in; Private bills practice—Legislative process—Filing—Recording *and* Legislative process—Report of the Examiner Petitions—Recording in; Quorum—Lack;

**Joyal, Justice Marcel**

Remarks on the behavior of Members, 77n104

**Judges** *see* Supreme Court of Canada

**Judiciary** *see* Order and decorum—Rules regarding the contents of speeches—References to the Sovereign

**Jury duty, exemption**, 105-6

**Justice Department** *see* Legislative process—Bills, form—Drafting bills *and* Bills, form—Printing—Annual Statutes

**Justice, Human Rights, Standing Committee**

Mandate, 967

**K****King, William Lyon Mackenzie**

Parliament, dissolution, Governor General refusal, 20n105, 23n122, 48-50

**Knopf v. Canada (House of Commons)**, 80, n115, 120, n263, 121n267, 1070n637

## L

- Language other than English or French** *see* Order and decorum—Manner—Language—Other; Petitions—Guidelines—Form—Language—Official languages; Statements by Members
- Lapel pin** *see* House of Commons lapel pin; Oath of Allegiance or Solemn Affirmation—Swearing—Ceremony
- “Late Show”** *see instead* Adjournment Proceedings (Late Show)
- Law Clerk and Parliamentary Counsel**  
Role, 309, n163
- Leader of the Opposition**  
Business of Supply  
Main estimates  
Committee consideration, extension, 849, 876-7, n289, 1014  
Committee of the Whole, consideration in, selection of government departments and agencies, 848n129, 851, 878, n298, 926, 949  
Chamber, House of Commons, seating, 212, 286  
Committee of the Whole, estimates, consideration in, selection of government departments and agencies, 848n129, 851, 878, n298, 926, 949  
Debate, length of speeches  
Address in Reply to the Speech from the Throne, 688  
Budget debate, 895-6, 904  
Committee of the Whole, bills, motions, 942, n152, 947  
Privilege, motion, 150  
Designation, 35-6, n191, n195, n196  
Government  
Consultations with, 37  
Loss of confidence in, letter to Governor General, 53, n69  
Procedure committees, membership, 264n44  
Rights and privileges, 36  
*See also* Committees of the Whole—Uses—Estimates; Questions of privilege—Speaker; Speaker—Election—Nominations—Seconded *and* Impartiality—Breaches
- Leaks, committee reports** *see* Committee proceedings—Organization—Reports; Questions of privilege
- Lefebvre Committee** *see* House of Commons calendar—Standing Orders; Speaker—Election—Secret Standing Orders and Procedure Special Committee
- Legislative Assembly of the Province of Canada** *see* Privilege—Historical—British; Province of Canada (Upper/Lower Canada); Speaker—Casting—Voting
- Legislative clerks** *see* Committees—Staff
- Legislative committees** *see* Committees, legislative
- Legislative Counsel** *see instead* Law Clerk and Parliamentary Counsel
- Legislative power**, 3, 18, 23-4  
*See also* Governor General—Powers
- Legislative process**, 717-806  
Bills, form, 725-36  
Drafting bills, 726-36  
Blank or in an imperfect shape, 734-5, n100, n102  
Clerical alterations, Speaker authority, corrigenda, tabling in the House, 735, n107  
Drafting by a committee, 728  
Private Members, motions pursuant to Standing Order 68(4)(b) and (7)(b), suspension, deletion, 728n63  
Drafting characteristics, 728-34  
Amendments to existing acts, 729  
Appropriation bills, 729  
Borrowing authority, 729  
New legislation, 728, n67  
Omnibus bills, 730  
*Pro forma*, Bill C-1, introduction, 729-30, 22n108  
First reading only, other parliaments, examples, 730n75  
Revised acts, 729, n68  
Statute law amendment, 729  
Ways and means bills, 729, n71  
Government bills, 726-7  
Justice Department role, 726-7, n57  
*See also* Legislative process—Bills, form—Drafting bills—Printing  
Minor non-substantive corrections, Law Clerk authority, 735  
Printing and reprinting of bills, 735  
*Annual Statutes* and *Canada Gazette*, publication, Justice Department responsibility, 735, n105  
Private bills, 727  
Private Members’ bills, 727  
Limits on legislative action, 726  
Constitutional provisions, 726, n53, n55  
Legal duality, common/civil law, effects, 726, n54  
Official languages, 726  
Omnibus bills, 730-4  
*Criminal Code*, amendments, 731n82  
Definition, 730

**Legislative process—Cont.**

- Bills, form—*Cont.*
  - Omnibus bills—*Cont.*
    - Dividing
      - Committee powers, 732-3
      - Energy Security Act*, 1982, “bell-ringing episode”, 733, n97
      - Exceptions, 732
      - Questions, Speaker, power, 571, 732, 734
      - Substantive motions, Speaker authority, 731-2, n83, n84
      - Long title, elements, 732, n87
      - Procedural acceptability, 731-2, n81, 734
      - Purpose, 730
- Bills, structure, 736-40
  - Clause, 737
  - Coming into force provisions, 738
    - Delay after Royal Assent, 738, n120
  - Enacting clause, 737
  - Explanatory notes, 738, n124
  - Headings, 739
  - Interpretation provisions, 737
  - Number, 736, n109
    - Private Members’ bills, numbering, prorogation, impact, 736
    - Senate bills, 736, n111, 1212n85
  - Preamble, 737
  - Royal recommendation, 739-40, n128, 824, 826, 835-41, 875, 910-1, 1178n19, n20
    - Absence, 740, n132
    - Admissibility, Speaker John A. Fraser, 779-80
    - Journals*, publishing, 739, 1225, n19
    - Notice Paper*, publishing, 739
  - Schedules, 738
  - Summary, 738
  - Table of contents, 739
  - Title, 736
    - Alternative title, 736, n114
    - Long title, 736, n112
    - Short title, 736, n113
  - Underlining and vertical lines, 739
- Bills, types, 724-5
  - Hybrid, 725, n50, n51
  - Private bills, 725
    - Definition, 725
    - Purpose, *jus particulare*, 724
    - See also Private bills practice—Legislative process
  - Public bills, 724-5
    - Government bills, 724
    - Private Members’ bills, 724-5
    - Purpose, *jus generale publicum*, 724

**Legislative process—Cont.**

- Historical perspective, 718-24
    - Canada, 719-24
      - Before Confederation, 719-20
        - Bills, introduction, language, translation, historical overview, 720n17
        - Royal Assent, granting or refusing, historical context, 720n19
        - Rules and Regulations of the House of Assembly, Lower Canada*, 720, n15
      - Since Confederation, 721-4
        - “Bills”, French translation, 721n24
        - Legislative committees, establishment, 723-4, n44
        - Standing Orders*, legislative process, stages, reviews, 722, n33, n36
    - United Kingdom, 718-9
      - House of Commons role, evolution, 719
      - Legislation, petition form, Crown granting, process, 718-9, n6, n8
      - Legislative process, origins, 719n10
      - “Statutes”, expression, French translation, 719n7
- Stages in the legislative process, 740-806
  - Coming into force, 806
  - Committee consideration, 760-80
    - Adoption of bill, 775-6
      - Leave to report to the House, 775
      - Reprinting of bill, 776
    - Clause-by-clause consideration, 765-75
      - Admissibility of amendments, 769-75
        - After/before second reading, 770, 773
        - Chair, decisions, appeal process, 770
        - Coming into force clause, 774
        - Consequential amendments, 775
        - Consistency, 771
        - Enacting formula, 773-4
        - Financial initiative of the Crown, 772
        - Form, 772
        - Headings, 773
        - Interpretation clause, 773
        - Preamble, 774
        - Principle and scope, 749n180, 770-1
        - Relevance, 771
        - Rules, 770-5
        - Schedules, 774
        - Title, 775
  - Amendments, 767-9, 1006
    - Casting vote, 768, n318
    - Confidentiality, communications
      - between Members and House staff, drafting services, 768, 782
    - Order in which considered, 769
    - Subamendments, purpose, 767
    - Submitting, practice, notice, 768-9
    - Withdrawal, requirements, 767

**Legislative process—Cont.**

- Stages in the legislative process—*Cont.*
  - Committee consideration—*Cont.*
    - Clause-by-clause consideration—*Cont.*
      - Bill elements, order in which considered, 765-6
        - Preamble, exceptions, 765n301, 766n305
      - Clauses allowed to stand, 767
      - Consideration of the clauses, 766
      - Negating all clauses, impact, 762n286, 777n372
      - Putting the question on amendments, 775
        - Grouping amendments, 775
        - Subamendments, 775
    - Mandate of the committee, 761
      - Order of reference, clarification, instructions, 761n282
    - Presentation of report, 780
  - Referrals, committee types
    - Committees of the Whole, 760-1, n277, n278
    - Joint committees, 760n273
    - Legislative committees, practice, 724n44, 749, 760n273
  - Report containing inadmissible amendments, 779-80
    - Speaker, decisions, 779-80, n387, n388
  - Report to the House, 776-80
    - Obligation to report, 776-8
      - Abandonment of a bill, 778
      - Private Member's public bill, 777-8, n379
      - Time limit, imposing, motion, 777, n376
    - Substantive recommendations, standing committees, other report, 776
  - Role of a committee on a bill, 762
  - Speeches, length, 762-3
    - Time allocation, 762-3, n289, n290
  - Witnesses, hearing of, 763-5
    - Minister, Parliamentary Secretary, officials, 764n296, n297
      - Two bills, points in common, studied simultaneously by same committee, examples, 764n298, 765n299
- See also* Committees—Studies—Legislative; Legislative process—Stages—Reference to Committee; Private bills practice—Legislative; Private Members' Business—Private Members' bills
- Consideration and passage by the Senate, 793-4
    - Defeat, refusal to study, 793n490
    - Pre-study, "Hayden formula", 794, n492
    - Time limits, House attempting to direct specific timetable, 794n493

**Legislative process—Cont.**

- Stages in the legislative process—*Cont.*
- Consideration at more than one stage same day *see* Debate, process—Unanimous consent—Bills—Back; Government bills—Two
- Figure 16.1, Three Options of the Legislative Process (Government Bills Originating in the House of Commons), 742
- Introduction and First Reading, 746-7
  - In the Senate, 744, n149, 747n167
  - Leave to introduce, explanation
    - Ministers, 746n161
    - Private Members, 746, n162
- List of stages, consecutive, 743-4
- Notice of motion for leave to introduce and placement on the *Order Paper*, 744
  - 48 hours, 744
  - Private bills, 744
  - Private Member's bill, requirements, 744n153
- Passage of Senate amendments (if any) by the House of Commons, 794-99
  - Amendments, consideration
    - Senate, dividing bill, 795n499
    - Speeches, time limits, 796
    - Time allocation, 796n512
  - Conference between the Houses, 796-9
    - "Free conferences", 797-9, n518
    - Managers, number, 799n527
    - Messages, exchanging, 798-9
  - Message from Senate, absence, impact on amendments, 795n498
  - Written notice, 795, n500
- Preparation of a bill by a committee, 745
  - Minister, motion to appoint or instruct committee, 745n155
  - Private Members, motions, Standing Order 68 provisions, suspension, deletion, 745, n154
- Readings
  - Avenues for adoption, 741
    - Three Options of the Legislative Process (Government Bills Originating in the House of Commons), chart, figure 16.1, 742
    - Practice, origin, Parliament at Westminster, 740-1, n138
  - More than one on same day, 743, n146, n147
    - Decision of the House, 743
    - Prohibition, 740n136
- Reference to Committee before second reading, 747-9
  - Clause-by-clause consideration, 748n176
  - Motion, debate, time limit, 748n175
  - Notice, practice, 748, n173
  - Pre-studies, Senate, distinction, 747n169
  - Principle and scope of bill, examination, flexibility, 747

**Legislative process—Cont.**

- Stages in the legislative process—*Cont.*
- Reference to Committee before second reading—*Cont.*
  - Private Members' bills, 748n172
  - Report stage and second reading, amendments, 748-9n178
- Reinstatement, bills from previous session, 743, n143
- Report stage, 780-91
  - Admissibility of motions in amendment, 784-6
    - Motions, ruled inadmissible by Speaker, reinstatement by unanimous consent, 784n414, 7873, n444, n445
    - Report stage after/before second reading, 785
    - Royal recommendation, 784n416, n418, 788n450
  - Amendment as to form only, 783
  - Amendments, hundreds, obstruction tactics, *Standing Orders*, amendments, 263n41
  - Concurrence at report stage, 790-1
    - Motion moved by the sponsor, absence, impact, 791
    - Special debate, bill, no amendments, proceeding to third reading in same sitting, 791n470
  - Debate, 788-90
    - Absence of Member moving motion, 789, n460
    - Commencement, 788-9
    - Speeches, time limit, 781, n396, 789-90
  - Deferral of recorded division, 790
    - Holding prior to consideration of other amendments, 790n465
  - Drafting of motions in amendment at report stage, 782
    - Confidentiality, drafting process, 768, 782
    - Independent Members, motions to allow to submit amendments, 782, n401
  - Historical perspective, 780-2
    - Standing Orders*, provisions, evolution
    - Committees of the Whole, 780-1
    - Elimination/restoration of report stage, 780-1
  - Notice of amendment, 782-3
    - Deadline, 783
    - Filing on day on which report stage consideration commences, 783, n410
    - Written/electronic form, 782n405
  - Notice of royal recommendation, 783

**Legislative process—Cont.**

- Stages in the legislative process—*Cont.*
- Report stage—*Cont.*
  - Power of the Speaker to select amendments, 786-8
    - Motion previously defeated in committee, 787, n446
    - Motions, grouped for debate and voting arrangements, 788, n451, 789n458
    - Notice Paper*, motions appearing, 787
    - Reform of the House of Commons Special Committee (McGrath Committee), recommendations, 786, n435
    - Special Committee on Procedure, recommendation, 781
    - Standing Orders*, "note", guidelines, 781-2, n399, n400, 786, n436
  - See also* Committees of the Whole—Bills, consideration—Rules of debate; Debate, curtailment—Time allocation—Bills; Legislative process—Stages—Reference
  - Royal Assent, 416-8, 799-806
    - Adjourning House, 802, n549
    - Bill and amendments, on parchment ("engrossed"), 799, n530
    - Ceremony, 416-7, 803-5
      - Abolition, by Parliament at Westminster, 800, n536, n537
      - House debate, interruption, Members' reaction, 803n554
      - Senate Clerk, endorsement, 805n560
      - Supply bills, formula, 804
      - Usher of the Black Rod, role, 803-5, n553, n556, n557
    - Monarch granting, 800n535
    - Once per sitting, 802n540
    - Other parliamentary systems, comparison, 801n539
    - Procedure for granting, reform, *Royal Assent Act*, provisions, 801n538
    - Recorded division, precedence, 803n550
    - Royal Assent by written declaration, 799-800, 805-6
      - Adjournment, during, *Journals*, special issue, 802, 805n562
      - Date, location of signing, government discretion, 805
      - House of Commons, Senate, Speakers of each House notifying, *Royal Assent Act* requirement, 805
  - Second reading and reference to a committee, 749-60
    - Amendments to the motion for reading, 751-6
      - Hoist amendment, 751-3
      - Historical perspective, pre-1920, post 1920, 752, n199

**Legislative process—Cont.**

- Stages in the legislative process—*Cont.*
  - Second reading and reference to a committee—*Cont.*
  - Amendments to the motion for reading—*Cont.*
  - Hoist amendment—*Cont.*
  - Inadmissibility of amendments, resolutions, reasoned amendments, 753n205
  - Order Paper*, bill, removal from, impact, 752-3, n204
  - Reasoned amendments, 753-5
  - Procedural acceptability, 753-5, n209, n217
  - Referral of the subject matter of a bill to a committee, 755-6, n232
  - Historical perspective, 755
  - Private Member's bill, sponsor consent, requirement, 756n234
  - Committee of the Whole, 750, n187
  - Debate, speeches, time limit, 750n188, n189, n190, n192
  - Member dividing time, 750
  - Legislative or standing committees, practice, 749
  - Motions of instruction, 756-8
  - Historical use, Committees of the Whole 757
  - Independent motion, notice, 757n248
  - Mandatory or permissive, 757, n242, n243
  - Out of order, ruling, 758
  - Special order, replacing, 761
  - Principle of bill, debate focus, 749n182
  - Royal Consent, 759-60
  - Parliamentary Secretary transmitting, not permissible, 760n270
  - Requirements for use, 759
  - Significance, Special Committee on Procedure and Organization, report, 749
  - Time limit for consideration, 890, n377
  - Third reading (and passage), 791-3
  - Defeat, 793, n489
  - Amendments, 792-3
  - Reasoned amendments, 792
- See also* Debate, curtailment—Time allocation—Bills; Notice of motion—Specific notice  
*See also* Private bills practice

**Liaison Committee** *see* Committee proceedings—Funding—Financial management

**Library of Parliament**, 283

- Parliamentary Librarian, administration and management, 283n31
- Parliamentary Tours Program, responsibility, 283n32
- See also* Parliament Buildings

**Library of Parliament Standing Joint Committee**

Mandate, 969

**Lieutenant-Governors**

- Appointment by Governor General, 22
- Role, 22n116

**List for the consideration of Private Members' Business**

*see* Private Members' Business

**Lobbies**, 295

*See also* House of Commons Chamber

**Lock-up (In camera)** *see* Committee proceedings *passim*;

- Conflict of Interest Code for Members of the House of Commons—Inquiries—Conduct—In private;
- Financial procedure—Ways and means—Budget—Budget speech—Budget secrecy; Private bills practice—Principles—Principle 3—Committee meetings

**Locus standi** *see* Private bills practice—Principles—

Principle 3—Opponents

**Lortie Commission** *see* Elections—Candidates—Rules—

Royal Commission on Electoral Reform and Party Financing

**Lower Canada**

Legislative Assembly

Meeting, first, 11

Membership, Jews

Admittance, 204n233, 206, n247

Expulsion, Hart, Ezekiel, 206n246

Rebellion, 1837-1838, 12, 276n2

*See also* Committees—Historical—Upper and Lower

Canada; Financial procedures—Historical—

Financial procedure in colonial; Parliamentary

procedure—Rules; Privilege—Historical—British—

Upper/Lower Canada; Province of Canada (Upper/

Lower Canada); Quebec—Original province

**M****“Macaroni incident”,** 294n85

*See also* House of Commons Chamber—Galleries—Disorder—Students

**Macdonald, Sir John A.**

Coalition government, 40n2

Death while in office, 48, n29

Dismissal, request to refuse prorogation, 55n77

**Mace**, 289-90

Authority symbol, historical context, 289-90, n55

Incidents, Members attempting to take hold of the

Mace, 132-3, 290, n68, 291n70

Position, under Table

After Speaker's resignation letter read, 348n234

Speaker's office, vacancy, election, 345, 348

**Mace—Cont.**

- Provinces, legislative assemblies, 289n58
- Removal from Table, placement on brackets below Table, custom, origin, 290n66
- State funerals, use, authorization, 48n30
- See also* Committees of the Whole *passim*; House of Commons; Order and decorum; Privilege; Sergeant-at-Arms—Role—Guardian

**Main estimates** *see* Committees of the Whole—Historical perspective—Canada *and* Uses—Estimates; Financial procedures—Supply—Legislative phase; Leader of the Opposition *passim*; Modernization and Improvement of the Procedures of the House of Commons  
 Special Committee—Recommendations—Financial procedures—Supply; Private Members' Business—Private Members' Hour—Cancellations

**Manitoba** *see* Private bills practice—Principles—Principle 2—Notices—Official languages

**"Masters of their procedures"** *see* Committee proceedings—Procedural framework

**Matters before the courts** *see instead* *Sub judice* convention

**McGrath Committee** *see* Reform of the House of Commons Special Committee (McGrath Committee)

**McGreevy, Thomas**

- Expulsion, 100, 134, 256, n497
- Waiving the privilege of freedom of speech, 100

**Media** *see* Privilege—Contempt *and* Freedom of the press

**Members of Parliament**

- Accosted by employee in House of Commons foyer, Speaker investigation, 335n156
- Accusation of complicity in a demonstration in the galleries, case, question of privilege, 294n85, 321n63
- Assault *see* Committees of the Whole—Conduct—Questions of privilege; Questions of privilege—Raising—In Committees; Rights and immunities of individual Members—Obstruction—Access—Picket
- Attendance, 127, 217-8, 619
  - Absence, references by other Members, permissibility, 217
  - Non-attendance, deductions from sessional allowances, 218, n288
  - Standing Order 15, 217n286
  - Regulation, monitoring, party Whips role, 127, 218
- Backbenchers
  - Definition, 34n184
  - See also* Tabling of documents
- Breach of trust, 222n303
- Budget and services *see* Rights of the House as a collectivity—Internal—Right—Search

**Members of Parliament—Cont.**

- Budgetary entitlements, 245-50
  - Board of Internal Economy Finance By-law, management, 245-8, n451, n452, n456
  - Dissolution of Parliament, status, 249, n461, 397n144
  - Mailing privileges, "franking" (ten percenters), 248
    - Misuse, questions of privilege, 248n456
  - Office budgets in parliamentary precinct and constituency
    - Equipment, furnishings, services, 245-6
      - Members' computer files/data on party server, blocked access, case, 246n450
    - Residence, relocation, secondary residence in the National Capital Region, 248
  - Resignation, 249
  - Supplementary, electoral/geographical, 245n449
  - Travel allowances, 248-9
    - Air and rail travel, spouses and dependants, entitlement, 249n460
- Charges under the *Criminal Code*, cases, 222n303
- Compensation for services rendered, 222, n302
- Conduct, 216-7
  - Debate/votes, participation, 228-9
    - Legal actions related to activities as, continuing duties, Thibault Inquiry, 95n166, 228n341
    - Private interests, prohibition, 228n339, 229n342
  - Disclosure requirement
    - Assets, liabilities, outside activities, including family members, confidentiality, 227n337, n338
    - Travel, 229n344
  - Ethical, breaches, *Criminal Code* provisions, 217n284
  - Member, subject of conduct question, statement then withdrawal from Chamber, 255n490
  - Rules of conduct, 216-7, 218-9, 226-9
  - Sexual harassment *see* Sexual Harassment, Code of Conduct for Members of the House of Commons
- Conflict of interest *see* Conflict of Interest Code for Members of the House of Commons
- Contractor services, 247
- Crossing the floor, 215, n278, n279
  - Conflict of Interest Code for Members of the House of Commons*, Conflict of Interest and Ethics Commissioner inquiry, report, "The Harper-Emerson Inquiry", 215n279
- Resigning, seat to be vacated and calling by-election, Private Members' bill, 215n280

**Members of Parliament—Cont.**

- Deaths, 250-1, 388, n90, n91
  - General election, following, 251, n468
  - In Parliamentary Precinct, 251n466
  - See also* Oath of Allegiance or Solemn
    - Affirmation—Swearing in—Member-elect;
    - Parliamentary record—Parliamentary—Order—
    - Withdrawing—Sponsoring
- Defeated or not seeking re-election, 249
- Disabled, participation, 263n40, 266n58, 286n39
  - See also* House of Commons Chamber—Floor—
  - Strangers *and* Seats—Assignment
- Elected, list, certified, Clerk tabling, 195, n174, 207n252
- Employees, hiring, salaries 247, n453
  - Budgets, historical perspective, 247n453
  - Categories, 247n454
  - Immediate family, prohibited, 247
- Entrance in the House and introduction, 210-1, n262, 382, n62
  - Members swearing in, 373-4
  - See also* Oath of Allegiance or Solemn
    - Affirmation
  - Taking seat, Member not introduced, 211n265
- Expenses
  - Members' Expenditure Report, 306, n148, 249-50, n463
- Expulsions, 254-6
  - Contempt of House authority, 256, n497
  - Criminal convictions, 254n486, 255-6
    - Riel, Rose, and McGreevy, cases, 255-6, n494-n499
  - House authority, formal resolution, 254-5
  - Motion to expel, Member moving, 255n492
  - Re-election, cases, 256
  - Treason conviction, 209n259
- First aboriginal person, Inuit elected, 183n102, 183n104
- First woman elected, 183n100
- Fraud, corruption, influence-peddling, 186n122, 222n303
- Independent
  - Elected, 213n274
  - See also* Committees—Membership—Substitutes;
  - House of Commons Chamber—Seats—
  - Assignment; Legislative process—Stages—
  - Report—Drafting
- New
  - Introduction in House, 210-1, n262, 382, n62
  - Orientation sessions, 297n100
- Number, 163, 166
  - Figure 4.1, 167
- Office of emolument under Crown, acceptance, 252-3, n477, 353n266

**Members of Parliament—Cont.**

- Offices, 300-1
  - Location, 300-1, n112, n113
- Member of a non-recognized party, reassignment of office without his consent, question of privilege, 300n110
- Reassignment of office without Member's consent, 300n110
  - See also* Members of Parliament—Budgetary entitlements
- Parliamentary functions, definition, 245
- Pecuniary interests, refrained from voting, 229n342
  - Application of vote results to another vote, 229n342
  - See also* Debate, process—Decisions of the House—Putting the question
- Pension, 244-5
  - Contributions
    - Mandatory, re-instatement, 244n443
    - Minimum six years, 244
  - Dissolution, impact, 245
  - Pension plan, establishment, 244
    - Members of Parliament Retiring Allowances Act*, provisions, 245
    - Opting out provisions, 244n443
- Police investigations, 74n86
- Postal services, bulk mailing *see* Members of Parliament—Budgetary—Mailing
- Recognizing to speak in House, Speaker duties, 330
- Remuneration, pensions and entitlements, 243-50
- Resignations, 251-3
  - Contested election, tendering while, 197n185
  - Election to provincial legislature or municipal council, 186n119, 253-4, n480
  - Letter, 252n472
  - Notice, delivery, 251, n470
- Responsibilities, 216-7
- Rights and immunities *see instead* Rights and immunities of individual Members
- Seats in the House *see* House of Commons Chamber
- Service, length, determination, 342n201
- Sessional Allowance, 243-4, n437
  - Commission to review allowances of Members of Parliament, report, 243n437
  - Dissolution, impact, 244n441
  - Indexed adjustment, 243n439
  - New Members of Parliament, commencement, 244
  - Salaries, additional, 243-4, n438, n441
- Severance allowance, 244, n443
- Sexual harassment *see* Sexual Harassment, Code of Conduct for Members of the House of Commons
- Swearing in *see* Oath of Allegiance or Solemn
  - Affirmation
- Trust, 222, n302

**Members of Parliament—Cont.**

- Voting in Chamber before taking oath of allegiance, 209n258
- With a disability, accommodation, 213n272, 588n359
- Withdrawal allowance, 244, n444
- Youngest elected, 183n105
- See also* Committees, standing—Powers—Witnesses; Confidence convention—Government—Strategic; Elections; Electoral boundaries commissions—Appointment—Senators; Private Members’ Business—Private Member; Questions—Oral questions; Questions of privilege; Rights and immunities of individual Members

**Members’ offices** *see* Members of Parliament—Offices**Memorial Chamber** *see* Parliament buildings**Mentally ill** *see* Elections—Candidates—Rules**Milliken-Oliver, report** *see* Conflict of interest—Legislation—Code**“Mini-budget”** *see* Financial procedures—Ways and means—Budget—Budget speech—Financial statement**Ministerial crisis**, 55-6

*See also* Ministry—Termination

**Ministerial responsibility**, 30-1

*See also* Responsible government

**Ministers**

- Acting, 29
- Appointment, criteria, 28
- Correspondence, orders for the production of papers, exemption, 484
- Order of Precedence, 29, n157
- Resignation
  - Disagreement with government policy, 31n164
  - Failure to win election, 28, n153
- Senators, appointment, 24n125
- Swearing in, 28, n149
- Tenure, 29
- See also* Committees of the Whole—Resolving into; Conflict of interest—Cabinet Ministers *and* Code of Conduct; House of Commons Chamber—Floor—Strangers—Non-elected; Legislative process—Stages—Introduction—Leave; Order and decorum—Recognition to speak—Right of reply; Petitions—Presentation of petitions—By Ministers; Private bills practice—Principles—Principle 1—Sponsor; Private Members’ Business—Ineligible—Speaker *and* Private Members’ motions—Sponsors; Privy Council—Appointments; Questions—Oral questions—Cabinet; Responsible government; Statements by Members; Statements by Ministers; Tabling of documents

**Ministry**, 43-56

- Definition, 28
- Duration, 29, 39, 43-6, 46
  - Figure 2.2, 47
  - Parliament, relationship, 39
  - Prime Minister, mandate, relationship, 44, 46
- Membership, 28-9
- Since Confederation, number, 29n159, 46
- Termination, circumstances, 39, 46, n25
  - Confidence convention, 41-2, 49-53
  - Election, general, defeat, 48, n32
  - Ministerial crisis, 55-6, n82, n87
  - Prime Minister, death, dismissal, resignation, 46, 46-9, 54-6

**Minority government**, 40, n1, 841n86

*See also* Confidence convention—Government; Government—Majority; Financial procedures—Royal recommendation—Private Members’ public bills; Supply—Opposition—Adopting

**Minutes of Proceedings** *see* Committee proceedings—

Reporting—Written information; Committees, standing—Powers—Papers and evidence; Parliamentary record—Parliamentary publications

**Modernization and Improvement of the Procedures of the House of Commons Special Committee**

- Chair, Deputy Speaker, 1045n507
- Establishment, 693-4, 971n102, 1032n440
- Mandate, 264, n47
- Recommendations
  - Adjournment Proceedings (Late Show)
    - Debate, 492-3, 518-9, n138
  - Members
    - Failure to appear to raise question, 493, n396
    - Not in assigned places to speak, 493, n393, 520, n150
    - Timing of, before examination of estimates in Committee of Whole, 495, n414
  - Clerk of the House of Commons, appointment process, 307, n155
- Closure
  - Conclusion of debate, hour, 659, n41
  - Question and answer period, 662, n65
- Committees
  - Appointments and nominations, review of, 1021, n379, n380
  - Committee rooms, equipping for televising, 1244, n121
  - Meetings, rotating block system, 1094, n747
  - Travel, motions authorizing, 474, n280, 680-1, n206, 1091, n742
  - Witnesses, rights and duties, 1077, n668

**Modernization and Improvement of the Procedures of the House of Commons Special Committee—Cont.**

## Recommendations—Cont.

- Committees of the Whole, uses of, 702n132, 707n173, 925, n45, 948, n199
  - Estimates, main, consideration, 655n9, 847-8, n129, 852, n151, 878, n297, 879, n305, 926, n52, 1018, n362

- Debate, length of speeches, government bills, 655-6, n9, 750n190

- Delegated legislation, regulations, draft, pre-publication, 822, n87

- Divisions, recorded, deferred, grouping, timing of taking, 486, n348, 582n326

## Financial procedures, supply

- Estimates, consideration, 655n9, 847-8, n129, 852, n151, 878, n297, 879, n305, 926, n52, 1018, n362
- Estimates, main and supplementary, deemed referred to standing committees, 850-1, n143, 869, n252
- Opposition motion, amendment, sponsor's consent, 851, n147

- House of Commons Chamber, infrastructure upgrade, 296, n94

- Lectern, usage, 614, n104

## Legislative process

- Bills, government, length of speeches, 655-6, n9, 750n190
  - Preparation of a bill by a committee, private Members, motions, Standing Order 68 provisions, suspension, deletion, 728n63, 745, n154

- Notices, electronic submission of, secure Web site, 556, 1231-2, n63

## Petitions

- Failure of ministry to respond, referral to committee, 476, n298, 1023-4, n389, 1194, n101
  - Requirements, 1178, n17, 1181, n29

- Private Members' Business, 393, n120, 839-40, n79, 1121-2, n43, n45, n46, 1143, n140, 1149n162

- Questions on the *Order Paper*, failure of the Ministry to respond, referral to committee, 478, 526, n198, 1023-4, n389, 1194, n102

- Routine Proceedings, rubrics, ordering, 442, n94, 450, n148, 455, n175

- Speaker, election, candidates address House, 341, n190

- Statements by Ministers, usage, 455-6, n175, n181
- Time allocation, question and answer period, 671, n129, n130

- Webcasting, proceedings, Parliament of Canada Web site, 296, n92, 1241, n107

See also Financial procedures—Supply; Private Members' Business

**Monarch or Royal Family** see Order and decorum—

- Rules regarding the contents of speeches—References to the Sovereign; Prayers; Sessions—Opening—By Administrator

**Monuments** see “Famous Five”; Parliament Hill—

- Statuses; Private Members' Business—Private Members' motions—Firefighters monument

**Moravian Church in America, An Act to amend the Act of incorporation of the Board of Elders of the**

- Canadian District (Bill S-14)** see Private bills practice—Legislative—Filing—Presentation

**More, Sir Thomas**

- Petition to the King regarding privileges for the House, 63, n21

**Morning Freeman, The** see Privilege—Contempt—Article**Motions**, 464-474, 536-54

- Adjourn the debate, motion to see Debate, process—Dilatory motions

- Adjourn the House, motion to see Debate, process—Dilatory motions

- Censure of Chair, 469, n250

- Classification, diagram, Figure 12.1, 539

- Commissioners, of Information and of Privacy, appointment, filing motions under “Motions” or “Government Motions”, 468, n248

## Committee, 1065-8

- Reports, concurrence, 471-3

- Travel, authorization, 474

- See also Committee proceedings—Organization—Reports

- Congratulations, admissibility, 469

- Debatable and non-debatable, 537-8

- See also Debate, process

## Debate, rules, 469-70

- Adjournment or interruption, resuming debate, 469-70
  - Concurrence in committee reports motions, 469-70, n253, 473, n270

- Dilatory motions see Debate, process
- Guidelines, 466-70
- Historical perspective, 464-6

- House and committee business, permissible motions, 466-9
  - Examples, list, 467-9

- Interrupted or adjourned, resumption of debate, 469-70, n253

- Motion to proceed to Orders of the Day, 548-9
  - Priority, 439, n80
  - Questions of privilege, 152, n398

## Notice, 554-64

- 48 hours or unanimous consent, 467

- Government notices of motions, placed on *Order Paper*, 465, n223, n225

**Motions—Cont.**Notice—*Cont.*

Members, motions pertaining to committees, substantive matters, 466-7, n234

*See also* Debate, process; Notices of Motions for the Production of Papers

Officers of Parliament, proposed appointments, 468, n248, 470-1

Previous question *see* Debate, curtailment; Debate, process

Private Members' motions *see* Private Members' Business

Privileged motions *see* Debate, process

Routine motions, unanimous consent denied, 473, 595, 677-80

Question put forthwith, 473, 595, n419, 677

Atypical use, Speaker's rulings, 678-80

Committee travel, 474, n280

Types of motion, list, 595

Routine motions, definition, 473, 677

*See also* Debate, curtailment

Routine Proceedings, Motions rubric, order, position, 464-6

Subamendments, 542-3

Subsidiary motions *see* Debate, process

Substantive motions *see* Debate, process

Superseding motions *see* Debate, process

"That the Chair leave the Chair" *see* Committees of the Whole—Conduct—Termination

"That the Committee do now rise" *see* Committees of the Whole—Uses—Take-note debates—Motion

Time allocation, 466, n232, 485n343, 491, n380

*See also* Committee proceedings—Debate; Debate, process *passim*; Notices of Motions for the Production of Papers; Officers of Parliament—Appointments—Proposed appointments; Private Members' Business *passim*; Routine Proceedings *passim*; Speaker—Specific duties—Deciding *and* Reading; Standing Orders *passim*; Supply—Opposition motions; Weekly Business Statement

**Motions of instruction** *see* Committees of the Whole—Bills, consideration; Legislative process—Stages—Second reading

## N

**Naming a Member**, 320, n58, n60, 646-51, 933, n97, n98

*See also* Rights of the House as a collectivity—Discipline;

**National anthem**, 430-1

Choirs, 430, n26

Customary practice, 430-1

During Statements by Members, 435, n49

Televising, 430, n25

**National Archives of Canada** *see* Parliamentary record—Broadcasting Services—Current arrangements—Access

**National Capital Commission** *see* Parliament Hill—Title

**Naval Aid Bill** *see* Committees of the Whole—Conduct—Closure; Order and decorum—Powers of the Chair—Debate, closure

**New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)**, 61n16, 75n95, 76n98, 77n101, 78-9, n108, 120, 1241n108

**New Brunswick, Legislative Assembly**

Member, expulsion, 255n493

**New France**

Cession to England, *Treaty of Paris* terms, 9

Colonial council, role, 5

**New Zealand** *see* Rights and immunities of individual Members—Freedom of speech—Waiving—Bill of Rights; Speaker—Casting vote—Senate

**Nixon, Richard, President of the United States** *see*

Parliamentary record—Broadcasting Services—

Historical perspective

**Non-certified petitions** *see* Petitions—Presentation—Following—Uncertified

**"Non-confidence" motions** *see* Confidence convention; Financial procedures—Supply—General debate phase—Opposition motions *and* Ways and means—Budget—Budget debate—Disposal of amendments

**Non-resident aliens** *see instead* Foreigners

**Non-votable items** *see* Private Members' Business—

Votable and non-votable items

**Notice of motion**, 554-64

No notice required, 559-60

Oral, 559

Requirement, situations, 555-6

Similar items, most recent refused, 554n135

*Special Order Paper and Notice Paper*, 560-1, 1236, n84

Examples, 561n193

Recalls of the House, 390-1, 561n193, n194

Specific notice requirements, 561-4

24 hours, 562-3

48 hours, 561-2

One hour, 563

One week, 563

Rules similar in effect to notice, 564

Bills, referring to committee, report stage, rules, 564

Private Members' bills and motions, 564

Submission, process, 554

**Notice of motion—Cont.**

- Substantive motions, 19, 554
  - Definition, 546n67
  - Printing in *Notice Paper*, 554-7, 1230-1
- Written, 555-9
  - Alteration, 559
  - Electronic submission, 556, 1231-2, n63
  - Embargoes, 557
  - Notice Paper*, inclusion, 554-7, 1230-1
  - Notice required, 555-6
  - Original document, signed, requirement, 556
    - Fax, inadmissible, example, 556n155
  - Process, 556-7
  - Removal, 557-8, n168, n173

*See also* Committee Proceedings—Debate—Motions; Legislative process—Stages—Report stage—Notice of amendment; Motions—Notice and Commissioners; Order in Council appointments—Commissioners; Private bills practice—Principles—Principle 2—Amendments; Private Members' Business *passim*; Senate public bills—First—Struck

**Notice Paper** *see* Order Paper and Notice Paper**Notices of Motions for the Production of Papers**, 479-85

- 48 hours' notice, 479
- Calling
  - Member, request, 479, 482
  - Wednesdays, 438, 479, 481, n324
- Definition, 479
- General principles, government view, 483
- Historical perspective, 479-80
- Manner in which notices are called, 480-3
- Motions
  - Acceptable to government, 481, n325
  - Acceptable with reservations, confidentiality, 481, n328
  - Allowed to stand, 483
  - Unacceptable to government, withdrawal requested, 482
- Placement on *Order Paper* and *Notice Paper*, 479
- Responses to Orders for the Production of Papers, 483-5
  - Compliance, time limit, 485
  - Consultant studies, 483-4
  - Exemptions, 483-4
  - Ministers' correspondence, 484
  - Prorogation, impact, 485
- Transferral for debate, 481
- See also* Private Members' Business

**Nova Scotia House of Assembly**

- Election 1758, oath of allegiance, religious discrimination, 204-5
- First assembly, establishment, 67
- Member, expulsion, 255n493
- Proceedings, strangers, excluding, legal challenge, 61n16, 78-9, n108, 1241n108

**Nova Scotia House of Assembly—Cont.**

*See also* New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly); Privilege—Court—Legislative Assembly; Speaker—Election

**Nunavut** *see* Parliament Hill—Centennial Flame

## O

**Oath** *see* Committee proceedings—Organization—

Evidence—Witnesses—Swearing in

**Oath of Allegiance or Solemn Affirmation**, 202-10

- Administering, authorized persons, 207, n253, 374
- Breach of the Oath, 209-10
  - Treason conviction, Member expelled, 209n259
- Constitution Act, 1867*, 203
- Historical perspective, 203-7
  - Canada, 204-7
    - Act respecting Commissions, and Oaths of Allegiance and of Office*, provisions, 206, n250
    - Religious discrimination, Roman Catholics/Jews, 204-7, n235, n244, n246
    - State oaths, 205-7
  - Great Britain, 203-4
    - Declaration against transubstantiation, 203-4, n230
    - Member attempting to affirm, excluded from House, 204n234
    - Middle ages, barons, 203n228
- Obligation, requirement before taking seat, 202, 209n258, 374, n20, n21, n22
  - Private Members' bills, introduction, 210n261
- Refusal, consequences, 208-9
- Sincerity, question of privilege, 209, n260
- Swearing in, 207-9
  - Broadcasting, 208n254
  - Ceremony, 208
    - Lapel pin, Members receiving, description, 208n256
  - Collective, 208n254
    - Televised ceremony, McGrath Committee recommendation, 208n254, 374n23
  - Location, 208
  - Member-elect, death prior to, 209n257
  - Omission, case, 209n258
  - Riel, Louis, 208n255
  - Solemn Affirmation, permission to make, granted, adopted, 204, n234, 207, n251
  - Test Roll, signing, 202, 208
- Text, 203

*See also* Nova Scotia House of Assembly—Election

- Oaths of office, *pro forma* bill** *see instead* *Pro forma*, Bill C-1
- Obhrai Inquiry**, 113, n242, 231n358, n359, 232n364, 233, n369  
*See also* Conflict of Interest Code for Members of the House of Commons—Inquiries *passim*; Rights and immunities of individual Members—Obstruction—Defamation—Conflict of Interest
- Obstruction, interference, intimidation and molestation, freedom from**, 107-19  
*See also* Rights and immunities of individual Members
- Obstruction tactics** *see* Legislative process—Bills, form—Report stage—Amendments, hundreds
- Office of profit or emolument under Crown, acceptance**, 252-3
- Office of the Clerk of the House** *see* Clerk of the House
- Office of the Conflict of Interest and Ethics Commissioner**  
 Access to Information, Privacy and Ethics Standing Committee, review, mandate, 237-8  
 Establishment, *Parliament of Canada Act*, 225-6
- Office of the Law Clerk and Parliamentary Counsel**  
 Confidentiality, alleged breach, Speaker decision, non-confidence motion, 323n82, 355  
 Motions in amendment at report stage, drafting, 782  
*See also* Private bills practice—Form; Private Members' Business—Management
- Office of the Legislative Counsel** *see* Office of the Law Clerk and Parliamentary Counsel
- Officers of Parliament**, 1021-3  
 Annual reports, tabling by Speaker, 332, n134, 448-9  
 Appointments  
   Committee review, 470, 1021-3  
   Appointee, recommending without meeting, 470, n257  
   Proposed appointments, motions, 468, 470-1  
   Ratification, 470-1, n258  
 Definition, 332n133, 332n133, 1021n379  
 Documents, tabling, 332  
*See also* Clerk of the House—Senior officials; Committees—Studies—Appointments; House of Commons; Motions; Order in Council appointments; Parliamentary Librarian; Rights and immunities of individual Members—Application—House officials
- Official languages** *see* Committee proceedings—Organization *passim*; Committees of the Whole—Presiding Officers—Selection—Deputy Speaker; Debate, process—Motions—Moving—Reading in both; Electoral boundaries, readjustment; Legislative process—Bills, form—Limits; Order and decorum—Manner of speaking—Language *and* Tabling; Parliamentary publications; Parliamentary record—Broadcasting—Current—Access *and* Cable companies; Parliamentary record *passim* Petitions—Guidelines—Form—Language; Prayers; Private bills practice—Principles—Principle 2—Notices; Privilege—Court challenges; Statements by Members—Language other; Tabling of documents—Ministers *and* Private Members—Only one language
- Official Languages Act** *see* Privilege—Court challenges
- Official Languages Commissioner** *see* Commissioner of Official Languages
- Official Languages Standing Committee**  
 Establishment, 961, n51, 969n82  
 Mandate, 967-8
- Official Languages Standing Joint Committee**  
 Senate no longer participating, 961, 969n82
- Official Opposition**  
 Designation, 35  
 Leader  
   Designation, 36n196  
   Non-elected, 36n195  
   Rights, privileges, 36-7  
 Progressive Party, refusal to form, 35n191  
 Status, designation, 35-6  
*See also* Questions of privilege—Raising matters—Notice Paper—Member
- Officials** *see* Committee proceedings—Organization—Witnesses—Testimony—Public servants; Committees—Studies—Legislative measures—Bills—Clause-by-clause; Committees, standing—Powers—Witnesses; House of Commons; Officers of Parliament; Privilege
- Omnibus bills** *see* Legislative process—Bills, form *and* Drafting bills—Drafting characteristics
- One-twentieth clause** *see* House of Commons—Representation
- Ontario Legislative Assembly**  
 Lord's Prayer, recital, human rights complaint, Ontario Court of Appeal decision, 121n265
- Opening of a Parliament and a Session**, 372-83  
*See also* Parliament; Session; Speech from the Throne

**Opposition motions** *see* Debate, process—Decisions—Recorded divisions—Division bells *and* Motions—Moving—Anticipation rule; Financial procedures—Supply—General debate phase; Standing Orders—Modifications; Supply

**Opposition parties, 35-7**

Leaders

Rights and privileges, 36-7

Seat, choosing not to sit in front row, 37n202

*See also* Official Opposition; Standing Orders—Modifications

**Oral questions** *see* Questions

**Order and decorum, 318-21, 599-651**

Applauding, 643n321

Dead salmon placed on Minister's desk, incident, 645n345

Mace

Member interfering with upon adjournment, 645n346

Members passing between it and Speaker, 290

Maintaining, 318-21

Manner of speaking, 610-8

Adjournment Proceedings, 600n3

Citation of documents, 614

Speeches, reading, 612-4

Displays, exhibits, props, 617-8, n130

Request for the removal of a prop, 588n364, 618

Historical perspective, 608n68

Language of debate, 612

*Constitution Act, 1867*, provisions, 612

*Constitution Act, 1982*, provisions, 612n93

Official languages, 612, n94

Other than official language, use, 612, n95

Simultaneous translation, 612, n94

*Standing Orders*, provisions, 612n93

Maiden speech, 618

Place of speaking, 610

Proper attire, 611

Remarks addressed to the Chair, 610

Speeches, 612-4

Rules, 97n171

Unparliamentary language, 97n171

Tabling of documents and speeches, 615-7

Appending to Debates, 617, n127

Official languages, 615, n119

One language only, unanimous consent, 616

Private Members, unanimous consent and special order, 616, n122, n124

Speeches given outside of the House, refusal, 617n127

Use of lectern, 614

Member of the Bloc Québécois attempting to speak, 645n346

**Order and decorum—Cont.**

Members singing the national anthem, 643n324

Members storming the Chair demanding to be heard, 645n345

Points of order, 636-40

Debates, permissibility, 637

Member named and ejected, 638n273

Raising a point of order, rules, 600, 637-40

Authorization, 637n269

Delay, 639-40

During oral questions and statements by Members, 638

During questions of privilege, 637

During votes, 640, n301

Restrictions, 623, 639

Ruling on a point of order, 600, 641

Powers of the Chair to enforce order and decorum, 318-21, 644-51

Committee of the Whole, 651

Debate, closure

Naval Aid Bill (1913), 645

Pipeline debate (1956), 645

Disciplinary measures, 318-21, 646, 650-1

Sergeant-at-Arms role, 650-1, n374

Naming, 320, 646-51, 933, n97, n98

Frequency, 648, n363, 650n371

Historical perspective, 647-50

Member taken into custody, 647n357

Process of naming, 648n360, 650-1

Suspension, remainder of day's sitting, further specified period, 648-50, n362, n364

Recognition to speak, 319-20, 600-9, n3

Address in Reply to the Speech from the Throne, 602n15

Criteria, 602-3

Interventions, 609

Member rising in his or her place, "catching the Speaker's eye", 601, n6

Right of reply, 608-9

Definition, 608

Historical perspective, 608n68

Ministers, 609, n72

Special rights, 601, n9

Substantive motion, definition, 608n67

Speaking once to a motion, 606-8

Committee of the Whole, 606n53

Exception, 608

Mover, 607, n59

Previous question, 606n55, 629

Seconder, 607

Unanimous consent, 608

Usual order of speaking, 600-6

Government Orders, 602-3

Motion that a Member be now heard, 553-4, n127, 603-4, n26, n37

Period of questions and comments, 603, n20

**Order and decorum—Cont.**

- Recognition to speak—*Cont.*
  - Usual order of speaking—*Cont.*
    - Priority, tradition, 601, n8
    - Private Members' Business, 602
  - Recognition to speak before and after divisions, 605-6
  - Recognition to speak when Order next called, 605, n38
  - Retention of right to speak after a Royal Assent Ceremony, 605
- Whips, list, 601
- Rules of decorum, 641-4
  - Decorum during the taking of a vote, 643-4
    - Committees of the Whole, 643n329
    - Interruption, 644, n333
- Rules regarding the contents of speeches, 619-36
  - Personal explanations (personal privilege), 636
    - Solemn declaration, 636n259
  - Reference by name to members of the public, 622
  - Reference to previous debates and proceedings, 622-3
    - Decisions of the House, 622-3
    - Votes, 623
- References to Members, 619-20
  - Presence or absence, 619
  - Reference by name, 619
  - Statements made outside the House, 620
  - Unparliamentary language, 619-20
- References to the Sovereign, Royal Family, Governor General and members of the judiciary, 621-2, n159
- Reflections on the Chair, 620-1, n158
- Reflections on the House and the Senate, 620
- Repetition and relevance in debate, 625-32
  - Committees of the Whole, 626n191, 627, 630
  - Historical perspective, 626-7
  - Member, chiding, 628n203
  - Repetition, 625, 627-8
  - Rule of relevance, 625, 628-32
    - Bills, 629-31
      - Debates on the Address in Reply to the Speech from the Throne and the Budget, 632
- Sub judice* convention, 632-6
  - Courts of record and commissions of inquiry, 634-5, n250
  - Criminal and civil cases, 633-4, n248
  - Oral questions, restrictions, 633-4
    - Case under appeal in the Alberta courts, 634n245
  - Rights and Immunities of Members Special Committee, report, 73, 633n238
  - Role of the Speaker, 99-100, n182, 635-6
  - See also Sub judice* convention

**Order and decorum—Cont.**

- Rules regarding the contents of speeches—*Cont.*
  - Unparliamentary language, 97n171, 503, 623-5
    - List, 624n183
    - Member refused to retract remarks, 625, n186
  - Saloon, closing, 645n341
  - Technologies, use, 642
- See also* Committees of the Whole—Conduct; Debate, process—Decisions of the House—Calling votes—Decorum; Quotations; Speaker

**Order in Council appointments**

- Announcements, tabling, 443
- Commissioners, of Information and Privacy, motions, filing under "Motions" or "Government Motions", 468, n248
- Committee reports, 459
- Committee review, 1019-21
  - 30-day limit, 444-5, n115
  - Reports, form, 991-2
- Officers of Parliament, 470-1
- See also* Tabling of documents—Ministers

**Order of business, motions to proceed to another** *see* Debate, process—Dilatory motions—Proceed**Order of Precedence** *see* Private Members' Business *passim***Order of Precedence of Canada** *see* Ministers; Secretary of State; Speaker—Canadian**Order Paper** *see* Private Members' Business *passim*; Questions *passim***Order Paper and Notice Paper**, 1230-6

- Copy, provided to Speaker before House meets, 308
- See also* Delegated legislation—Revocation—Concurrence; Legislative process—Bills, structure—Royal; Notices of Motions for the Production of Papers—Placement; Parliamentary record—Parliamentary; Private Members' Business—Notice; Questions of privilege—Raising—Notice

**Orders for return** *see* Notices of Motions for the Production of Papers—Responses; Questions—Written questions—Replies—Orders for tabling**Orders for the production of papers** *see* Notices of Motions for the Production of Papers—Responses**Orders in Council**

- Legislative effect, scrutiny by parliamentary committee, 808-9
- See also* Order in Council appointments

**Orders of reference** *see* Committee proceedings—  
Procedural framework—Committee procedure, sources;  
Committees—Studies

**Orders of the Day**, 486-8  
Appearance on *Order Paper*, 486-7  
Headings (rubrics), 487  
*Projected Order of Business*, setting, with other party  
leaders, 488  
*See also* Debate, process—Dilatory—Proceed to  
Orders; Financial procedures—Ways and means—  
Budget; Government Orders

**Ottawa, Ontario**  
National capital, 276, n3  
Seat of government, selection, historical context, 276,  
n3

**Ouellet case**, 92n156

## P

“**Pacific Scandal**” *see* Prorogation—Governor; Special  
debates—Address—Disposal

**Pairing of Members**, 586-7  
Practice, *Standing Orders*, codification, 273  
*See also* Committees of the Whole—Conduct—  
Divisions; Debate, process—Decisions of the  
House—Calling votes; Parliamentary procedure—  
Rules; Parliamentary record—Parliamentary  
publications—Journals—Format

**Pallett case**, 72

**Panel of Chairs** *see* Committees, legislative

**Pankiw v. Canada (Human Rights Commission)**, 79,  
n110, n111, 96n170, 141n355

**Parker Commission on Conflict of Interest** *see* Conflict of  
interest—Cabinet Ministers

**Parliament**  
Creation, historical context, 1-3  
Dissolution *see* Dissolution  
Legislative arm, bicameral, status of houses, 3, 23-4  
*See also* Parliamentary Precinct; Rights and immunities  
of individual Members—Proceedings in Parliament

**Parliament (Legislature)**, 43-5  
Definition, 370-1  
Duration, 40, 44-5  
Extension  
Modification, Constitution, 44, n23, 398  
Wartime, 398  
Figure 2.1, 45  
Four years, *Canada Elections Act* revisions, 43-4,  
n20  
Maximum, five-year limit, 43, n19, 369, 398

**Parliament (Legislature)—Cont.**  
Opening, 346-7, 372-83  
Proceedings, 373-6  
*See also* Prayers—Reading—First day; Private  
Members’ Business *passim*; Session—Opening;  
Speaker—Election; Speech from the Throne  
Summoning Parliament, 369, 372-3  
Date, changing, cases, 396, n135  
*See also* Dissolution

**Parliament at Westminster** *see instead* British  
Parliament

**Parliament Buildings**, 276-83  
Carillon, 283  
Dominion Carillonneurs since inauguration,  
283n28  
Centennial Flame, establishment, 278, n14  
Centre Block, 276-8, 281-3, 300  
Floor Plan, Figure 6.2, 282  
Interior, stone carvings, sculptors, 281n25  
Committee rooms, 278  
Destruction by fire, 1916, 276-7, n8  
East Block, 276-8  
House of Commons Chambers, 278  
Library of Parliament, 283  
Conservation, rehabilitation and upgrading, 283  
Services, 283  
Location and disposition, 276-81  
Parliament Hill, figure 6.1, 277  
Members’ offices, 278, 300-1  
Memorial Chamber, 281  
Parliamentary Tours Program, Library of Parliament,  
responsibility, 283n32  
Peace Tower, 278, 281-3  
Canadian flag, half-mast, 282n26  
Decision to fly, jurisdiction of executive not of  
Speaker, 282n26, 336n160  
Flag other than Canadian flag, 282n26  
Renovations, Long Term Vision and Plan, 278, 280-1,  
n23  
Senate Chambers, 278  
Title, management, care and control, 280  
Victoria Tower, original Parliament Building feature,  
276n7  
Bell, monument, displaying, 279  
West Block, 276-8

**Parliament Hill**  
Centennial Flame, fountain, 278, n14  
Nunavut not represented, 278n15  
Figure 6.1, 277  
Legal name, 276n5  
“Ordnance property”, transfer, *Constitution Act*, 1867,  
280, n21  
Public gatherings, Committee on the Use of  
Parliament Hill, permission, 280

- Parliament Hill**—*Cont.*  
 Statues and monuments  
   “Famous Five”, monument dedicated to, 279, n19  
   Queen Elizabeth II, 279, n18  
   St-Laurent, Louis, location, 279, n17  
 Summer Pavilion, 279  
 Title, management, care and control, National Capital Commission role, 280, 336  
*See also* Parliament buildings—Location; Rights and immunities of individual Members—Obstruction—Access
- Parliament of Canada Act** *see* Committee proceedings—Procedural framework—Committee procedure—Constitution *and* Organization—Evidence—Witnesses—Swearing in—Right; Conflict of interest; Members of Parliament—Sessional allowance—Commission to review allowances; Office of the Conflict of Interest and Ethics Commissioner—Establishment; Parliamentary procedure—Constitution and statutes; Privilege; Senate Ethics Officer—Office; Speaker—Historical—Canada *and* Rights and responsibilities
- Parliament of Canada Act, Special Committee on the Review of** *see* Privilege—Review; Rights of the House as a collectivity—Internal affairs—Right to regulate—Search *and* Reviews
- Parliament of Canada Web site** *see* Broadcasting Services; Committee proceedings—Reporting; Committees of the Whole—Reporting—*Debates*; Parliamentary record *passim*; Petitions—Electronic
- Parliamentarians** *see* House of Commons Chamber
- Parliamentary agent** *see* Private bills practice—Principles—Principle 1
- Parliamentary associations** *see* Interparliamentary Delegations—Groups
- Parliamentary calendar** *see instead* House of Commons calendar
- Parliamentary caucuses**, 33-7  
 Caucus meetings, confidentiality, disclosure, 91n154  
 Meeting room, bugging device discovery, 34n182  
 Role, 33-5  
*See also* Rights and immunities of individual Members—Proceedings—Confidential
- Parliamentary committees and conflict of interest matters** *see* Conflict of interest
- Parliamentary Counsel** *see* Private bills practice—Form; Private Members’ Business—Management
- Parliamentary cycle**, 369-98
- Parliamentary democracy**  
 Characteristics, 3-4  
 Parliament at Westminster, tradition, essential features, 1n2, 4  
 Representative government, 3-4
- Parliamentary functions**  
 Definition, 245  
*See also* Rights and immunities of individual Members—Obstruction
- Parliamentary institutions**, 1-37  
 Evolution and function, 1-3  
 Historical perspective, 5-16  
   Chronological chart, 6-8  
   *Constitutional Act, 1791*, 10  
   Post-Confederation, historical perspective, 14-6  
   Pre-Confederation years, 5-14  
   Provinces and territories, inclusion to Canada, 15-6  
   *Quebec Act, 1774*, 9-10  
   *Royal Proclamation, 1763*, 9n22, n24  
   *Union Act, 1840*, 12  
 Institutional framework, 16-37
- Parliamentary law** *see* Parliamentary procedure; Quotations—Parliamentary procedure
- Parliamentary Librarian**  
 Certificate of nomination, 283n31, 470  
*See also* Library of Parliament
- Parliamentary papers** *see* Rights of the House as a collectivity—Documents
- Parliamentary Precinct**  
 Site, description and history, 276-9  
*See also* Committee proceedings—Organization—Meetings—Outside; Members of Parliament—Budgetary—Office *and* Deaths; Parliament Buildings; Privilege—Contempt—Access; Quotations—Privileges—Rights of the House—Search; Rights and immunities of individual Members—Obstruction—Access—Assault *and* Surveillance; Rights of the House as a collectivity *passim*; Zündel, Ernst
- Parliamentary Press Gallery**  
 Description, 292n74  
*See also* Privilege—Court—Zündel; Rights of the House as a collectivity—Internal—Decisions
- Parliamentary privilege** *see instead* Privilege
- Parliamentary procedure**, 257-74  
 Authorities, 273  
 Constitution and statutes, 259-61, 273-4, n97  
   *Constitution Act, 1867*, provisions, 259-61, 267  
   *Parliament of Canada Act*, provisions, 261  
 Definition, 257

**Parliamentary procedure—Cont.**

- Modification, House, authority, 273-4
- Parliamentary law, definition, 257-8, n3
- Principles, maintaining, minority parliaments, 258n6
- Procedural sources, relationship, 273-4
- Rules and practices, origins, 258-9, 271-2
  - American influence, 271n88
  - Importance, T.E. May commentary, 271n86
  - Lower Canada, legislative assembly, 262n34
  - Pairing of Members, *Standing Order*, adoption, 273
  - Parliamentary privilege, exercising, courts decisions, exemption, 267-8
    - Canada (House of Commons) v. Vaid* case, 268n68
  - Precedence, 274
  - United Kingdom, influence, 271-2, n87, n89, n91
  - Standing Orders*, codification, 273
- Sessional orders, 266
- Speakers' rulings, 268-71
  - See also* Speaker—Rulings
- Special debates, 693-5
  - See also* Special debates—Standing Orders and procedure
- Special orders, 266
- Standing Orders*, 261-8
  - See also* Standing Orders

**Parliamentary Protective Services**, 310n165, 335n157

- Galleries, preserving order, role, 321n67

**Parliamentary publications**

- Official languages, 612
- See also* Parliamentary record; Speaker—Specific duties

**Parliamentary record**, 1221-2

- Broadcasting Services, 1239-45
  - Authority and jurisdiction, 1241-2
    - Budget presentation, coverage, 1241n108
    - New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)*, Supreme Court ruling, 1241n108
  - Procedure and House Affairs Standing Committee, role, 1241-2
  - Speaker supervision, 1241
  - Stationary television cameras, temporary installation on the floor of the House for the address of the President of the United States, 1241n108
- Current arrangements, 1242-5
  - Access to broadcast materials, 1244-5
    - National Archives of Canada, memorandum of understanding, 1245
  - Official languages, 1244-5, n123
  - ParlVU service through the Parliament of Canada Web site, 1244-5
  - Webcasting, media access, 1244, n122

**Parliamentary record—Cont.****Broadcasting Services—Cont.****Current arrangements—Cont.**

- Cable companies, both official languages, broadcasting in, CRTC, regulating, 1245n123
- Cable Public Affairs Channel (CPAC), 1242, n110
- Chamber Proceedings, 1242-3
  - Camera wider angles, guidelines, 1243n113
- Closed-captioning, 1242n111
- Committee proceedings, 1243-4
  - Televising, electronic media, access, 1244
- Historical perspective, 1239-41
  - Canadian Parliamentary Channel (CPaC), establishment, 1240
  - Nixon, Richard, President of the United States, address to both Houses, broadcasting, 1239n95
  - ParlVU, broadcasting on the Parliament of Canada Web site, 1241, n107
  - Television Broadcasting of Parliament: Feasibility Study*, Canadian Broadcasting Corporation, 1240n98
- Parliamentary publications, 1221-39
  - Bills, 1239
  - Debates*, 1226-30
    - Corrections and alterations, 1228-30
      - "Blues", distribution, 1228-9, n42
      - British House of Commons, printed
      - Debates*, authoritative version, 1230n54
    - Contents and broadcast feed, discrepancy, 1230
    - Corrigendum*, printing, 1230, n50
    - Expunging items, 1230n49
  - Definition, 1226
    - Hansard, name, origin, 1226n28
  - Format and contents, 1227-8
    - Appendix, 1228, n40
    - Material not delivered in the Chamber, 1228, n39
    - Official languages, 1227
  - Publication, 1226-7
    - Bound copies, 1227
    - Electronic format, Parliament of Canada Web site, 1227
    - Speaker of the House, authority, 334, 1227
  - Reporting service, establishment, historical context, 1227
- Definition, 1221-45
- Electronic format, Parliament of Canada Web site, 1222, n1

**Parliamentary record—Cont.**

- Parliamentary publications—*Cont.*
  - Governing provisions, 1222-3
    - Official and unofficial publications, 1222-3
    - Official languages, 1222, n4
    - Publishing authority, 1222-3
- Journals*, 1223-4
  - Authoritative record of House proceedings, 1223
  - Basis, scroll, 1223
  - Corrections and alterations, 1225-6
    - Expunging items, 1225-6n24
    - Vote incorrectly recorded, decision of the House not standing, 1226
  - Definition, 1223
  - Format and contents, 1224-5
    - Chair, casting vote, reasons, recording, 1224
    - Committees of the Whole, report, 1225
    - Pairing, recording, 1225
    - Petition for a private bill, publication, 1225
    - Quorum, lack, recording names of
      - Members present, 1225
    - Royal Assent during adjournments, publication, 1225, n22
    - Royal recommendation, recording, 1225
  - Proceedings
    - Designation as *Journals*, 1223
    - Publication, authority, Sessional Order, historical context, 1223-4
  - Publication, 1223-4
    - Bound copies, contents, 1224, n13
    - Electronic format, Parliament of Canada Web site, 1224
    - Prorogation, dissolution, 1225
  - Minutes of Proceedings, Evidence and Reports of Committees, 1222, 1238
    - Corrections and alterations, 1238-9
      - “Blues” published electronically, Intraparl, Parliament of Canada Web site, 1238
      - Definition, 1238
  - Official languages, 612
  - Order Paper* and *Notice Paper*, 1230-6
    - Definition, 1230
    - Format and contents, 1232-4
      - Notice Paper*, sections, 1232-4
      - Order Paper*, sections, 1232-4
    - Historical perspective, 1231-2
      - Computerizing, 1231-2, n62
      - Publication in electronic format, Parliament of Canada Web site, 1231-2, n63

**Parliamentary record—Cont.**

- Parliamentary publications—*Cont.*
  - Order Paper* and *Notice Paper—Cont.*
    - Items on the *Order Paper*, 1231
      - Addition, House order/*Standing Orders*, 1231
      - Consideration, Order of Precedence, 1231
      - Motion for concurrence in a committee report, only one on any sitting day, notice submitted first, consideration, 1231n57
    - Speaker, role, 1232
      - Copy provided before House meets, 1231, n58
      - Identical items, 1232
    - Special Order Paper*, 1236
    - Transfer to *Order Paper* from *Notice Paper*, 1234-5
      - Monthly supplement, publication, termination, 1233n69
      - Notice of 48 hours, motions to amend at report stage preceding second reading, 1234n73
    - Withdrawing items from *Order Paper*, 1235-6
      - Sponsoring Member, death/resignation, 1235, n79
  - Projected Order of Business, 1236-7
    - Definition, 1236
    - Format and contents, 1236-7
      - Electronic format, Parliament of Canada Web site and parliamentary television channel, 1236
    - Subject to change, 1237
      - Government Orders heading, items, changes, 1237
  - Status of House Business*, 1237-8
    - Definition, 1237
    - Format and contents, 1237-8
      - Five parts, modification, 1237-8

**Parliamentary Secretaries**

- Adjournment Proceedings (Late Show), 492, n389, 517, n127, 518n137, 520, n149, 600n3
- Appointment, *Parliament of Canada Act*, 31, 261
- Committee of the Whole, role in, 929
- Committees
  - Appearance before, 764
  - Reports to the House, dissenting or supplementary opinions, 962, 995n226
  - Role *see* Committee proceedings—Organization—Meetings, scheduling—Conduct—Quorum; Committees—Membership
- Conflict of Interest Code for Members of the House of Commons*, 227n333, 228n339

**Parliamentary Secretaries—Cont.**

- Debate, government bills
  - Right of reply to close debate on behalf of a Minister, only by unanimous consent, 608-9, n71, 751, 1165n247
  - Speaking on behalf of Minister, 607n58
- Legislative process, Royal Consent, Parliamentary Secretary transmitting, not permissible, 760n270
- Questions
  - Oral questions
    - Answering, not posing, questions, 506, n50
    - Answering on behalf of Minister, 515-6, n117
    - Supplementary questions to, process, 513-5
- Role, 29, n156
- Routine Proceedings
  - Questions on the *Order Paper*, responses, 477-8, n304, 528-9, n214, n215, 531-2
  - Tabling of Documents, 240, 442-5, 1193-4
- Statements by Members, participation, 435-6
- See also* Committees of the Whole—Resolving into—Minister; Legislative process—Stages—Committee—Witnesses—Minister; Private Members' Business—Ineligible Members—Speaker; Questions—Oral questions—Members; Statements by Members—Ministers

**Parliamentary Tours Program** *see* Parliament buildings; Library of Parliament**ParlVU** *see* Parliamentary record—Broadcasting Services—Current—Access and Historical**Party Whips** *see instead* Whips**Peace Tower**, 281-3

*See also* Parliament Buildings

**Pecuniary interest** *see* Conflict of Interest Code for Members of the House of Commons—Private interest; Debate, process—Decisions of the House—Putting the question; Members of Parliament**Pension**, 244-5

*See also* Members of Parliament

**Performance Report** *see* Financial procedures—Supply—Legislative phase—Main estimates**Perjury** *see* Privilege—Contempt—Misleading; Rights and immunities of individual Members—Freedom—Extension—Misleading**Persian Gulf War**

- Recall of the House, 389n97
- See also* Committees of the Whole—Motions—Consent

**Personal privilege** *see* Order and decorum—Rules regarding the contents of speeches—Personal explanations**Petitions**, 1173-95

- Certifying, Clerk of Petitions role, 1177, 1181, n29, 1185, 1190, 1193
- Definition, 1173
- Electronic petitions, 475, n284, 1188-90
  - Canadian citizens living abroad, signatures, 1179
  - Number of words, 1188, n62
  - Parliament of Canada Web site, 1179, n25, 1193
  - Prorogation or dissolution, effects, 394-5, 397n147
  - Publication and signing period, 1189-90
  - Sponsorship, 1188-9
  - Starting, 1179, 1188
  - Support, 1188
- Forgery or fraud, breach of privilege, 1185, n44
- Government response to petitions, 443, 476, 1177, 1193-5
  - Prorogation, effects, 450, 1194-5, n104, n105, n106
  - Sessional papers, 1193, n97
  - Time limit, 45 days, sanction, standing committee referral, 476, n297, 1178, n21, 1194, n103
- Guidelines for petitions, 1179-85
  - Content
    - Committee selection, 1194
    - Matters under the authority of the House or the federal government, 1184
      - Admissibility
        - Election of Members, 1184n39
        - Matters before the courts (*sub judice* convention), 1184-5, n41
        - Member, expulsion requested, unacceptable, 1184
      - Requesting expenditure of public funds, 1178, n17, 1184, n35
        - Royal recommendation, 1178
      - Signatures and addresses, 1178, 1186-7, 1193
        - 25 signatures, 1178
        - Authenticity, 1185, n44
        - Foreigners, non-resident aliens, 1185n42
        - Members signing, 1185
  - Form, 1181-2
    - Addressee, 1178, 1183
    - Alterations or interlineations, 1186
    - Attachments, appendices or lengthy extracts, 1186-7
    - Form of a Petition, Figure 22.3, 1183
    - Language, wording and style, 1183
      - Modern wording, Clerk of Petitions proposal, 1183, n32
      - Official languages, other language, requirements, 1183, n30
    - Prayer, 1177-8, 1181, 1183-4, 1187
    - Subject matter indicated on every sheet, 1178, 1187

**Petitions—Cont.**

Guidelines for petitions—*Cont.*

Form—*Cont.*

Written, typewritten or printed on paper of usual size, 1186

Printed on back of another document, Member's householder or ten percenter, not permitted, 1186-7, n52

Historical perspective, 439, n76, 1175-9

Petitions Presented to the House of Commons

Since 1917, Figure 22.1, 1174

Listed in *Debates* and *Journals*, 1192-3

Paper, process, 1185-6

Presentation of petitions, 475-6, 1190-3

By Ministers, 1190, n76

By Speaker, 1190-1

Copies of petitions, 1193

Original, transmittal to Privy Council Office, 1193, n95

Photocopies, 1193

Debate, out of order, 1192

Following presentation, 1192-3

Uncertified, received by unanimous consent, 1181n29

Motion to proceed to Orders of the Day, to prevent the presentation of petitions, question of privilege, 439, n80

Presentation by filing with the Clerk of the House, 475, 1192

Presentation during Routine Proceedings, 475-6, 1177, n14, 1191-2

Number, limit, 1191-2

Time limit, 15 minutes, 1177, n15, 1191

Recorded in *Debates* and *Journals*, 1192-3

Reform of the House of Commons Special

Committee (McGrath Committee)

recommendations, 1176, n9

Routine proceedings, 475

*See also* Committees—Studies; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations; Private bills practice

**Petitions for private bills** *see* Parliamentary record—Parliamentary—Journals—Format; Private bills practice

**Photography, still, provision**, 296-7

**Pipeline debate (1956)**

Closure, 322n73, 354n274, 645, 661

Speaker, decisions, appeals, 322n73, 354-5

Censure motion, 323n82, 354, n277

Impartiality, questioning, question of privilege, 354-5, n277

**Points of order**

Adjournment Proceedings, interdiction of points of order, 493, 522

Decisions, Speaker duties, 330, 641

Raised in previous session, Speaker of the House response first day of new session, 382n60

*See also* Adjournment Proceedings (Late Show); Board of Internal Economy—Mandate—Designated; Committee proceedings—Questions of procedure; Conflict of interest *passim*; Debate, process—Decisions—Calling votes; Order and decorum; Private Members' Business—Votable—Criteria—Similar; Questions—Oral questions; Quorum—Attendance and Count—Questions

**Police** *see* Members of Parliament; Rights of the House as a collectivity—Internal affairs—Right

**Political parties**, 31-3

Conventions, Members attending, House not sitting, adjournment, 388, n89

Creation, Members leaving party affiliation, 215n279

Definition, 4n15, 31

Leaders

Elected to more than one seat, 185n115

*See also* Constituencies—Incumbent

Recognition in Chamber, criteria, 32-2

Fewer than twelve Members, 35n189

Financial support, Board of Internal Economy criteria, 32, n175

Progressive Conservative/Democratic

Representative Coalition, case, 33n178, 214n275

Registration, 31-2, n170, n173

Role, 4, 31

*See also* Conflict of interest—Parliamentary—Access; Elections—Electoral system

**Postpone consideration of a question until a later date, motions to** *see* Debate, process—Dilatory motions

**Prayers**, 427-30

Historical perspective, 427-30

Monarch or Royal Family, mention, 429, n16

Official languages, 429-30

Reading

Before public admitted, 427

Constitutionality, 428, n10

First day, new Parliament, 430

In camera business following, 427, n6

Public, present, 429, n14

Special sittings, Royal Assent ceremonies, 417n134

Text, 429

Adoption, 429, n17

Two sittings, same day, 428, n10

*See also* Ontario Legislative Assembly—Lord's Prayer; Petitions—Guidelines—Form; Speaker

**Preamble** *see* Committees of the Whole—Bills, consideration—Rules; Legislative process *passim*; Private bills practice *passim*

**Presenting Reports from Interparliamentary**

**Delegations**, 457-9

*See also* Interparliamentary Delegations

**Presiding Officers of the House**, 355-68

Assistant Deputy Chair of Committees of the Whole

Assistant Deputy Speaker, title added, 359

Impartiality, independence, 362, n327

Legislative committees, role, 361

Position, creation, 357-8, n297

Powers, authority, 359-60

Role, 360-1

Selection, 364-5, n344

Opposition Member, 365n346

Recorded division, 365n345

Tenure, 367-8

Voting, rights, 362

*See also* Rights and immunities of individual

Members—Obstruction—Speaker—Impartiality;

Sittings of the House—Opening

Authority, 359-60

Becoming Speaker of the House, 368n369

Bills, sponsoring, abstention, 363, n332, 1113

Deputy Chair of Committees of the Whole

Assistant Deputy Speaker, title added, 359

Impartiality, independence, 362, n327

Legislative committees, role, 361

Position, creation, 357

Powers, authority, 359-60

Role, 360-3

Selection, 364-5, n344

Opposition Member, 365n346

Recorded division, 365n345

Tenure, 367-8

Voting, rights, 362

*See also* Sittings of the House—Opening

Deputy Speaker and Chair of Committees of the Whole

Absence, replacing, 360

Board of Internal Economy, role, 361

Deputy Speaker, term, origins, 358

Impartiality, independence, 361-3

Language requirements, 356n288, 364, n340

Legislative committees, role, 361

Position, creation, 356-7, n288, n289

Powers, 359

Role, 360-3

Salary and allowances, 397n143

Selection, 363-5

Nomination motions, opposition, 364, n341

Opposition Members, 364n337, 364n342

Special committees, role, 361, n318

**Presiding Officers of the House—Cont.**

Deputy Speaker and Chair of Committees of the Whole—*Cont.*

Tenure, 365-8

Voting, rights, 362

Historical perspective, 355-9

Impartiality, independence, 361-3, n323, n327, n332

Intimidation, 117-8

Resignations, 368

Roles, 360-3

Rules, 357-8

Rulings, appeals *see* Committees of the Whole—

Presiding Officers

Selection, 363-5, 381-2

Speaker, responsibilities, 315-6, 358

Tenure, 365-8

Vacancies, 365-8, n348, n363, n364, n365, n367, n368

Voting, rights, 362n326

*See also* Committees of the Whole; House of

Commons Chamber—Seats—Assignment—Deputy

Speaker; Motions—Censure; Private Members’

Business—Ineligible Members; Rights and

immunities of individual Members—Obstruction—

Speaker

**Press Gallery** *see* Parliamentary Press Gallery

**Previous question**, 543-47, 656-9

*See also* Committee proceedings—Debate—Motions—

Privileged motions—Superseding; Committees of

the Whole—Conduct; Debate, curtailment; Debate,

process; Order and decorum—Recognition to

speak—Speaking once to a motion

**Prima facie** *see* Privilege—Contempt—Cases; Questions of Privilege

**Prime Minister**, 48-55

Appointment or dismissal, Governor General powers,

22-3, n121, 54-5

Death, 48

Dismissal, 54-5

Australia, 23n121, 55n77

*See also* Prime Minister—Appointment

Resignation, 48-54

Cabinet revolt, 54

Defeat in general election, 48-9

*See also* Ministry—Termination—Election

Prime Minister, succeeding, same Parliament,

48n29

Since Confederation, number, 46

Title, 27, n148

*See also* Ministry—Duration *and* Termination;

Questions—Oral questions; Speech from the

Throne—Motion; Statements by Ministers; Supreme

Court of Canada—Judges, nomination

**Privacy Commissioner**

Reports, tabled by Speaker of the House, 332, n133, n134

See also Motions; Order in Council appointments; Privilege—Contempt—Misleading—Radwanski; Radwanski, George

**Private bills practice, 1199-1220**

Copies, depositing, deadline, 1200

Definition, 1197-8

Fees and charges, 1198

House and Senate, difference, 1198n4

See also Private bills practice—Principles—Principle 4

Form of a private bill, 1210-1

Examiner of Private Bills, revision, 1211n83

Law Clerk and Parliamentary Counsel, role, 1211, n83

Preamble, formula, 1210

Historical context, 1197n1

House business, percentage, 1199, n5

Introduced in the House since 1970, list, 1198n4

Legislative process for private bills, 1212-20

All stages in the same sitting, 1212n84

Committee consideration, 1216-8

Amendments, 1217-8, n115

Casting vote (Chair voting twice), 1218

Examples, 1217n110

Historical context, 1217n109

Preamble proven, 1217-8, n116

Report to the House, 1218

Votes, *An Act respecting the Canadian Institute of Chartered Accountants* (Bill S-10), 1218, n113

Withdrawn, 1218, n119

Committee proceedings on the publication of notices, 1215

Deficiencies, course, 1215, n101

Procedure and House Affairs Standing Committee, consideration, 1215

Filing of the petition, 1212-3

Member acting as sponsor, signature, 1212

Presentation in both Houses, exception, *An Act to amend the Act of incorporation of the Board of Elders of the Canadian District of the Moravian Church in America* (Bill S-14), 1213n92

Recording in *Journals*, 1212

With Clerk of the House, 1212

First reading of the bill, 1215-6

Private Members' Business, added to the bottom of Order of Precedence, 1216

Numbering, 1212

Passage and Royal Assent, 1219-20

Originating in Senate or House, peculiarities, 1217-8

**Private bills practice—Cont.**

Legislative process for private bills—Cont.

Report of the Clerk of Petitions, 1213

Petition deemed inadmissible, 1213, n95

Report of the Examiner of Petitions for Private Bills, 1214

Notice, insufficiency, Procedure and House Affairs Standing Committee, reference, 1214, n99

Recording in *Journals*, 1214

Report stage and third reading, 1219

Second reading and reference to a committee, 1216

Amendments, 1216, n108

Nature of private bills, 1200-1

Hybrid bills, definition, 1201n20

Number, decrease, reasons, 1199, n8

Parliament, judicial and legislative capacity, 1198, n3

Petitions for private bills, filing, rules, 1200

Filing within the first six weeks of a session, rule, modification, 1200

See also Private bills practice—Legislative process—Filing and Principles—Principle 1

Presentation within two weeks of a favourable report on the petition, rule, modification, 1200

Principles of private bill procedure, 1202-10

British House of Commons, 1203n26

First Parliament, adoption, 1202n25

Principle 1. A private bill should only be passed at the explicit request of the persons who are to benefit from the legislation, 1202-5

Copies, depositing, deadline, 1204

Parliamentary agent

Authority, conferring, Speaker duties, 331

Duties, 1205

Sessional fees, 1205

Petitions for private bills, filing, rules, 1202-3, n27

Clerk of Petitions, report, 1203-4

Examiner of Petitions for Private Bills, revision, 1204, n34

Filing with Clerk of the House, 1203

Member acting as sponsor, signature, 1203

Promoter, definition, 1203n27

Promoter deciding not to proceed any further, report, 1204

See also Private bills practice—

Principles—Principle 1—Petitions and Sponsor

Sponsor

And promoter, Members, case, 1203n27

Ministers, proscription, 1203

Name changed, 1203n30

Withdrawn, 1203n27

**Private bills practice—Cont.**Principles of private bill procedure—*Cont.*

- Principle 2. Pertinent information regarding a private bill should be made available to all interested persons, 1205-6
  - Amendments, notice requirements, 1206
  - Notices of applications, publication, 1205
    - Dissolution of Parliament, effect, 1206n45
    - Official languages, in newspapers, when originating in Quebec or Manitoba, 1205n42

- Principle 3. All persons or bodies affected by a private bill should be heard and the need for the bill demonstrated, 1206-8

- Committee meetings
  - In camera, 1208
  - Notice and bills referred, lists, posting and publication, 1206
  - Witnesses, examination, 1207-8, n53
- Opponents, right to be heard (*locus standi*), 1208
- Preamble essential and proven, 1207

- Principle 4. The financial burden of considering a bill for the benefit of private interests should not be borne solely by the Public Treasury, 1209-10
- Copies, depositing, deadline, 1209

- Fees
  - Chief Clerk, administration, 1209n66
  - Company's capital stock increase, 1209, n65
  - Legislation, 1209n62
  - Paid in previous session applied to following session, 1209n67

Private Members' bills, distinction, 1197

Procedure and House Affairs Standing Committee, consideration, 1200, n14

*See also* Private bills practice—Legislative process—Committee proceedings *and* Legislative process—Report of the Examiner—Notice

Procedure, principles, 1199

Public bills, distinction, 1198

Speaker power, 331

Types, 1199-1200, 1199n6, n7

*See also* Legislative process—Bills, types; Private Members' Business *passim*

**Private interest** *see* Conflict of Interest Code for Members of the House of Commons; Debate, process—Decisions—Putting; Members of Parliament—Pecuniary interests

**Private Members' bills**, 462, 727, 1125-31, 1158-64

*See also* Committees—Studies—Legislative measures—Bills—Clause-by-clause; Financial procedures—Royal recommendation; Legislative process *passim*; Oath of Allegiance or Solemn Affirmation—Obligation; Private bills practice; Private Members' Business—Speaker

**Private Members' Business**, 489-92, 1113-72

Dilatory motions not permitted, 1167

Dissolution, effects, 397

Divisions, 1168-9

Recorded

Deemed deferred to the next Wednesday, 1168

Sponsor, recorded first, 1169, n265

Voting procedure, 1168-9, n264

Historical perspective, 1115-24

From 1867 to 1984, 1115-18

Precedence of items, 1116-8

Criteria, 1116-7

Time reserved for Private Members' Business, 1115-6

Since 1984, 1118-24

Ineligible Members, as long as they hold office

Other Chair Occupants, 1114, n3

Speaker, Deputy Speaker, Ministers, Parliamentary Secretaries, Assistant Deputy Speakers, 1113n2

Items originating in House, reinstatement from previous session, status at time of prorogation, 1170

List for the Consideration of Private Members' Business, 1135-40

Creation of the Order of Precedence, 1136-8

Draw, 1136

Figure 21.1, 1147

Private Members' Business Office, responsibilities, 1137

Draw for the List for the Consideration of Private Members' Business, 1136

48 hours' notice to all Members, 1136

Beginning of first Session, new Parliament, 1136

Clerk of the House, responsibilities, 1136

Eligibility criteria, 1136

By-elections, more than one Member becoming eligible on same day, 1136

Modifications, 1136

Speaker, conducting, 1136

Ineligible Members, 1136

Items outside Order of Precedence, 1131, 1133, 1135

Member becoming eligible, 1136

Member not losing place by virtue of sponsoring Senate public or private bill, 1137

**Private Members' Business—Cont.**

- List for the Consideration of Private Members' Business—*Cont.*
  - Subsequent draws, 1136
    - During Parliament, no fewer than 15 eligible names, 1136-8
  - See also* Private bills practice—Legislative process—First reading—Private; Private Members' Business—Order of Precedence—Items automatically
- Management of Private Members' Business, 1171-2
  - Clerk of the House, responsibilities, 1171-2
  - Law Clerk and Parliamentary Counsel, 1172
  - Speaker, responsibilities, 331, 1171
- Modernization and Improvement of the Procedures of the House of Commons Special Committee, reform, recommendations, 1121-2, n43
- Motions *see instead* Private Members' Business—Private Members' motions
- Non-votable items *see* Private Members' Business—Private Members' Hour—Exchange—Not arranged *and* Time limits *and* Votable and non-votable items
- Notice, items to be considered, on *Notice Paper*, 490
- Notices of Motions for the Production of Papers, 479-80, 1134-5
  - Notice, 1135
    - 48 hours' notice, 1135
    - Called on Wednesdays only, 1135
  - Order or Address, 1134
  - Transferred for debate, 1135
    - Debate, later, if selected by sponsor for Order of Precedence, 1134, n97
    - Order Paper*, publishing, 490, 1135
  - See also* Notices of Motions for the Production of Papers
- Order of Precedence, 486
  - 100-signature procedure, repeal, 1120
    - Question of privilege, 1120, n38
  - Creation of the Order of Precedence, 1136-8
    - Eligibility criteria, 1136
    - Establishing, number of items
      - 30 eligible positions, 1136-8
    - Beginning of a Parliament, 1136
    - Beginning of a Session, list, 1136
    - Member to specify which bill or motion selected in draw, 1137
    - Members must give notice of item, 1139
    - Private Members' Business Office, responsibilities, 1137
    - Senate private and public bills, added following establishment, 1137
      - Figure 21.1, 1147
  - Items automatically placed in the Order of Precedence, 1140
    - Bills already debated, 1140

**Private Members' Business—Cont.**

- Order of Precedence—*Cont.*
  - Items automatically placed in the Order of Precedence—*Cont.*
    - Bills reinstated from a previous session, 1140
    - List, 1140
      - Senate public and private bills, 1140
    - Items dropped to bottom, 490n372
    - Prorogation, effects, 1170, n267
    - Replenishment of the Order of Precedence, 1137-8
      - 15 items remaining on list, 1137
      - Senate private and public bills, 1137
    - Status of items not chosen, 1139
      - Debate on item, unanimous consent, 1135n102
      - Outside Order of Precedence, not considered, 1139
    - Withdrawal of items, 1138-9
      - Item in Order of Precedence, unanimous consent required, 1138, n113, n114
      - Item, outside Order of Precedence, notifying Clerk of the House, in writing, 1138
      - See also* Private Members' Business—List for the Consideration
- Private Member, definition, role, 1113, 1121-2
- Private Members' bills, 462, 1114-5, 1125-31, 1158-64
  - Committee stage of Private Members' bills, 1008, 1158-61
    - Extension of consideration, 1161
      - 30-day sitting extension possible, 1158, 1161
    - Extension granted, 1161
    - Extension refused, 1161
    - Report to House
      - Motion, after Private Members' Hour, Speaker fixes date, 1159
      - Requesting, no debate, 1161
      - Time limit of one hour, 1160
  - Recommendation not to proceed further, 1159-60, n213, n217
  - Requirement to report 1158-9
    - Within 60 sitting days of reference, 1158, n211
- Constituencies, name change, 179, n81, 1114n5
- Drafting, certifying, 1125
- Dropped from the *Order paper*,
  - Adding a new affair, giving a written notice, 1127, 1139
  - Replaced by another affair, 1124, n54
- Financial limitations, 1125-7
  - Raising of revenue, taxes, ways and means, 1126-7, n63
    - Unanimous consent not applicable, 1126
- Royal recommendation, Speaker determining, 1125-6, n58
  - Bill out of order if lacking, 1126n59

**Private Members' Business—Cont.**

- Private Members' bills—*Cont.*
  - Introduction and first reading, process, 462, 1130-1
    - Advising Speaker or Table Officers in advance, 1130, n78
    - Debate not permitted, 1131
    - Explanation, succinct, 1130n80
    - Member other than sponsor, 462
    - Member's comments, 462, n208
    - Order Paper*, print version, electronic version, 1131
    - Routine Proceedings, rubric, order, 462, 1130-1
  - Notice, 1127
    - 48 hours' notice, 462, n205, 1127
    - Notice Paper*, publishing, 1127
    - Order of Precedence, 1127
  - Preparation, 1125
  - Prorogation, effects, reinstatement, 1170-1
  - Royal Assent, 1114, n5
  - Seconders, 1130
    - 20 seconders maximum, 1130
    - More than one Member, unanimous consent, 1130n76
    - Order Paper* list, 1130
    - Prior to second reading, 1130
  - Senate private bills, different requirements, 1171
  - Senate public bills sponsored by Private Members, 1131
    - Member can sponsor the same bill in a subsequent session of the same Parliament, 1131n84
    - Member sponsoring no more than one bill in a Parliament, 1131
  - Similar items, 1123-4, n52, 1127-9
    - Description, 1128
    - Government bills, 1129
    - Senate private bills, exception, 1129, n71
    - Senate public bills, 1129
    - Speaker's rulings, 1128-9, n67, n68, n69
  - See also* Legislative process—Bills, form—Drafting and Bills, structure—Number and Stages—Second—Amendments—Referral; Notice of motion—Specific notice—Rules
- Private Members' Business Subcommittee of the Procedure and House Affairs Standing Committee, 1123-4, n51, n52
  - Composition, 1123, n50
  - See also* Private Members' Business—Votable—Mandate
- Private Members' Hour, 1146-56
  - Cancellations and suspensions, 489-90, 490n374, 1150-4
    - Beginning of a Parliament, 1146
    - Budget presentation, 1152

**Private Members' Business—Cont.**

- Private Members' Hour—*Cont.*
  - Cancellations and suspensions—*Cont.*
    - Debate on a motion of privilege, 151n392
    - Election of Speaker, 1152
    - Emergency debate, 1154
    - Exchange of position in Order of Precedence not arranged, 1149
    - Government business replacing, 1148
    - Reasons, 1150-4
      - Hours used, hours suspended, hours lost, 1150, n170
    - Speech from the Throne, 1152, n177
    - Supply period, 1152
    - Until Order of Precedence established, 1146, 1150
  - Delays and interruptions, 491-2, 1154-5
    - Division, recorded, 491-2, n386, 1154
    - Ministerial statement, 1155, n199
    - Royal Assent, 1154-5
  - Exchange of items, 490, n372, 1148-50
    - Limitation, 1149
      - Votable status, confirming, 1149
      - Not yet reported to the House, 1149
    - No exchange possible, item marked with asterisk on *Order Paper*, 1150
    - Not arranged, non-votable item, 1149, n164
    - Speaker, exchange of positions in Order of Precedence, arranging, 1148-9, 1171
    - Time lapse between first hour and second hour of item's consideration, 1149
  - Rescheduling of debate, 1155-6
    - 24 hours' notice, 1156
    - One adjournment period intervening, 1155, n202
  - Schedule, weekly, 1146, n155
  - Speaker
    - Notice of two Private Members' Business items, consideration, unanimous consent, 1148n161
    - Order of Precedence, item, consideration, 24 hours' notice, 1148
- Private Members' motions, 1114-5, 1131-4
  - Constitution, amendments, 1131n85
  - Firefighters' monument, 1132n87
  - Notice, 1133
    - 48 hours' notice, 1133
    - Notice Paper*, publishing, 1133
    - Order of Precedence, placing in before consideration, 1133
  - Order Paper*, electronic version, publishing, 1133
  - Orders or resolutions, 1132-3, n86, n88
  - Prorogation, effects, 1170-1

**Private Members' Business—Cont.**

- Private Members' motions—*Cont.*
  - Public expenditures or taxation, provisions, 1132
    - Canadian Centre for Occupational Health and Safety, 1132n89
    - Court Challenges Program, 1132n89
  - Resolutions, definition, 1131-2
  - Seconders, 1133-4
    - 20 seconders maximum, 1133
    - List, *Order Paper*, publishing, 1133
    - More than one Member seconding motion in House, unanimous consent required, 1134n94
  - Similar items, 1133
    - Speaker determining, refusing most recent items, 1133, n92
  - Sponsors, 1132-3
    - Ministers, 1132
  - Statues, erection on grounds of Parliament Hill, 1132n87
- Procedure and House Affairs Standing Committee
  - Role, recommendations, 1120-4
    - See also* Private Members' Business—Votable and non-votable items—Appeal process—Review
- Prorogation, effects, 1170-1
- Random draw *see instead* Private Members' Business—List for Consideration *passim*
- Reform of the House of Commons Special Committee (McGrath Committee), recommendations, 1118, 1143n140
- Reinstatement from previous session *see* Private Members' Business—Items and Order of Precedence—Items—Bills
- Selected items *see* Private Members' Business—Votable
- Senate public bills, 1129, 1131, 1137, 1140, 1144, 1171
- Speaker, responsibility, 1171
  - Debate, rescheduling if Private Members' Hour delayed for more than 90 minutes, 1171
  - Draw, conducting, 1136
  - Exchange of positions in Order of Precedence, arranging, 1148-9, 1171
  - Notices of items to be considered, publishing in *Notice Paper*, 1148
  - Order of Precedence, item, consideration, 24 hours' notice, 1148
  - Private Members' bills
    - Report recommending not to proceed further, fixing date for debate, 1159
    - Royal recommendation, determining, 1125-6, n58
  - Similar items, determining, 1127-8, 1133, n92, 1171

**Private Members' Business—Cont.**

- Sponsor, absence, 490
  - If called a second time, 490n372
- Indicated on *Order Paper* by marking with asterisk when sponsor prohibited from requesting further exchange, 1150
  - Second hour and resuming debate, right of reply lost, 1150
- Members not available, 1148-9, n162
- Not proceeding with when next called, 1149, n164
- Time limits on debate, 1156-67
  - Adjournment, effects, 1163
  - Debate on items of Private Members' Business, 1166-7
    - Members, sharing of time, unanimous consent required, 1166-7
  - Non-votable items, 1156
    - After 40 minutes, mover, 1166
    - Debate, up to one hour, 1156
    - Dropping from *Order Paper* on adjournment of House or after consideration, 1156, n205
    - Mover, 15 minutes, 1166
    - Other Members, 10 minutes each, 1166
    - Reintroducing, different number 1156, n207
    - See also* Debate, curtailment—Closure and Time allocation
  - Notices of motions (papers), 1164-6
    - Debate requested, transferred to Private Members' Business under heading "Notices of Motions for the Production of Papers", only if selected by sponsor and is in Order of Precedence, 1165
    - Time limit, two hours, 1165
      - Placed on bottom of Order of Precedence after one hour of debate, 1165
      - Second hour of debate, after 50 minutes, Minister, 5 minutes, mover, 5 minutes, 1165, n247
    - Wednesday only, calling during Routine Proceedings, no debate, 1165
- Report stage and third reading, 1161-3
  - Extending by up to five hours on second day of debate, 1163
  - Private Members' Hour, two hours allotted on separate sitting days, 1161-2
- Senate amendments to a Private Member's bill, 1164
  - Motions Respecting Senate amendments to Bills, 1164
  - No time limit for debate on motion, process, 1164
- Votable items, 1157
  - Debate, up to two hours, 1157
  - Mover, 15 minutes, followed by five minute question and comment period, 1166
  - Other Members, 10 minutes each, 1166

**Private Members' Business—Cont.**Time limits on debate—*Cont.*Votable items—*Cont.*

Private Members' motion, question put

As a resolution, 1157

As an order, 1157

*See also* Private Members' Business—Private

Members' bills—Committee stage—Extension

Votable and non-votable items, 1140-6

Appeal process, 1141-25

Appeal to the House, 1145

Filing with Speaker, 1145

Vote by secret ballot, 1145

Review by the to the Procedure and House

Affairs Standing Committee, 1144

Report to House, 1144, n145, n146

Written argument by sponsor to

Committee, 1144, n144

Criteria for determining non-votability, 1122,  
1143-5, n140

Debate, 1141-2

Designation, Member indicating, 1141

List, 1143

Replacing with another item, 1142

Royal recommendation, 1126

Similar items, point of order, 1123-4, n52

Mandate of the Subcommittee on Private

Members' Business of the Procedure and House

Affairs Standing Committee, 1140-3

Report, depositing with Clerk of Standing

Committee on Procedure and House Affairs,  
1141-2

Prorogation, effects, 1170

Senate public bills, 1140, 1144

Substitution of another item, 1145-6

Member name dropped if no other item on

*Notice Paper* or *Order Paper*, 1145-6

Non-votable item, 1139, 1145

Notice of motion, 1145

Order of Precedence, position, maintaining, 1145

Private Members' Business Subcommittee,

review, 1146

Written notice, 1145

*See also* Private Members' Business—PrivateMembers' Hour—Exchange—Not arranged  
and Time limits

Votable items, list, 1141

*See also* Private Members' Business—Time limits  
on debate*See also* Daily Program; Debate, curtailment—

Closure and Time allocation; Government bills—

Introduction; Modernization and Improvement of

the Procedures of the House of Commons Special

Committee—Recommendations and Legislative

process—Preparation; Order and decorum—

Recognition to speak—Usual order of speaking;

Quotations; Speaker—Specific duties—Conduct

**Private Members' Business Office** *see* Private Members'

Business—List—Creation and Order of Precedence—

Creation

**Private Members' Business Subcommittee**

Establishment, 974n119

Reports, deemed adopted, non-votable items, 975n131

*See also* Private Members' Business**Private Members' Hour** *see* Private Members' Business

and Time limits—Report

**Private Members' Motions**, 1131-4*See also* Private Members' Business**Privilege**, 57-162Australian *Parliamentary Privileges Act 1987*, 66n39Beauchesne, A. *Rules and Forms of the House of**Commons of Canada*, 71-2, n73British origin, *Constitution Act, 1867*, transfer, 58, 62,  
n19, 68-70

Categories, 59, 83n124, 89

Recognized by Supreme Court, 76-7

Claiming, ceremony, 63n22

Codification

*Joint Committee on Parliamentary Privilege*

recommendations, 66, n38

Parliament at Westminster, 65

Commencing, 59n7

Committees

Penal powers, 152n402

Reports, premature disclosure by Member, 84-5,  
n128*See also* Committee proceedings—Questions of  
procedure; Privilege—Contempt—Misleading;  
Questions of privilege—Raising matters—In  
standing

Constitution, limitations, 75-80

*Charter of Rights and Freedoms*, impact, 77Legislative/judicial branches, constitutional  
division, 75-8, n104

Interference by judiciary, Federal Court

Justice Marcel Joyal, remarks concerning  
Members' behaviour, 77n104

Scope of privileges, judicial scrutiny, 75-6, n96,

Supreme Court of Canada, 76-7

Privilege categories recognized, 76-7

Contempt

Access to Parliamentary Precinct impeded, 86,  
n131

Picket lines, 86n131

United States President, visit, 86n131

Article printed in *The Morning Freeman*

newspaper, 83n124

Bills, media disclosure before introduction, 84n125

Breach of privilege, distinction, 80-1

Cases, *prima facie*, 83n124

Definition, 60, 65n35, 81

**Privilege—Cont.**

- Contempt—Cont.
  - Deliberately misleading the House, Minister statements, 85n129
  - Government failing to comply with an order to produce documents, 81n119, 83, n124, 160
  - List, types of contempt, *Joint Committee on Parliamentary Privilege* (UK), report, 82-3
  - Media allegations concerning Members, 84n127
  - Member, actions considered in contempt of the House, 83n124
  - Misleading or lying to a committee, 94-5
    - Discrepancies in witness testimony, Gomery Inquiry, 94n162
    - George, Barbara, Royal Canadian Mounted Police Deputy Commissioner, Public Accounts Standing Committee, testimony, 81n119, 83n124, 85-6n130, 94n163, n164, 1081n689
    - Inconsistent statements by Minister, 94n162, 149n383
    - Perjury, charging, criteria, 95n165, 140n352
    - Radwanski, George, Privacy Commissioner, Government Operations and Estimates Standing Committee, testimony, 83n124, 85-6n130, 94n163, n164, 1081n689
  - Sanctions, 86-7
    - Procedure and House Affairs Standing Committee, 88n144
  - Sedition, accusation by Member against colleague, 84n126
  - Witness, called to Bar of the House, refusal to answer questions, 83n124
- Court challenges, 78-80
  - Canadian Human Rights Act*, 79
    - House of Commons employee dismissal, *Canada (House of Commons) v. Vaid*, 79, n109
    - Member's householder, alleged discriminatory remarks, Canadian Human Rights Tribunal ruling, *Pankiw v. Canada (Human Rights Commission)*, 79n110, n111
  - Charter of Rights and Freedoms*, impact, 78, n107
  - Legislative Assembly, rights, Nova Scotia, *New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)*, 75n95, 79n108
  - Official Languages Act*, violation, House of Commons committee, witness claim, *Knopf v. Canada (House of Commons)*, 80n115, 1070n637
  - Zündel case, access to Parliamentary Press Gallery conference room denied, 80n112
- Courts and Parliament, relation, role, conciliation, 75-7

**Privilege—Cont.**

- Debates of the House of Commons* (Hansard), printed/ electronic versions, discrepancies, 270n82
- Definition, 58-61, 317n34
- Demonstrations in public gallery, Member involvement, allegation, 149n383
- Development, in-depth treatment, sources, 58n4
- Extension, 64
  - To broadcasting, *New Brunswick Broadcasting Co. v. Nova Scotia (Speaker of the House of Assembly)* case, 61n16
- Freedom of speech
  - Announcements made in House of Commons, legal challenge, *Roman Corporation Limited v. Hudson's Bay Oil and Gas Co.*, 78, n106
  - Establishment, *Bill of Rights*, 1689, Parliament at Westminster, historical perspective, 64
  - More, Sir Thomas (Speaker), petitioning King, 63n21
  - See also* Rights and immunities of individual Members—Freedom of speech
- Freedom of the press, Member's complaints against medias, possibility of suing, 87, n139
- Historical perspective, 62-75
  - British North American colonies, pre-Confederation legislatures, 67-8
    - Contempt, power to commit for, restrictions, 68
    - Province of Canada Assembly, supremacy, 68
    - Rights, limitations, 67
    - Upper/Lower Canada Assemblies, 67-8
  - Confederation, privilege since, 68-73
    - Parliamentary papers, publication, protection, 69, n57
  - See also* Privilege—Reviews
- House officials, Officers of Parliament summoned by the House, 88, n141
- Legislation regulating, *Constitution Act, 1867*, 260-1
  - Canada (House of Commons) v. Vaid*, 261n21
- Mace, Member attempting to take hold of the Mace, 132-3, 290, n68, 291n70, 645n346
- Pallett* case, 72
- Parliament at Westminster, privilege, 62-6
  - Ferrers case, 289n57
  - Joint Committee on Parliamentary Privilege*, rapport, 66, n38
  - Select Committee on Parliamentary Privilege*, report, 65-6, n36
  - Stockdale v. Hansard*, 61n15, 64
- Parliament of Canada Act*, provisions, 62, 69n57
  - See also* Rights of the House as a collectivity—Reviews—Review
- Personal privilege *see* Order and decorum—Rules regarding—Personal

**Privilege—Cont.**

- Precedence, 72n82, 151, 603n26
- Precedence over authority of monarch, establishing, 291n69
- Principles, 60-1
- Raising matters of privilege, procedure *see instead*
  - Questions of privilege—Raising matters of privilege, procedure
- Reviews, historical perspective, 73-5
  - Elections, Privileges, Procedure and Private Members' Business Standing Committee recommendations, 74
  - Procedure and House Affairs Standing Committee (37th Parl.), Eighth Report, 74-5, n93, n97
  - Rights and Immunities of Members Special Committee recommendation, 73
  - Special Committee on the Review of the Parliament of Canada Act, recommendations, 74
- Rights and immunities of individual Members *see instead* Rights and immunities of individual Members
- Rights of the House as a collectivity *see instead* Rights of the House as a collectivity
- Search warrants, execution *see* Rights of the House as a collectivity—Internal affairs—Rights
- Statements by Ministers, made outside House, 456
- Supreme Court decisions, 76-7
- Technologies, cellular phones, tablet, text-to-speech software, use in Chamber, 270n82, 642
- Term “privilege”, replacement by “rights and immunities”, 73
- Waiving privilege, 61n14
  - See also* Rights and immunities of individual Members—Freedom of speech
- See also* Parliamentary procedure—Rules—Parliamentary; Questions of privilege; Rights and immunities of individual Members—Freedom of speech—Extension—Misleading/lying; Special debates—Address—Amendments

**Privileged motions, 540**

- See also* Committee proceedings—Debate—Motions; Debate, process

**Privileges and Elections Standing Committee** *see* House of Commons—Representation; Rights of the House as a collectivity—Documents, production

**Privy Council**

- Appointments, persons never having been Cabinet Ministers, 28n152
- Definition, 21n113
- Members, nomination, role, powers, 26-9
  - Title of Honourable, 27n146

**Pro forma, Bill C-1** *see* Government bills; Legislative process—Bills, form—Drafting bills—Drafting; Special debates—Address—House

**Procedural authorities, 273**

- See also* Parliamentary procedure—Authorities

**Procedural sources, relationship, 273-4**

**Procedure** *see* Parliamentary procedure

**Procedure and House Affairs Standing Committee,**

307

- Creation, 264n44
- Mandate, 237-8, 264, 307, 966-7
- Members, appointment, 264n44, 380
- Membership, continue from session to session, 976n134
- Name, original, 264n44, 380, n54
- See also* Chief Electoral Officer—Appointment—Nominee; Committee proceedings—Reporting—Broadcasting—Broadcasting guidelines; Committees—Studies—Estimates; Conflict of interest—Parliamentary committees; Conflict of Interest Code for Members of the House of Commons; Elections—Electoral system—Examination; Electoral boundaries, readjustment—Electoral boundaries commissions; House of Commons—Administrative *and* Representation—Cap; Parliamentary record—Broadcasting—Authority; Private bills practice *passim*; Private Members' Business; Privilege—Contempt—Sanctions *and* Reviews; Questions of privilege; Rights and immunities of individual Members—Obstruction—Parliamentary; Sexual Harassment, Code of Conduct for Members of the House of Commons; Standing Orders—Modifications

**Procedure and Organization Standing Committee** *see*

- Procedure and House Affairs Standing Committee—Name

**Proceedings in Parliament, 90-2**

- See also* Rights and immunities of individual Members

**Progressive Conservative/Democratic Representative Coalition**

- Party, foundation, 214n275
- See also* Political parties—Recognition

**Progressive Party** *see* Official Opposition

**Projected Order of Business** *see* Parliamentary record—Parliamentary publications

**Promoter** *see* Private bills practice—Principles—Principle 1

- Prorogation**, 392-5  
 Ceremony, 372  
 Definition, 372  
 Effects, 393-5  
 Governor General, request not to grant, 53n69  
 “Pacific Scandal case”, 55n77  
*See also* Committee proceedings—Organization—  
 Reports—Government response; Committees—  
 Lifespans; Confidence convention—Government;  
 Notices of Motions for the Production of Papers—  
 Responses; Parliamentary records—Parliamentary—  
 Journals—Publication; Petitions—Electronic *and*  
 Government response to petitions; Private Members’  
 Business *passim*; Questions—Written questions—  
 Effect; Questions of privilege—Raising matters—In  
 the House; Recall during a prorogation; Tabling of  
 documents—Adjournment
- Province of Canada (Upper/Lower Canada)**  
 Creation, *Union Act, 1840*, 12  
 Legislature, quorum, 400n5  
 Representation, double majority, 14n61  
*See also* Committees—Historical perspective; Financial  
 procedures—Historical perspective—Financial  
 procedures in colonial Canada; Privilege—Historical  
 perspective—British North American colonies;  
 Speaker—Election—Vacancies
- Provinces and territories, inclusion to Canada** *see*  
 Parliamentary institutions—Historical perspective
- Provisional Standing Orders** *see* Standing Orders
- Public Accounts of Canada** *see* Financial procedures—  
 Accounts
- Public Accounts Standing Committee**  
 Chair and Vice-Chairs, 1046-7, n517  
 Mandate, 968  
 Witnesses, appearance, accounting officers, protocol,  
 1079, n680  
*See also* Financial procedures—Accounts; George,  
 Barbara—Royal
- Public bills** *see* Government bills; Legislative process—  
 Bills, types; Private bills practice; Private Members’  
 Business *passim*
- Public bills sponsored by private Members** *see* Financial  
 procedures—Royal recommendation—Private; Private  
 Members’ Business—Private Members’ bills—Senate  
 public bills; Senate public bills
- Public office holders** *see* Conflict of interest—Ministers
- Public petitions** *see instead* Petitions
- Public Sector Integrity Commissioner**  
 Reports, tabled by Speaker of the House, 332, n133,  
 n134
- Public servants** *see* Committee proceedings—  
 Organization—Evidence—Witnesses—Testimony;  
 Committees—Studies—Legislative—Bills—Clause;  
 Committees, standing—Powers—Witnesses—Officials;  
 House of Commons—Officials; Officers of Parliament;  
 Privilege—House
- Putting the question**, 573-7  
*See also* Debate, curtailment—Closure—Motion;  
 Debate, process—Decisions; Financial procedures—  
 Ways and means—Budget—Budget debate—  
 Disposal of amendments; Legislative process—  
 Stages—Committee—Clause-by-clause; Motions—  
 Routine motions—Question put forthwith; Special  
 debates *passim*
- Q**
- Q.P.** *see instead* Questions—Oral questions
- Quebec**  
 Constitutional form, new, definition, *Quebec Act, 1774*,  
 9-10  
 Distinct society, resolution, Legislative Assembly of  
 New Brunswick, prior to Speech from the Throne,  
 378n43  
 Legal system, 726n54  
 Original province, division into Upper and Lower  
 Canada, *Constitutional Act, 1791*, 10  
*See also* Private bills practice—Principles—Principle  
 2—Notices—Official
- Quebec Act, 1774** *see* Parliamentary institutions—  
 Historical perspective; Quebec—Constitutional form
- Queen Elizabeth II** *see* Parliament Hill—Statues and  
 monuments
- Question and answer period** *see* Committees of the  
 Whole—Conduct—Closure; Debate, curtailment—  
 Closure—Motion *and* Time allocation; Modernization  
 and Improvement of the Procedures of the House of  
 Commons Special Committee—Recommendations—  
 Closure *and* Time allocation
- Question Period** *see instead* Questions—Oral questions
- Questions**, 497-533  
 Oral questions, 498-523  
 Adjournment Proceedings, 517-23  
 Recognition to speak, 600n3  
*See also* Adjournment Proceedings (Late  
 Show); Questions—Written questions—  
 Replies—Questions not responded—  
 Transfer  
 Administration of the House, 512  
 Anticipating Orders of the Day, permissibility, 502  
 Cabinet Ministers, attendance, 516

**Questions—Cont.**

- Oral questions—*Cont.*
  - Concerning matters before committees, 512-3
  - Conduct of Question Period, 504-6
    - Televising proceedings, Members, conduct, 501-2
  - Historical perspective, 498-502
  - Length, restrictions, 504, n40
  - Members of Parliament, recognition, 504-5
    - Parliamentary Secretaries, 506, n50
    - Political parties not officially recognized or independent Members, 505-6
  - On behalf of a constituent, 510n77
  - Participation, party lists, 505
  - Placing on *Order Paper*, 503-4
  - Points of order and questions of privilege during Question period, 507
  - Prime Minister, absence, questions of privilege during Question Period, 516n117
  - Principles and guidelines, 507-15
  - Replies, form and content, guidelines, 497, 515-6
  - Restrictions, 509-10
    - Sub judice* convention, 510-1
      - Budget documents, leak, criminal proceedings, 511n88
  - Speaker, role during Question Period, 503-4
    - Interruption, unparliamentary language, 503, n36
  - Supplementary questions
    - Guidelines, 513-4, n98
    - Historical perspective, 514-5
  - Time allotment, 436
    - Extending, 436, n62
    - See also* Adjournment Proceedings (Late Show)
- Written questions (Questions on the *Order Paper*), 476-8, 523-33
  - Allowed to stand or dropped from the *Order Paper*, 478, 531
  - Effect of prorogation on written questions, 533
  - Government responses *see instead* Written questions—Replies
  - Guidelines, 476-8, 526-7
  - Historical perspective, 524-6
  - Notice, 476
  - Numbering, 477
  - Private Members, questions addressing, 476, n301
  - Purpose, rules, 497, 523
  - Replies, 477-8, 528-33
    - 45-day response time, 476-8, 492, 1023
    - Accuracy, question of privilege, 529-30
    - Form and content, guidelines, 529
    - Orders for return (orders for tabling of documents), 477-8, 528, 530, n227, 531-3
    - Process, 477-8, 528-9

**Questions—Cont.**

- Written questions (Questions on the *Order Paper*)—*Cont.*
  - Replies—*Cont.*
    - Questions not responded to within 45 calendar days, 530-1, 1023-4
      - Referral to a standing committee, 478, 530-1, 1023-4
      - Transfer to Adjournment Proceedings, 478, 492, 517, 531, 1023-4
    - Routine Proceedings, rubrics, order, 476
    - Starred/with asterisk, 477, 523, n180, n181
    - Withdrawal of a written question, 527
      - Members, resignation, 527, n209
  - See also* Board of Internal Economy—Mandate and authority—Designated representatives; Order and decorum—Rules regarding—*Sub judice* convention; Responsible government; Rights and immunities of individual Members—Defamation—Conflict of interest *and* Obstruction—Oral; Weekly Business Statement
- Questions of privilege**
  - Adjournment Proceedings, raising of questions of privilege, restrictions, 493
  - Bloc Québécois, Member, swearing in, solemn affirmation, 209, n260
  - Documents, not tabled in a timely manner, 443, n106
  - Leaks, committee reports, 1085, n707, n708
  - Members of Parliament
    - Expulsion, motion to expel, Member moving, resignation before Speaker's decision, 254n488, 255n492
    - Member of non-recognized party, office reassignment without his consent, 300n110
    - Postal services, bulk mailing, misuse of franking privilege, 248n456
    - Victim of threats on online videos, 113
  - Motion that a Member "be now heard", considered to be an appeal against the ruling of the Speaker, 604n37
  - Motion to adjourn the debate or the House, 152, n396
  - Motion to proceed to the Orders of the Day, 152, n398
  - Parliamentary association, creation, announcement by a Minister, 457, n185
  - Peace Tower, Canadian flag, half-mast, decision to fly, jurisdiction, 336n160
  - Prima facie* case, 73, 83n124, 110, n230
    - Definition, 318n40
    - From last session, reinstated, 113n241
    - List since 1958, 72n74
  - Procedure and House Affairs Standing Committee consideration, report on privilege motion, 160-1, 966n68
    - Action, recommendation, 161n450
    - Concurrence motions, 161n451

**Questions of privilege—Cont.**

- Raising matters of privilege, procedure, 141-62
  - Conditions, 71-2, 142
  - In Committees of the Whole, 155-7
    - Chair, role, authority, 156
    - Member assaulted for not being in proper seat, 156n426
    - Rising and reporting to permit Member to present question to full House, 156, n423, 157n427
    - See also Committees of the Whole—Conduct
  - In standing, special, legislative, joint committees, 152-5
    - Chair role, authority, 154
    - No Member raising question of privilege in the House, 155, n419
    - Report to the House, process, 152-5, n402, n413, n419, n420
    - Speaker ruling on question without committee report, 153n403
    - See also Committee proceedings—Questions of procedure
  - In the House, 142-52
    - Charges against a Member, 146, n373
    - Disagreements on facts, matter of debate, 148, n379
    - Discussion, initial, 146-7
    - Documents, relative to matter, tabling, 147n374
    - Earliest opportunity, 145, n370
    - Form, 149, n383
    - Matters touching on Member's conduct,
      - Member withdrawing, 150-1, n390
    - Motions debate, amendments, acceptability, 149-52, n382, n383, n394
    - Motions, irregularities, ruled out of order, 150n386
    - Notice not given, consent of the House, 144n364
    - Notice requirements, 145, n367
    - Notices, multiple, 146, n371
    - Prorogation, question referred to committee but not reported, Member raising in following session, 113n241, 145n369
    - Reintroductions, 148, n381
    - Substantive motion, 72, n82
    - Speaker
      - Decision, 147-8
      - Role, 147, n377
    - See also Private Members' Business—Private Members' Hour—Cancellations—Debate on a motion of privilege
  - Motions adopted without ruling, 72n75

**Questions of privilege—Cont.**

- Raising matters of privilege, procedure—Cont.
  - Notice Paper*, written notice of motion, 142, 157-60
    - Member attempting to pressure Speaker to recognize Reform Party as Official Opposition, non-votable motion, 158-9, n442, n444
  - Path, Figure 3.1, 143
  - Personal privilege, explanation, 161-2
    - Notice, written/oral, 161
    - Remarks, confining to matter raised, 162, n454
  - Post-Confederation period, 70-1
  - Raising matters of privilege, manner, 142-60
  - Speaker
    - Alleged motives impugned to certain Members, 355n277
    - Debate on bill, not allowing full time, 323n83
    - Disparaging remarks against Assistant Deputy Chair of Committee of the Whole, 324
    - Leader of the Opposition, remarks, 323
    - Legislative Counsel, confidentiality, alleged breach,
      - Speaker decision, non-confidence motion, 323n82, 355
    - Libelous remarks in newspaper editorials, 323
    - Newspaper article, Members quoted, attempting to intimidate Speaker, Speaker's ruling, 324
    - Sanctions imposed by Russia against Speaker and Members, 117-8, n255
  - Superseded and revived, 549n94
  - See also Adjournment Proceedings (Late Show); Committee proceedings—Organization—Reports—Leaks and Questions of procedure; Committees of the Whole—Conduct; Debate, process—Decisions of the House—Calling votes—Points of order; Members of Parliament—Budgetary—Mailing—Misuse; Order and decorum—Points—Raising—During questions; Private Members' Business—Order of Precedence—100-signature and Private Member's Hour—Cancellation—Debate; Privilege *passim*; Questions—Oral questions—Points and Prime Minister and Written questions—Replies—Accuracy; Quorum—Count; Speaker; Special debates—Address in Reply—Amendments—Privilege *et* Debate—Initiating—Budget

**Questions on the Order Paper** see Questions—Written questions**Quorum**, 400-4

- Attendance of House in Senate, requirements, 404
  - Points of order, 404n31
  - See also House of Commons—Attendance
- Bells, ringing, 401-2, n12, n19
- Committees of the Whole, 402
- Count
  - Procedures, 402-3

**Quorum—Cont.**

## Count—Cont.

Questions of privilege/points of order during, not accepted, 403

Government, not bearing sole responsibility, 401, n7

## Lack

Adjournment, 401-2n10, n19

Before sitting begins, 401

Members present signing scroll, 403

Business of the House, impact, 402-3, n20

During divisions, impact, 403, n28

During sitting, 402-3

*Journals*, publishing, 402-3, n26

Party Whips, responsibility, 401

Twenty Members, including the Speaker, 329n108, 400-1

See also Committee proceedings—Organization—

Meetings, scheduling—Conduct of meetings and

Organizational meeting—Routine motion—Meeting

without; Committees of the Whole *passim*; Debate,

process—Decisions of the House—Calling votes;

Financial procedures—Supply—Continuing order;

Parliamentary record—Parliamentary publications—

*Journals*—Format; Province of Canada (Upper/

Lower Canada)—Legislature; Sittings of the House—

Opening

**Quotations**

## Committees

Advantages, Pinard, Yvon, President of the Privy Council, 953

Bill referred, order of reference, scope, 1003

Order in Council appointments, recommendations, 1021

Committees of the Whole, role, Dawson, W.F., 920

Daily Program, protecting, Fraser, Speaker John A., 425

## Debate, curtailment

Balance, Knowles, Stanley, M.P., 653

“Closure by consent”, Borden, Robert, Prime Minister, 654

Matters of urgent nature, Special Committee on Procedure, report, 682

## Debate, process

Decisions of the House, *Constitution Act, 1867*, 571

Principle, Laundry, Philip, 535

## Delegated legislation

Criteria, 813-5

Statutory Instruments, Special Committee on, Third Report, 807

## Financial procedures

British precedents, 827

Budget secrecy, breach, Sauvé, Speaker Jeanne, 899

Estimates, Government Operations and Estimates, Standing Committee, exam, 7<sup>th</sup> report, 823

Royal Assent, 885-6

**Quotations—Cont.**

## Financial procedures—Cont.

## Royal recommendation

*Constitution Act, 1867*, 835

Formula, J.M. Keyes, 836n61

## Supply

Estimates, Jerome, Speaker James, 873-4

Granting, Hatsell, J., 828n20

## House of Commons and its Members

House of Commons, Drew, George, Leader of the Opposition, 163

Physical and administrative setting, *The Ottawa Citizen*, Editorial, July 28, 1920, 275

Responsibilities and conduct of Members, 216-7

## Legislative process

Committee report containing inadmissible amendments, Fraser, Speaker John A., 779-80

Parliament, protecting average man, Baldwin, G.W., M.P., 717

## Opposition parties, role, 35

Order and decorum, maintaining, Parent, Speaker Gilbert, 599

Parliamentary cycle, House calendar, Fraser, Speaker John A., 369

Parliamentary institutions, parliamentary practice, Fraser, Président John A., 1

## Parliamentary procedure

## Principles, 257-9

Authority of the Chair, Sauvé, Speaker Jeanne, 257

Minority Parliaments, maintaining, 258n6

## Parliamentary record

*Debates* and the broadcast feed, 1230

*Journals*, publication under a sessional order, 1224

Saltsman, Max, M.P., 1221

## Parliaments and ministries, Forsey, Eugene A., 39

Petitions, Fauteux, Speaker Gaspard, 1173

Private bills practice, Lamoureux, Speaker Lucien, 1197

Private Members’ Business, Reform of the House Special Committee (McGrath Committee), 1113

## Privileges and immunities

Committee witnesses, 89, 93-4, 115

Documents, production, right to order, 137-8

Expulsion, power of, 135

Freedom of speech, Speaker petitioning Crown, 63

Legislative/judicial branches, constitutional division, 75

Libel, 64-5

Limits, 68-9

Milliken, Speaker Peter, 57

## Oral questions

Adjournment Proceedings, complement, 518

Brevity, principle, 508

Jerome, Speaker James, 497

Speaker’s role, 503

Televising, 501

**Quotations—Cont.**Privileges and immunities—*Cont.*

- Parliamentary privilege, definition, 58-61
- Privilege versus contempt, 80-1
- Proceedings in Parliament, definition, 90-1
- Questions of privilege, procedure, 142
  - Speaker, decision, 147

## Review, 74-5

## Rights and immunities of individual Members

- Constituency, politically-related instances, 118
- Defamation, 112
- Freedom of speech, 89, 97-8, 115
- Intimidation of Member's staff, 114
- Members' identity, misrepresentation, 113-4
- Obstruction, interference, intimidation and molestation, 108, 112, 114-5
  - Odgers' *Australian Senate Practice*, 89
  - Subpoena as witness in court proceeding, parliamentary session, exemption immediately, 106
- Waiving privilege for freedom of speech, 102

## Rights of the House as a collectivity

- Discipline, expulsion, 135
- Documents, production, right to order, 137-8
- Inquiries, instituting, rights, 137
- Internal affairs, regulation, 120
- Search warrants, execution within Parliamentary Precinct, 124-7
- Witnesses, oaths, administration, 141

## Sittings of the House, Pinard, Yvon, President of the Privy Council, 399

## Speaker and other Presiding Officers of the House

- Deputy Speaker's role, 358
- Freedom of speech, 317-8
- Speaker's role, 311
- Turner, John N., Leader of the Opposition, 311

## Special debates

- Debate, importance, Knowles, Stanley, M.P., 683

**Quoting a document** *see* Tabling of documents—Ministers**R****Radwanski, George**

- Privacy Commissioner, Government Operations and Estimates Standing Committee, testimony, 83n124, 85-6n130, 94n163, n164, 132n314, 147n377, 149n382, 1081n689

**Raiche v. Canada (Attorney General)**, 174n55, 176n60**Railway Committee Room** *see* Committee proceedings—

- Organization—Physical setting; Senate—Sittings

**Raising matters of privilege, procedure**, 141-62

- See also* Questions of privilege

**Ralliement des Cr ditistes**

- Party, foundation, 214n275, 215n279

**RCMP** *see* Royal Canadian Mounted Police**Reasoned amendment** *see* Legislative process—Stages—Second reading—Amendments *and* Stages—Third reading—Amendments**Recall during a prorogation**, 392

- See also* Notice of motion—Special Order Paper

**Recall of the House during an adjournment**, 389-91

- Criteria, 389
- Documents, tabling, 391
- Historical perspective, 390-1
- Notice
  - Cancellation, 333, n143
  - Speaker duties, 333
- Order of business, effects, 391
- Persian Gulf War, 389n97
- Recall order, cancelling, 333, n143, 391
- Royal Assent, 390-1
- See also* Adjournment; Notice of motion—Special Order Paper; Speaker—Specific duties

**Recall order** *see* Recall of the House during an adjournment**Recess**

- Definition, lengthy adjournment, 372

**Recorded divisions** *see instead* Divisions—Recorded**Reduced quorum** *see* Committee proceedings—

- Organization—Meetings, scheduling—Conduct of meetings—Quorum

**Reform of the House of Commons Special Committee (McGrath Committee)**

- Establishment, 960n42
- See also* Delegated legislation—Disallowance; Financial procedures—Supply—General—Opposition—“Non-confidence”; Interparliamentary Delegations—Presenting—Routine—Rubric; Legislative process—Report—Power; Oath of Allegiance or Solemn Affirmation—Swearing in—Collective—Televised; Petitions; Private Members' Business; Quotations—Private Members's; Speaker—Election—Secret—Lefebvre

**Regulation and Other Statutory Instruments Standing****Joint Committee**

- Name change, 810n14

**Relevance rule** *see* Committees of the Whole—Conduct; Legislative process—Stages—Consideration in committee—Clause-by-clause—Admissibility; Order and decorum—Rules regarding—Repetition; Special debates—Address—Amendments—Admissibility *and* Disposal—Subamendments

**Religion**

- Discrimination on religious grounds *see* Hart, Ezekiel;
- Nova Scotia House of Assembly—Election 1758;
- Oath of Allegiance or Solemn Affirmation—
- Historical—Canada
- Religious groups *see* Elections—Candidates—Rules

**Remuneration, pensions and entitlements**, 243-50

**Report to Canadians** *see* House of Commons—  
Administrative—Annual reports

**Report on Plans and Priorities** *see* Financial procedures—  
Supply—Legislative phase—Main estimates

**Representation by population**, 166-72  
*See also* House of Commons

**Representation order**, 178

**Representative government**, 3

**Reprimand**, 130-3  
*See also* Rights of the House as a collectivity—  
Discipline—Censure

**Residential schools** *see* House of Commons Chamber—  
Floor—Strangers—Aboriginal; Committees of the  
Whole—Participants; Speaker—Ceremonial—Visitors—  
First

**Resignation of a Member**, 251-3  
*See also* Committees—Membership—Changes—  
Death; Members of Parliament

**Resignation of a Prime Minister**, 48-54  
*See also* Prime Minister

**Resolutions** *see* Committees of the Whole—Motions,  
consideration; Debate, process—Motions—Orders;  
Financial procedure—Royal; Legislative process—  
Stages—Second—Amendments—Hoist—Inadmissibility;  
Private Members' Business—Private Members'  
motions—Orders; Special debates—Emergency—  
Motions

**Responses to Orders for the Production of Papers**, 483-5  
*See also* Notices of Motions for the Production of  
Papers

**Responsibilities and conduct of Members**, 216-39  
Code *see instead* Conflict of Interest Code for  
Members of the House of Commons; Sexual  
Harassment, Code of Conduct for Members of the  
House of Commons  
*See also* Members of Parliament; Quotations—House

**Responsible government**, 30-1  
Definition, 30-1  
Establishment, historical context, 12  
Evolution, 27n144  
Introduction, Lord Sydenham reforms, 12

**Responsible government**—*Cont.*

- Ministerial responsibility, accountability, 30-1
- Censure votes, impeachment, role, 30n162
- Questions, oral and written, 497-8

**Returning officers** *see* Elections

**Returns** *see* Questions—Written questions—Replies—  
Orders for Return; Tabling of documents—Written  
question

**Review of the Parliament of Canada Act Special  
Committee** *see instead* Parliament of Canada Act,  
Special Committee on the Review of

**Revocation of a statutory instrument**, 815-22  
*See also* Delegated legislation

**Ribbon** *see* Petitions—Guidelines—Form—Attachments

**Ridings** *see* Constituencies

**Riel, Louis**

- Expulsions, 130-1, 135-6, 255-6, n494, n495
- Member-elect, swearing in, 208n255

**Rights and immunities of individual Members**, 88-119

- Application, context, 88-9
- Court interpretations, 78-80, 91-2
- House officials, Officers of Parliament summoned  
by the House, 88, n141
- Arrest in civil actions, freedom from, 103-5
- Civil actions, 103-5, 103n195
  - Member arrested outside Parliament  
buildings for traffic offences, 104n196,  
123n278
- Criminal law, application, 104, n200
- Prosecution under the *Criminal Code*,  
104n199
- Speaker, information, 105n202
- Period, 105, n203
- Select Committee on Parliamentary Privilege* (UK),  
report, 103
- Categories, 59, 89
- Commencing, 59
- Defamation
  - Conflict of interest, alleged, oral questions,  
112n237
  - Misleading information suggesting Irwin  
Cotler was no longer Member of Parliament,  
112n237
  - See also* Rights and immunities of individual  
Members—Obstruction—Defamation—  
Committee
- Freedom of speech, 89-103
  - Allegations against private individuals, 98
  - Bill of Rights provisions, 78
  - Definition, Odgers' *Australian Senate Practice*,  
89

**Rights and immunities of individual Members—Cont.**

- Freedom of speech—*Cont.*
  - Extension to committee witnesses, 89n145, 89-90, 115
    - George v. Canada (Attorney General)*, Barbara George, Public Accounts Standing Committee, testimony, 93n160, n161
  - Misleading/lying, perjury, waiving privileges, 95, n165
  - Parliamentary committees testimonies cannot be used in legal action, 89-90n150
    - Commission of Inquiry into Certain Allegations Respecting Business and Financial Dealings Between Karlheinz Schreiber and the Right Honourable Brian Mulroney, 102
    - Gagliano v. Canada (Commission of Inquiry into the Sponsorship Program and Advertising Activities)*, 89-90n150, 93n159
- Importance, 92-5
- Limitations, 95-100, 318
  - Order in the House, relationship, 318n39
- Misuse, 78n106, 97-8
- Remarks made in committee meeting against individuals, 92n158
- Remarks made outside of debate, 95-6
  - Conflict of Interest Code for Members of the House of Commons*, interpretation, impact, Thibault Inquiry, 95n166
  - Householder, 96n168
    - Pankiw v. Canada (Human Rights Commission)*, 96n170
    - Stockdale v. Hansard*, 96n168
- Speaker authority, 100
- Sub judice* convention 98-100, 120-2, 510-1
  - Definition, 98
- Waiving privilege of freedom of speech, 100-3
  - Bill of Rights, 1689*, Article 9, Australia, New Zealand, Parliament at Westminster, committee conclusions, 103
  - Commission of Inquiry into the Sponsorship Program (Gomery Inquiry), cross-examination of committee witness statements, Public Accounts Standing Committee, reaffirming privilege, 101-2, n190
  - Committee evidence, filing with magistrate, McGreevy case, 100
  - Criminal prosecution, Royal Canadian Mounted Police pension and investment plan inquiry, testimony, admitting as evidence, Public Accounts Standing Committee, reaffirming, privilege, 102

**Rights and immunities of individual Members—Cont.**

- Jury duty, exemption, 105-6
  - Provincial jurisdiction, 105n206
  - United Kingdom, provisions, repeal, 105n205
- Limitation, Constitution, 88-9
- Obstruction, interference, intimidation and molestation, freedom from, 107-19
  - Access to Parliamentary Hill impeded, 110-1
    - Assault, within or outside the precinct, distinction, 110n230
    - Foreign dignitaries, visit, 111n235
    - Picket lines, 86n131, 110-1, n233, 146n371
    - Police roadblock, 110-1, n231, n234
    - United States President, 86n131, 111, n234, 336n163
  - Breach of privilege, Prime Minister while taking arm of the Whip of Official Opposition made contact with a another Member, 110n230
  - Conflict of interest allegations against Minister, inquiry by persons outside the House, hypothetical breach of privilege, 109n226
  - Constituency, politically-related instances, 118-9
    - Government official providing misleading information, 118n256
    - Interference by large number of faxes and e-mail being sent, 118-9
    - Members' web sites registered by external organization, 119n258
    - Telephone conversation with constituent, alleged interception by the Correctional Service of Canada, 119n259
- Defamation, 112-3
  - Committee witness, subcommittee appearance, intimidation from Crown corporation employee, 115-6, n247, n248
  - Conflict of Interest and Ethics Commissioner, media comments regarding inquiry under Conflict of Interest Code, Obhrai inquiry, 87, 113, n242, 231n358
  - Deliberately misleading, 116
    - Former Solicitor General providing misleading information, 116n249
  - Householders containing false allegations, 112-3, n238, n239
- Identity, misrepresentation, 113-4
  - Advertisement in booklet, 114, n245
  - Distribution of professional cards and continued use of email address after defeat, 114, n245
  - Newspaper advertisement, 113-4, n244
- Intimidation of Member's staff, 114
  - Canada Post Corporation official, threats against Member's staff, 114-5, n246
- Oral questions, Canadian Broadcasting Corporation advising Member to stop asking, 108n224

**Rights and immunities of individual Members—Cont.**

- Obstruction, interference, intimidation and molestation, freedom from—*Cont.*
  - Parliamentary functions, relation, importance, 109
  - Interception of communications, between Members and Assistant Deputy Registrar General, 109n225
  - Procedure and House Affairs Standing Committee, report, 109n229
- Speaker, Chair Occupants, intimidation, 117-8
  - Impartiality, Assistant Deputy Chair of Committees of the Whole, 117, n253
  - Libel, newspaper article, remarks concerning, 117, n254
  - Sanctions imposed by Russia against Speaker and Members, 117-8, n255
  - Surveillance, electronic, beyond Parliamentary Precinct, 116, n250
  - See also* Privilege—Contempt
- Proceedings in Parliament, definition, 90-2
  - Australia, Commonwealth Parliament, *Parliamentary Privileges Act 1987*, enactment, 91
  - Bill of Rights, provisions, 90-1
    - Application, *Parliamentary Privilege Act 2014*, New-Zealand, 91, n155
    - British Parliament, interpretation, 90-1
    - Confidential caucus meetings, inclusion, 91n154
    - Scope, *Re Ouellet*, 92n156
- Subordination to rights of the House as a collectivity, 87-8
- Subpoena as witness in court proceeding, exemption, 106-7
  - Application period, court decisions, 107, n218
  - Arthur v. Gillet*, legal obligations over parliamentary responsibility, 107n217
  - House officials, committee witnesses, inclusion, 107
  - Lawful claim of privilege, Member advising counsel, 106n211
  - Parliamentary session, exemption immediately before and after, 59n7, 106
  - Subpoena, advance permission from Speaker, 122
- See also* Order and decorum—Rules regarding—*Sub judice*

**Rights and Immunities of Members Special Committee (30<sup>th</sup> Parl.)** *see* Order and decorum—Rules regarding the contents of speeches—*Sub judice* convention; Rights of the House as a collectivity—Reviews

**Rights and privileges, guardian**, 317-8

**Rights of the House as a collectivity**, 119-141

- Attendance and service of Members, authority to maintain, 127
- Categories, 59, 119-20
- Contempt, latitude in dealing with, 80-7

**Rights of the House as a collectivity—Cont.**

- Discipline, power to administer, 127-36
  - Bill of Rights*, 1689 measures, 127-8
- Censure, reprimand, summoning individuals to the Bar of the House, 130-3
  - Former Member summoned for tribute, 130n302, 291n72
  - Members summoned to Bar of the House, 87-8n140, 132, 291n70
  - Private citizens, 130-3, n314
- Committee sittings outside precinct, application, 129
- Confinement, taking individuals into custody, imprisonment, 133-4
  - Parliament at Westminster, power, 133n318
- Conflict of Interest and Ethics Commissioner, case, 87
- Conflict of Interest Code for Members of the House of Commons*, 128
  - Non-compliance, inquiry procedure, 129, n299
- Delegation to Speaker, Sergeant-at-Arms, 128n296
- Expulsion, *Constitution Act, 1867*, provisions, 135-6
  - Canadian Charter of Rights and Freedoms*, role, 135n326
  - Del Mastro, Dean, 136, 186n122, 254n488
  - McGreevy, Thomas, 100-1, 95, 256, n497
  - Purpose, scope, limitations, 135
  - Riel, Louis, 130-1, 135-6, 255-6, n494, n495
  - Rose, Fred, 136, 256, n496
- Fines, imposition, restriction, 129, n301
- George, Barbara, Royal Canadian Mounted Police Deputy Commissioner, case, 87
- Limitations, 129
- Naming, disregarding authority of Chair, 128, n295
- Parliamentary Precinct, application outside, 129
- Penalties, 127-8
- Standing Orders*, regulating, 128
- Strangers, non-Members, misconduct, 128
- Documents, parliamentary papers, right to publish, 141
  - Defamatory material, publication, *Stockdale v. Hansard*, 61n15, 64-5, 96n167, 141n354
  - Householders, exclusion, *Pankiw v. Canada (Human Rights Commission)*, 141n355
- Documents, production, right to order, 137-9, n339
- Discipline, witness called to the Bar of the House, refusal to answer, 139, n344
- Privileges and Elections Standing Committee, report, 138
- Solicitor General refusal, 138n338
- Special Committee on the Canadian Mission in Afghanistan, 138-9, n339, n348

**Rights of the House as a collectivity—Cont.**

- Inquiries, instituting, rights, 137-9
- Internal affairs, regulation, 120-7
  - Committees, internal proceedings, application, 80
    - English-only document, refusal to distribute, language rights, respecting, *Knopf v. Canada (House of Commons)*, 80, n115, 120-1, n267
  - Courts or other institutions, interference, 75-7, n97, 121
    - Joyal, Justice Marcel, remarks on the behavior of Members, 77n104
    - Standing Orders*, protection, Ontario Court of Appeal decision, 121n265
    - Standing Orders*, special orders, Speaker's rulings, protecting, 121, n265, n269
  - Decisions, judicial review, freedom from, 121-2
    - Press Gallery, access, refusal, 80, 128n294
    - Zündel, Ernst, House of Commons, access to precinct, refusal, 80, n112, 121n266, 122n272, 293n78
  - Employee management, *Canada (House of Commons) v. Vaid*, 79, 120, n261, n263, n264
  - Maingot interpretation, 120n261
  - Right to regulate and administer its precinct, 122-7
    - Members' budgets and services, investigations, Board of Internal Economy jurisdiction, 125-6
    - Police forces, investigations on Parliamentary Precinct, permission, requirement, 124-5
    - Process serving, on Parliamentary Precinct, prohibition, 122-3, n273, n274
    - Search warrants, execution within Parliamentary Precinct, 124-7
      - Documents/computer materials covered by privilege, 127n287
      - Principles, 126
      - Royal Canadian Mounted Police, searching a Member's office, 124-5
      - Speaker prerequisite authorisation, 124-5, 126-7
      - Special Committee on the Review of the Parliament of Canada Act, recommendations, 126
    - Strangers, right to exclude, *Gauthier v. Canada (Speaker of the House of Commons)*, 80, n113
- Relinquishment, 61n14
- Reviews
  - Elections, Privileges, Procedure and Private Members' Business Standing Committee, 73-4
  - Procedure and House Affairs Standing Committee, order of reference, 74
  - Review of the *Parliament of Canada Act* Special Committee, recommendations, 74

**Rights of the House as a collectivity—Cont.**

- Reviews—Cont.
  - Rights and Immunities of Members Special Committee, recommendations, 73
  - Speaker claiming on behalf of House, 62n19, n22
  - Witnesses
    - Attendance requirement, 137-9, 980-3
    - Oaths, administration, 140-1
    - Speaker's Warrant, 134, n324, 336n159
    - Testimony, obligation to tell the truth, 140, n350
  - See also* Rights and immunities of individual Members—Subordination
- Rights of the Senate respecting Financial Legislation (Money Bills) Special Committee (Ross Report)**
  - see* Financial procedures—Commons' claim to predominance—Senate, rights
- Roman Corporation v. Hudson's Bay Oil and Gas Co.**, 90
- Rose, Fred**
  - Expulsion, 136, 256, n496
- Ross Report** *see* Financial procedures—Commons' claim to predominance—Senate, rights
- Routine motions** *see* Committee proceedings—Organization—Organizational meeting *and* Reports—Concurrence; Debate, curtailment; Debate, process—Unanimous consent; Motions; Routine Proceedings
- Routine Proceedings**, 437-85
  - Calling, process, 437-8
  - Days, time allotment, 437-8
  - Delays
    - Routine Proceedings called after Question Period, 438, n67
    - Speaker, considering or delivering ruling, 437, n64
  - Dilatory motions, use of, 439-41
  - Historical perspective, 438-42
  - Motions, 464-74
    - See also* Motions
  - Protection, quotation, Fraser, Speaker John A., 425
  - Routine motions, 464-74
    - Unanimous consent denied, question put, rule, 473, 595, 677-80
      - See also* Debate, curtailment—Routine motion—Uses; Motions—Routine motions
    - Definition, 473
      - See also* Motions—Routine motions—Routine motions, definition
- Rubrics
  - Definition, 426-7
  - Motion to exclude items, admissibility, 440, n87
  - Order, 437-9, n78, 441-2
  - Reverting to a rubric, 437, n65

**Routine Proceedings—Cont.**

See also Committee proceedings—Organization—  
Reports—Concurrence *and* Presentation; Daily  
Program; Debate, process—Dilatory—Moving—  
During *and* Unanimous; Government bills—  
Introduction; Interparliamentary Delegations—  
Presenting—Parliamentary; Modernization and  
Improvement of the Procedures of the House of  
Commons Special Committee—Recommendations;  
Motions; Petitions *and* Presentation—Presentation  
during; Private Members' Business—Private  
Members' bills—Introduction *and* Time limits—  
Notices—Wednesday; Questions—Written  
questions; Quotations—Daily Program; Senate  
public bills—First reading; Statements by Ministers;  
Tabling of documents *and* “Front door”

**Royal Assent**

Refusal, reservation, Governor General, powers, 21,  
n107

Written declaration, 805-6

See also Clerk of the House—Role; Financial  
procedures—Supply—Legislative phase—Supply  
bill—Concurrence; Legislative process *passim*;  
Order and decorum—Recognition—Usual order—  
Retention; Parliamentary record—Parliamentary  
publications—Journals—Format; Prayers—  
Reading—Special; Private bills practice—Legislative  
process—Passage; Private Members' Business—  
Private Members' bills *and* Private Members'  
Hour—Delays; Quotations—Financial; Recall of  
the House during an adjournment; Sittings of the  
House—Special—Attending; Speaker—Prayers *and*  
Special sittings;

**Royal Canadian Mounted Police** see George, Barbara;  
Rights and immunities of individual Members—  
Freedom—Waiving—Criminal *and* Obstruction—  
Access—Police; Rights of the House as a collectivity—  
Internal affairs—Right to regulate—Search

**Royal Commission on Electoral Reform and Party  
Financing** see Elections—Candidates—Rules

**Royal Commission on Financial Management and  
Accountability** see Financial procedures—Accounts—  
Public Accounts of—Monitoring

**Royal Consent, 759-60**

See also Legislative process—Stages—Second;  
Parliamentary Secretaries—Legislative

**Royal Family** see Order and decorum—Rules regarding—  
References to the Sovereign; Prayers—Monarch

**Royal Proclamation, 1763** see Parliamentary institutions—  
Historical

**Royal recommendation, 20-1, 739-40, n128, 824, 826,  
835-41, 875, 910-1, 1225, n19**

See also Legislative process *passim*; Petitions—  
Guidelines for petitions—Content—Requesting;  
Private Members' Business *passim*

**Rubrics** see Routine Proceedings

**Rules of Conduct for Members, 216-39**

See also Members of Parliament—Conduct

**Rules of membership for the House, 181-7**

See also Elections—Candidates

## S

**Salaries** see Members of Parliament—Sessional allowance

**Schreiber, Karlheinz**

Rights of the House as a collectivity, witness,  
attendance requirement, Standing Committee on  
Access to Information, Privacy and Ethics, Airbus  
Inquiry, 981n156

**Scrutiny of Regulations Standing Joint Committee, 810-5**

Joint Chairs and Vice-Chairs, 1046-7, n518

Mandate, 810-1, 969-70, 1010

See also Delegated legislation (statutory instruments)

**Search warrants, execution within Parliamentary**

**Precinct, 124-7**

See also Rights of the House as a collectivity—Internal  
affairs—Right to regulate

**Seat of government, 275-6**

See also Ottawa, Ontario

**Seating arrangements** see House of Commons Chamber—  
Seats—Assignments

**Seats, assignment, 212-5, 286-7**

See also House of Commons Chamber

**Seats, distribution in the House**

Figure 1.3, 26

**Seats, distribution in the Senate**

Figure 1.2, 25

**Seats, vacancies** see *instead* House of Commons—  
Vacancies in representation

**Secret ballot** see Committees—Chairs—Designation—  
Election *and* Vice-Chairs—Designation—Election;  
Election of Speaker by Secret Ballot; Private Members'  
Business—Votable—Appeal process—Appeal to the  
House—Vote; Speaker—Election

**Secret sittings** see Sittings of the House—Special or  
unusual

**Secretary of State**

Order of Precedence, 29, n157

Role, 29

**Security** *see* House of Commons; Senate**Select Committee on Parliamentary Privilege** *see*

Privilege—Parliament at Westminster; Rights and immunities of individual Members—Arrest

**Senate**, 24-6

Chamber, colour, origin, 284n36

Composition, historical perspective, 169n27

Ethics Officer *see instead* Senate Ethics Officer

Membership, representation

Additional, *Constitutional Act, 1867*, invoking to ensure passage of Bill C-62 on goods and services tax legislation, 26n139

Distribution of seats, 25

Divisions, 25

Security, 335

Sittings in Railway Committee Room, 277n10

**Senate bills** *see* Private Members' Business—Private Members' bills; Senate public bills**Senate Ethics Officer**Office, establishment, *Parliament of Canada Act, 225***Senate public bills**, 463-4

Consideration at all stages, same day, 464, n218

First reading, 463-4

Motion carried without debate or amendment, 463, n216

Process, 463-4

Routine Proceedings, rubrics, order, 463

Struck from *Order Paper*, royal prerogative, financial matters, infringement, 463, n214

Sponsored by Ministers, 463-4

Sponsored by Private Members, 463-4, 1131

*See also* Private Members' Business *passim***Senate, Rights respecting Financial Legislation (Money Bills), Special Committee (Ross Report)** *see* Financial procedures—Commons' claim to predominance—Senate, rights**Senatorial clause** *see* House of Commons—Representation**Senators**

Appointment, conditions, 24-5

Consultation of electors in province, 24n130

Resignation and suspension, 25

Tenure, limited, 25, n135

Vacancy, 25, n134

*See also* Cabinet—Members; Committees, standing—Powers—Witnesses; Elections—Candidates—Rules; Electoral boundaries commissions—Appointment; Ministers**Senior officials** *see* Clerk of the House**Sergeant-at-Arms**

Role, 310

Guardian of the Mace, 289-90, n57

Historical context, 310n164

Speaker's Parade, 400

Visitors, distinguished, 422-3

*See also* House of Commons—Administrative; Order and decorum—Powers—Disciplinary; Rights of the House as a collectivity—Discipline—Delegation**Session**

Definition, 371

First session of a Parliament, distinguishing features, 376

Opening of a session, 376-7

By Administrator (Chief Justice of Canada),

Governor General or Sovereign, 377

Other items of business, 382n60

*See also* Opening of a Parliament and a Session; Special sessions**Sessional allowance**, 243-4*See also* Members of Parliament**Sessional orders** *see* Parliamentary procedure; Standing Orders**Sessional papers** *see* Petitions—Government; Tabling of documents**Sexual Harassment, Code of Conduct for Members of the House of Commons**, 218-22

Application

Allegations of non-criminal, 218-9, n295

To Members, 218, 267

Complaints, 219-20

Allegations, justified, 220

Confidentiality, 219-21

Disciplinary action, 220-21

Dissolution or prorogation, effect, 222-3

Frivolous or vexatious or not made in good faith complaint, 220

Investigation

External investigator, 219-20

Investigation report, 220

Mediation, 219

Member's statement, 221

Report, consideration, 220

Reporting, 219

Independent Members, 219

Resolution process, 219-20

Effective, 218

Historical perspective, 218n293

Human Resource Officer, Chief, role, 220

Pledge, 219

**Sexual Harassment, Code of Conduct for Members of the House of Commons—Cont.**

- Procedure and House Affairs, Standing Committee, 219, 220-1, 962
  - Referral, case, 220-1
  - Report, consideration, 221
- Purpose, 219
- Review, 219n296
- Standing Orders*, inclusion in, 219
- Whip, role, 220

**Simultaneous interpretation**, 295-6-7

See also House of Commons Chamber

**Sitting and non-sitting periods** see House of Commons calendar; Statutory holidays and other non-sitting days**Sittings of the House**, 399-423

- Adjournment, motion “That this House do now adjourn”, 413, n107
- Adjournment Proceedings see Adjournment Proceedings (Late Show)
- Adjournments
  - Before the ordinary hour, 413
  - Beyond the ordinary hour, 410-3, n95, 666
    - See also Sittings of the House—Continuing or extending
  - Daily, 405, n40
  - Special order, 412-3
  - Time, altering, examples, 410-3, n95
- Continuing or extending, 410-3
  - Committees of the Whole, 411
  - Election of a Speaker, 412-3, n103
  - Emergency debate, 412, 415
  - June, last 10 sitting days, 414-5, n115, n116, 485n343, 494
    - Motions, Minister’s prerogative, 414, n115
    - Special orders, 415n118
  - Motions, prohibition during Private Members’ Business, 411, n88
  - Statements by Ministers, 412
  - Take-note debate, 412, 415
  - Time allocation motion, 412
  - Unanimous consent, refusal, 410n82
- Daily schedule, 404-16
- Days and hours, altering, 406-7
  - Emergency situations, 407, n54
  - Friday on another weekday, 407
  - Special order, 406-7
- Definition, 371, 399
- Duration, number of hours, 673n143
- Lasting more than one day, 415-6
  - Examples, 415-6
  - Two-week sitting, continuous ringing of division bells, 415n121

**Sittings of the House—Cont.**

- Opening, 400
  - Deputy Chair and Assistant Deputy Chair of Committees of the Whole, replacing Speaker, 329, n109
  - Procedures, 400
  - Quorum, 329n108, 400-1
  - Speaker duties, 329, n109, 400
    - Speaker’s Parade, 284, n35, 337, 400
- Saturday and Sunday, 386n80n80, 407, n52, n53
- Silence, moments, 409-10
- Special ceremonies, 405, n35
- Special or unusual, 416-23
  - Addresses by distinguished visitors, protocol see House of Commons Chamber—Visitors
  - Attending Royal Assent ceremony, 416-8
  - Election of Speaker, 418
  - Secret, 419, n145
  - Sitting number, assignment, 418, n137
- Suspending, 407-9
  - Procedures, 407-8, n58
  - Reasons, 408-9
  - Resume sitting, 409
- Two or more on single day, 404, n32
- Victoria Memorial Museum, 277, n9
- Weekend see *instead* Sittings of the House—Saturday and Sunday
- See also Speaker—Election and Specific duties—Opening

**Smith Inquiry**, 233n369

**Solemn Affirmation** see Bloc Québécois—Member; Committee proceedings—Organization—Evidence—Witnesses—Swearing; Oath of Allegiance or Solemn Affirmation; Questions of privilege—Bloc Québécois

**Sound reinforcement** see House of Commons Chamber

**Sovereign** see Order and decorum—Rules regarding—References to the Sovereign; Parliament Hill—Statues—Queen Elizabeth II; Prayers—Monarch; Sessions—Opening—By Administrator

**Speaker**, 311-68

- Absence, replacing, 329, 355-6, n282, 359-60-6, n309
  - Deputy Speaker or any other Member called by the Speaker, 315-6
- Administrative role, 334-6
  - House of Commons
    - Administrative and financial policy, management, 334-5
    - Board of Internal Economy, role, 303-6
    - Government departments, administrative relationship, 336
    - Security inside and outside the buildings, 335
    - Spending estimates, tabling, 335
    - Staff management, 335

**Speaker—Cont.**

- Administrative role—*Cont.*
  - Parliament Buildings, Parliament Hill, security, 336
  - Witnesses attendance, incarcerated individual, Speaker's warrant issuing, 336
- Authority, overall, 303
- Canadian dignitaries, precedence, position in Order of Precedence of Canada, 315, n15
- Casting vote, 315, 325-9
  - Constitution Act, 1867*, 315
  - Declining to vote, 329
  - Hoist amendments, 328, n102
  - Invalidating, 329, n106
  - Occurrences, figure 7.1, 326-7, 328n99
  - Process, 328-9
  - Reasons, recorded in *Journals*, 328
  - Senate, equality of voices, motion deemed negated, Speaker of Senate, certain Commonwealth Parliaments, New Zealand, 325n98
  - Voting to maintain status quo, convention, 52n63, 328
    - Legislative Assembly of the Province of Canada, 328
- Censure motions and votes against *see* Speaker—Impartiality—Criticisms
- Ceremonial and diplomatic functions, 336-9
  - Delegations of parliamentarians, hosting, 337-8
  - Interparliamentary associations and groups, honorary president, 337
  - Parliaments, legislative assemblies, other, relations, 337
  - Senate, summoning, 337
  - Speaker's Parade, 284, n35, 337, 400
    - Speaker, absence, 337n165, 400
    - Honorary Chair Occupant, place of the Speaker, 337n165
- Speech from the Throne, communicating, 337
- Visitors, greeting, 338-9, n171
  - Diplomatic Gallery, World War II veterans, 338n173
  - First Nations representatives, apology to former students of Indian residential schools, 339n174
  - Grey Cup, 100<sup>th</sup> anniversary, 339n174
  - Guidelines, 338-9
  - House of Commons Security personnel, recognition following the events October 22, 2014, 339n174
  - Olympic and Paralympic Teams, recognition, 339n174
  - Speaker's Gallery, 338
  - See also* House of Commons Chamber—Floor—Strangers, access

**Speaker—Cont.**

- Chair *see* House of Commons Chamber—Speaker's Chair
- Constituency, Parliament Hill, establishment, private Members' bill proposal, 314n11
- Continuity, principle, origins, 313
- Court proceedings, role, 99, n182, 635-6
- Election, 339-49, 371n8, 374-5, 418
  - Announcing name of new Speaker, 344-5
  - Campaigning, 350-1
  - Candidates
    - Cabinet Ministers, party leaders, ineligibility, 342, 350n242
    - Eligibility, list, 342-3, n199, n206, 350n242
    - Five-minute speech, 341, n189, 343
    - Governing party member, 314
    - Members, familiarity with, 350-1, n247, n250
    - Opposition party member, 314n14
    - Removal from consideration after deadline, 343n206
    - Votes, five per cent or less, excluding, 340
    - Withdrawal, notice, 342
  - Confidence question, not applicable, 43, 339
  - Constitutional requirement, 339
  - During session, 347-8
  - Feigned reticence, display, origins, 340, n184, 345, n219
  - Majority or carried unanimously, 340n183
  - Nominations
    - Opposition, 349n241, 353n268
    - Seconded by Leader of the Opposition, 340, n182
  - Nova Scotia House of Assembly, first order of business, precedent, 260, n16
  - Opening of second or later sessions, 348-9, n239
    - Occurrences, 349n239
  - Parliament opening, elected/re-elected, 339n179
  - Precedence over all other business, 339
  - Presiding Member, 342-3
  - Process, historical perspective, 340
  - Remarks, congratulatory, 345-6, n221, n222
  - Secret ballot process, 315, 341-7, 350-1
    - Ballot counters, oath of secrecy, 345n218
    - Balloting procedure, 315, n19, 340n186, 341-4
    - Chamber, setup, 342
    - Effective, 340-1, n188
    - Lefebvre Committee/McGrath Committee, recommendations, 340n185
    - Process, 341-7
    - Subsequent ballots, 344
  - Sittings of the House
    - Adjournment after election, 346, 348-9
    - Prolonging, 344, n216
  - Speaker-elect, acknowledgement, declarations of unworthiness, 345, n220
  - Subject of a recorded vote, 349n241, 353n268

**Speaker—Cont.**

- Election—*Cont.*
  - Union Act, 1840*, provisions, 259-60
  - Vacancies, filling, Assembly of the Province of Canada precedent, 259-60
  - See also* Mace—Position; Sitings of the House—Continuing; Speech from the Throne—Read by—Delay
- Freedom of speech, protection, 318, n39
- Governing provisions, 315-6
- Historical perspective, 311-5
  - Canada, 313-5
    - Constitution Act, 1867/Parliament of Canada Act*, provisions, defining, 313
  - United Kingdom, 312-3, n3, n4
- Honorary Chair Occupant, 337n165, 360n313, 381n58
- Impartiality, 323-9
  - Breaches of privilege
    - Attempting to rally public opinion with a view to influencing Speaker, 324
    - Disparaging remarks against Assistant Deputy Chair of Committees of the Whole, 324
    - Impugning motives of Members, 355n277
    - Leader of the Opposition, remarks, 323
    - Legislative Counsel, confidentiality, alleged breach, Speaker decision, non-confidence motion, 323n82, 355
    - Newspaper article, Members quoted, attempting to intimidate Speaker's ruling, 324
    - Newspaper editorials found libelous, 323
  - Censure, non-confidence motions against Speaker or other presiding officers
    - Debate on bill, not allowing full time, 323n83
    - Legislative Counsel, confidentiality, alleged breach, 323n82
    - Pipeline debate, 323n82, 354n276
  - Committees
    - Appearing as witness 325, n96, n97
    - Presiding as Chair, 325, n97
  - Debates, participating, restrictions, 324-5, n93, n95
  - No assigned seat, 324
  - Party affiliation, renouncing, 313
  - Political activity, abstention, 313, 324
- Order and decorum, preserving, 318-21, 644-51
  - Calling Members to order, 319
    - Striking votes from record, warning, 320n56
  - Members, naming, 320, n58
    - Deputy Speaker, Acting Speaker, power, 320, n61
  - Recognition to speak, refusing to "see" Member, 320
  - Strangers, withdrawal from galleries, 320-1, n63
    - Member moving point of order, 321n66
  - See also* Order and decorum—Powers of the Chair

**Speaker—Cont.**

- Parliament of Canada Act*, provisions, 315-6
- Powers, exercise, limits, 317, 732
- Prayers, reading, special sittings, Royal Assent ceremonies, 417n134
- Presentation to Governor General, 347, n231, 375-6
- Procedural role, 316-34
  - Guardian of rights and privileges of Members, 317-8
- Questions of privilege, deciding, role, 318, n42, 330
- Responsibilities, categories, 311
- Retirees, appointments, 313n7
- Rights and responsibilities, governing provisions, *Constitution Act, 1867, Parliament of Canada Act*, defining, 315-6
- Role, definition, 313-4
  - See also* Delegated legislation
- Role *see* Questions—Oral questions; Speaker—Administrative and Ceremonial
- Rulings, 268-71
  - Appeals
    - Not sustained, instances, 322
    - Prohibition, 268, 315, 321-2, 354n275
      - Historical perspective, 321n70
      - Motion to sustain, equality of voices, Speaker declining to cast vote, 329
  - Collections, publication, 268n70
  - Constitutionality, legality of measures, 269, n79, 273
  - Precedents, 269n78, 270-1, n85
    - New precedents, 270, n81
  - Reference material, consulting, *Journals and Debates*, reliability, 269
  - Standing Order* or other authority applied, identification, 319
  - Statements, distinction, 268-9
- Salary and allowances, 315, 397n143
- Sitting as private Member after resignation, 352n260
- Speaker's power to select *see* Financial procedures—Supply—General debate—Opposition motions
- Special sittings, Royal Assent ceremonies, 417n134
- Specific duties, 329-34
  - Chairs of legislative committees, 334, n147
  - Conduct of Private Members' Business, 331
  - Deciding on points of order, questions of privilege and debate on motions, 330
  - Emergency debates, 333
  - Federal elections, contested, 332
  - Opening the sitting, 329, 400
  - Parliamentary publications, 334
  - Private bills, 331
  - Reading motions, putting questions, announcing results of votes, 329
  - Recalling the House, 333
  - Recognizing Members to speak in the House, 330

**Speaker—Cont.**Specific duties—*Cont.*

- Tabling of documents, 331-2
- Take-note debates, 334

## Statements, 319

## Tenure, 314, 351-5

- Continuance, Parliament at Westminster, 353n269
- Dissolution of Parliament, impact, 316, 351
- Two Parliaments, 314n12, n13

## Title, 27n146, 312n1

## Vacancy

- Acceptance of other positions, 352-3, n261
- Appointment to Senate, 352n262
- Death, ill health, 351
- Notification, 353n266
- Resignation, 351-5, 352n257
  - Business dealings with the government, 353n266
  - Following from the action of a legislative body, 353-5
  - Pipeline debate, 354-5, n274
  - Re-election, 353n268

*See also* Adjournment Proceedings (Late Show);

Committee proceedings *passim*; Committees of the Whole *passim*; Confidence convention; Conflict of Interest and Ethics Commissioner—Reports—Tabling; Conflict of Interest Code for Members of the House of Commons—Inquiries—Report *and* Sponsored—Reports; Debate, curtailment; Delegated legislation (statutory instruments); Elections—Contested; Electoral boundaries commissions—Appointment; Financial procedures—Royal—Private—Publication *and* Supply—General—Opposition; House of Commons calendar—Tabling; Members of Parliament—Accosted *and* Recognizing; Motions—Censure *and* Routine—Question—Atypical; Officers of Parliament—Annual reports; Order and decorum *passim*; Parliament Buildings—Peace Tower—Canadian—Decision; Parliamentary record *passim*; Petitions—Presentation—By Speaker; Presiding Officers of the House—Becoming *and* Selection; Pipeline debate (1956); Private Members' Business *passim*; Questions of privilege *passim*; Quorum—Twenty; Rights and immunities of individual Members *passim*; Rights of the House as a collectivity *passim*; Tabling of documents

**Speaker of the Senate** *see* Legislative process—Stages—

Royal Assent—Royal Assent—House of Commons; Speaker—Casting—Senate

**Speaker's Chair** *see* House of Commons Chamber**Speaker's Parade** *see instead* Speaker—Ceremonial**Speakers' Rulings**, 268-71

*See also* Debate, curtailment—Routine—Uses—Constitutionality; Motions—Routine motions—Question—Atypical; Speaker

**Speaker's Warrant** *see* Rights of the House as a collectivity—Witnesses; Speaker—Administrative role—Witnesses attendance**Speaking times**

Allotted time, Members dividing, practice *Standing Orders*, codification, 272n93

**Special committees** *see* Committees, special**Special debates**, 683-715

Address in Reply to the Speech from the Throne, 684-92

- Adjournment, motion, 686
  - Minister or Prime Minister, moving, 686n12
  - See also* Special debates—Emergency debates
- Amendments, 687, 689-92
  - Admissibility, relevance rule, 690
  - Government concurrence, 691-2, n52
  - Privilege, 691n50
  - Putting the question, 690-1
- Debate
  - Closure, instance, 688n22
  - Duration, 688
  - Initiating, 684-6
    - Budget presentation, Minister of Finance, question of privilege, 685n5
  - Leaders' Day, 687-8
  - Length of speeches, 689, n30
    - Sharing, 689
  - Questions and comments period, 685-6, n10, 689, n30
  - Resuming, 686-7
  - Rules, 687-9
  - Speaking order, 687-9
- Designated days, 684
  - Unused, adding to allotted days, 688
- Disposal of amendments and termination of debate, 689-92
  - Interruption of debate, period before putting the question, 691, n46
  - Main motion, putting the question, 691-2, n49
  - "Pacific Scandal", 689-90
  - Recorded divisions, 691-2n44, n49
  - Subamendments, 689-92
    - Putting the question, 691, n47
    - Relevance rule, 690
- Engrossing, 692
- Governor General, presentation to, 684-5
- House business, other, at beginning of session, 686
  - Address, precedence, 686-7, n14, n16
  - Pro forma* Bill C-1, significance, 686-7

**Special debates—Cont.**

- Address in Reply to the Speech from the Throne—*Cont.*
  - Speech from the Throne, motion to consider, 684, n2
  - Standing Orders*, requirements, 684, n1
- Emergency debates, 695-704
  - Adjournment, motion, 695-7, 701-2
  - Debate, rules, 702
  - Initiating, 696-7, 700
  - Motions and resolutions, adopting, 703-4
    - Examples, Biafra, South Korean airliner, Tiananmen Square, Devils Lake, 703-4
  - Precedence, 701-2, n130
  - Speaker, discretionary responsibility, 697-700
    - Criteria for decision, 698-700
    - Refusal, instances, 698n102
    - Requests, similar subjects, priority, 698
  - Termination, 702-4
  - Timing, 701-3, n140
  - Topics, criteria, 695-6
- Standing Orders* and procedure of the House of Commons, 693-5
  - Debate
    - Rules, 694-5
    - Termination, 693-5
  - Designated days, 693, n57
- Standing Orders*, motion to suspend certain *Standing Orders*, notice, hours and days of sitting, urgent matters, 704-6
  - Debate
    - Initiating, 704
      - Minister, motion not justified, rejected, 704n147
    - Rules, 705
    - Termination, 705-6
  - Instances, motions adopted or deemed withdrawn, 705-6
  - See also* Debate, curtailment—Matter
- Statutory debates, 709-15
  - Categories, 709
  - Debate, rules, 714
  - Duration, examples, 713-4
    - Emergencies Act, exception, 713
  - Examples, 709-10
  - Initiating, 711-2
  - Interruption, 714
  - Termination, 715
    - Motions, voting on, exceptions, 715n226
    - Putting the question, 715, n227
- Take-note debates, 706-9
  - Examples, 708-9
  - Initiating, 707-8
  - Notice, 707-8
  - Purpose, 706-7
  - Rules and termination, 708-9

**Special debates—Cont.**

- Take-note debates—*Cont.*
  - See also* Committees of the Whole—Historical—Canada *and* Uses; Sitings of the House—Continuing; Speaker—Specific
  - See also* Standing Orders
- Special Order Paper** *see* Parliamentary record—Parliamentary—Order
- Special orders** *see* Parliamentary procedure; Standing Orders *and* Modifications—Procedure
- Special sessions**, 382-3, n65
  - Figure 8.1, 383
  - Short duration, not termed *special*, consequences, 383n65
- Specific duties of the Speaker**, 329-34
  - See also* Speaker—Specific
- Speech from the Throne**, 378-9
  - Motion for consideration later this day, by Prime Minister, 379, n49, 684n4
  - Read by Administrator (Chief Justice of Canada), Governor General or Sovereign, 377
    - Delay until Speaker elected, 341-2
    - Governor General's wife, shared reading, 377n38
  - Report to House, copy of text published in *Debates*, 379, n48
  - Supply, Order of the Day, continuing, designating, 380, n52
  - See also* Financial procedures—Supply—Traditional request; Private Members' Business—Private Members' Hour—Cancellations and suspensions; Speaker—Ceremonial; Special debates—Address in Reply
- Speeches** *see* Committees of the Whole *passim*; Financial procedures—Ways and means—Budget—Length; Leader of the Opposition—Debate; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Debate; Order and decorum—*passim*
- Sponsor** *see* Committee proceedings—Organization—Reports—Concurrence; Committees—Studies—Legislative measures—Bills—Clause-by-clause—Private; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Financial—Supply—Opposition; Private bills practice *passim*; Private Members' Business *passim*
- St-Laurent, Louis** *see* Parliament Hill—Statues and monuments
- Standing Committee on Procedure and House Affairs** *see instead* Procedure and House Affairs Standing Committee

**Standing committees** *see* Committees, standing

**Standing Orders**, 261-8

- Definition, 261-2
- Modifications, process, 262-5
  - Committee reports, motions to adopt, 265n49
  - Events/incidents prompting, 263, n41
    - Report stage amendments, obstruction tactics, 263n41
  - Government sponsored motions, 265n48
  - Interim estimates, 853, 869-70
  - Limiting debate, 265n50
  - Omnibus bill, division, 571, 732, 734
  - Opposition motions, 265n48
  - Procedure and House Affairs Standing Committee, permanent mandate, 264
    - Special order, 264n46
  - Special committees, recommendations, 263-4, n44, n47
- Motion to circumvent, 267n60
- Motion to take note, 263
- Provisional *Standing Orders*, 265, n52
  - Adopting, making permanent, 265n53
- Publication in electronic format, Parliament of Canada
  - Web site, 262
- Sessional orders, adopting, 266, n56
  - See also* Standing Orders—Modifications—Procedure and House Affairs
- Special debates, 693-5
- Special orders, adopting, 266, n58
- Statutory law, relationship, 267
- Suspension, 266
  - Special debates, motions, urgency, conditions, 704-6
    - See also* Debate, curtailment—Matter
- See also* Adjournment Proceedings (Late Show)—Regulation; Business of the House—Government; Committee proceedings—Procedural—Committee—Orders; Committees of the Whole—Bills, consideration—Special; Committees, standing—List; Confidence convention—Supply; Conflict of Interest Code for Members of the House of Commons; Daily Program; Debate, curtailment—Matter; Legislative process *passim*; Members of Parliament—Attendance; Order and decorum—Manner—Language; Pairing of Members—Practice; Parliamentary procedure *passim*; Rights of the House as a collectivity—Discipline *and* Internal affairs—Courts; Sexual Harassment, Code of Conduct for Members of the House of Commons; Speaking times—Allotted; Special debates *passim*; Statements by Ministers—Right; Take-note debates

**Standing Orders and Procedure Special Committee**

- Chairs and Vice-Chairs, 1046-7, n518
- Establishment, 960n39

**Standing Orders and Procedure Special**

**Committee—Cont.**

- See also* House of Commons calendar—Standing Orders; Speaker—Election—Secret

**Standing Orders, suspension, for matter of urgent nature** *see* Debate, curtailment—Matter

**State funerals** *see* Mace

**Statements by Members**, 431-6

- Acceptability, 436, n60
- Chair, authority, 435
- Criticism, of court or judge, admissibility, 434, n47
- Guidelines, 433-6
- Historical perspective, 432-3
- Language other than English or French, 431, n29
- Ministers and Parliamentary Secretaries, 435
- Offensive language, Member criticizing other Member, already admonished by Chair, 434, n44
- Personal attacks, not allowed, 434, n42
- Props, 435
- Songs, not allowed, 435
  - Exceptions, 435, n49
- Speaking time, 431-3, n40
  - Sharing, all-party agreement, 435, n54
- Time allotment, 431-2
  - Before appointed time, 431, n31
  - Extension, 432, n32

**Statements by Ministers**, 453-6

- Announcements, made outside House, 441, 455-6
  - Question of privilege, 456
- Guidelines, 456
- Historical perspective, 453-5
- Joint statement, two Ministers, 456, n176
- Length, 456, n180
- Prime Ministers, announcements in House, 453, n162
- Responses, rules, 454-6
  - Government backbenchers and committee Chairs, 456, n177
- Right to reply, practice, *Standing Orders*, codification, 273
- Routine Proceedings, rubrics, order, 453
- See also* Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations

**Statuses and monuments** *see* “Famous Five”; Parliament Hill; Private Members’ Business—Private Members’ motions

**Status of House Business** *see* Parliamentary record—Parliamentary

**Status of Women Standing Committee**

- Chair and Vice-Chairs, 1046-7

- Statute of Westminster**, 20n101
- Statutory debates**, 709-15  
*See also* Special debates
- Statutory holidays and other non-sitting days**, 387-8  
 Non-sitting days, figure 8.2, 386  
*See also* House of Commons calendar
- Statutory instruments** *see instead* Delegated legislation (statutory instruments)
- Statutory Instruments Act** *see* Committees—Studies—Legislative measures—Delegated legislation
- Statutory items** *see* Committees—Studies—Estimates—Consideration; Financial procedures—Supply—Legislative phase *and* Main estimates
- Steering Committee** *see instead* Agenda and Procedure Subcommittees
- Stockdale v. Hansard**, 61n15, 64-5, 95n168, 141n354
- Stone carvings** *see* Parliament Buildings—Centre Block—Interior
- Strangers**  
 Definition, 128n291  
*See also* House of Commons Chamber; House of Commons Chamber—Floor; Nova Scotia House of Assembly—Proceedings; Petitions—Guidelines—Content—Signatures; Rights of the House as a collectivity—Discipline; Rights of the House as a collectivity—Internal—Right; Speaker—Order
- Strategic Outlook** *see* House of Commons—Administrative—Annual reports—Strategic Plan
- Striking Committee**  
 Name change, 380, n54  
*See also* Procedure and House Affairs Standing Committee
- Structure of privilege** *see* Privilege—Categories
- Sub judice convention**, 98-100, 632-6  
 Rights and immunities of Members, special committee report, 73  
*See also* Committee proceedings; Order and decorum—Rules regarding; Petitions—Guidelines—Content—Admissibility; Questions—Oral questions—Restrictions; Rights and immunities of individual Members—Freedom of speech; Rights of the House as a collectivity—Internal affairs—Courts; Speaker—Court proceedings
- Subcommittee on Private Members' Business** *see instead* Private Members' Business Subcommittee
- Subcommittees**, 973-5  
 Chairs  
 Designation, 1050  
 Figure 20.3, 1044  
 Establishment, 973-4, 995  
 Mandate, 974-5  
 Membership, 1033-4  
 Changes, 1035-6  
 Substitutes, 1038  
 Number, no limit, 995  
 Powers, 998-9  
 Report to the main committee, adoption of resolution, motion or report, 995n228  
 Reports to the House, 974  
 Powers, restrictions, 974n128, 995  
 Vice-Chairs  
 Designation, 1050  
 Figure 20.3, 1044
- Subpoena as witness in court proceeding, exemption**, 106-7  
*See also* House of Commons—Officials; Rights and immunities of individual Members
- Subsidiary motions** *see* Committee proceedings—Debate—Motions; Debate, process
- Substantive motions** *see* Committee proceedings—Debate—Motions; Debate, process; Questions of privilege—Raising matters—In the House
- Summoning Parliament** *see* Parliament—Summoning
- Superseding motions** *see* Committee proceedings—Debate—Motions—Privileged; Debate, process
- Supplementary estimates** *see* Financial procedures—Supply—Legislative phase
- Supply**, 843-87  
 Opposition motions  
 Adopting during minority government, 42n10  
 Agenda, government prerogative, 488  
 Allotted day, week's postponement, objection, 488n357  
 Confidence motions *see* Confidence convention  
 Precedence, 488  
*See also* Financial procedures; Quotations; Speech from the Throne
- Supply bill** *see* Financial procedures—Supply—Legislative phase
- Supreme Court of Canada**  
 Chief Justice *see* Electoral boundaries commissions—Appointment  
 Judges, nomination, person designated by Prime Minister, special committee, creation, 22n114  
*See also* Delegated legislation (statutory instruments)—Scrutiny—Review; Elections—Inmates; Privilege *passim*

**Suspension** *see* Adjournment Proceedings (Late Show); Committee of the Whole—Bills, consideration—Special; Committee proceedings—Organization—Meetings, scheduling—Conduct; Conflict of Interest Code for Members of the House of Commons—Inquiries—Conduct; Debate, curtailment—Matter; Electoral boundaries, readjustment—Readjustment; Government bills—Introduction—Private; Legislative process—Stages—Preparation—Private Members *and* Bills, form—Drafting bills—Drafting by—Private members; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Legislative process—Preparation; Order and decorum—Powers—Naming; Private Members' Business—Private Members' Hour—Cancellations; Senators—Resignation; Sittings of the House—Suspending; Special debates—Standing Orders, motion to suspend; Standing Orders

**Swearing in of Members** *see* Oath of Allegiance or Solemn Affirmation

**Swearing in of witnesses** *see* Committee proceedings—Organization—Evidence—Witnesses; Rights of the House as a collectivity—Witnesses

**Sydenham, Lord**

Cabinet government, introduction, reforms, 12

## T

**Table**, 288

**Tabling of documents**, 442-50

- Adjournment or prorogation, 393, n115, 443, 449-50
- "Back door", with Clerk of the House, 444
- Confidential documents, 481, n328
  - Types, list, 483-4
- Dissolution, impact, 450
- Exemptions, criteria, list, 483-4
- Failure to table in a timely manner, breach of privilege, 443, n106
- Format, 445
- "Front door", during Routine Proceedings, 444
- Historical perspective, 442-3
- Ministers, 443-6
  - Official languages, 445
    - Only one language, unanimous consent, 445n117, n118, n119
  - Order in Council appointments, standing committee study, 30-day limit, 444-5, n115
  - Quoting a document, 445, 614
  - Reports, corporations and public agencies, list, 444n107
- Motions, notice *see instead* Notices of Motions for the Production of Papers

**Tabling of documents**—*Cont.*

- Private Members, 446, n121
    - Only one language, 446
    - With unanimous consent, 147n374, 446, n124
  - Process, 442-3
  - Routine Proceedings, rubrics, order, 442
  - Sessional paper number, 459, n191
  - Speaker, 447-9
    - Absence of the Speaker, 449
    - Statutory requirements, 331-2
  - Standing committee, automatic referral, 444
    - More than one committee, 444, n113
  - Written question, transformed into order for return, 477-8, 528, n215, 531-3
- See also* Conflict of Interest Code for Members of the House of Commons—Sponsored travel; Electronic documents; Financial procedures *passim*; Officers of Parliament; Order and decorum—Manner of speaking; Parliamentary Secretaries—Routine proceedings; Questions—Written questions—Replies—Orders

**Take-note debates**, 706-9, 948-9

- Committees of the Whole, Speaker, presiding, 334
  - Standing Orders*, codification, 273
- See also* Committees of the Whole—Historical—Canada *and* Uses; Sittings of the House—Continuing; Special debates

**Task Force on Conflict of Interest** *see* Conflict of interest

**Tax Court of Canada** *see* Delegated legislation (statutory instruments)—Review—Supreme

**Taxation bills** *see* Committees of the Whole

**Taxes and taxation** *see* Financial procedures—Ways—Budget—Budget speech; Private Members' Business—Private Members' bills—Financial limitations

**Teachers' Institute on Canadian Parliamentary Democracy** *see* House of Commons Chamber

**Television** *see* Broadcasting Services; Committee proceedings—Reporting—Broadcasting; Committees of the Whole—Reporting—Debates; Daily Program; House of Commons—Debates; House of Commons, Chamber—Broadcasting; National anthem; Parliamentary record—Broadcasting; Questions—Oral questions—Conduct; Quotations—Privileges—Oral questions

**Television Broadcasting of Parliament: A Feasibility Study** *see* Parliamentary record—Broadcasting Services—Historical

**Ten percenters** *see* Members of Parliament—Budgetary—Mailing; Petitions—Guidelines for petitions—Form—Written

**Test Roll** *see* Oath of Allegiance or Solemn Affirmation—Swearing in

**Thibault Inquiry**, 95n166, 228n341, 233n370, n372

**Throne Speech** *see* *instead* Speech from the Throne

**Time allocation**, 667-676

Provisions, adoption, 265n50

*See also* Committees of the Whole—Bills, consideration; Debate, curtailment *and* Closure; Legislative process—Stages—Committee—Speeches *and* Passage—Amendments; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations; Motions

**Travel** *see* Committee proceedings *passim*; Conflict of Interest Code for Members of the House of Commons—Sponsored; Debate, process—Unanimous consent—Committees; Members of Parliament—Budgetary *and* Conduct—Disclosure; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Committees; Motions—Committee *and* Routine motions—Question

**Treasury Board**

Definition, 912n503

**Treaties, ratification** *see* Crown

**Treaty of Paris** *see* New France—Cession

**Trusts** *see* Members of Parliament

**Two-Member constituencies** *see* Constituencies

## U

**Unanimous consent**, 591-8

*See also* Committee proceedings *passim*; Debate, curtailment—Routine; Debate, curtailment—Routine; Debate, process; Government bills—Notice—Waiving; Legislative process—Stages—Report—Admissibility—Motions; Motions—Notice—48 *and* Routine; Order and Decorum *passim*; Parliamentary Secretaries—Debate—Right; Petitions—Presentation—Following—Uncertified; Private Members' Business *passim*; Routine Proceedings—Routine; Sittings of the House—Continuing; Tabling of documents—Ministers—Official—Only *and* Private Members—With

**Uncertified petitions** *see* Petitions—Presentation—Following

**Union Act, 1840** *see* Parliamentary institutions—Historical perspective; Province of Canada (Upper/Lower)—Creation; Speaker—Election

**United Kingdom** *see* British Parliament

**United Province of Canada** *see* Committees—Historical—Upper and Lower Canada

**Unparliamentary language**, 97n171, 619-20, 623-5

*See also* Order and decorum—Manner—Speeches *and* Rules regarding—References to Members *and* Unparliamentary; Questions—Oral questions—Speaker—Interruption

**Upper Canada**

Legislative Assembly, first meeting, 10-1

Rebellion, 1837-1838, factors, 43

*See also* Committees—Historical perspective; Financial procedures—Historical perspective—Financial procedures in colonial Canada; Privilege—Historical—British; Province of Canada; Quebec—Original

**Urgent nature, matter** *see* Debate, curtailment—Matter

**User Fees Act** *see* Committees—Studies—Legislative—Delegated

**Usher of the Black Rod**, 374-5, 389

Responsibilities, 341n193

*See also* Gentleman Usher of the Black Rod; Legislative process—Stages—Royal Assent—Ceremony

## V

**Vacancies in representation**, 250-6

*See also* House of Commons

**Vaid case** *see* Canada (House of Commons) v. Vaid

**Vellacott Inquiry**, 233n370

*See also* Conflict of Interest Code for Members of the House of Commons—Inquiries; Conflict of Interest Code for Members of the House of Commons—Inquiries—Report—Mitigated

**Vice-Chairs** *see* Committees; Subcommittees

**Video conferences** *see* Committee proceedings—Organization—Evidence

**Visitors**

Addresses, 419-23

Appendices to Debates, 422

Joint Addresses to Both Houses of Parliament

Since 1940, Figure 9.1, 420-1

Protocol, 422-3

*See also* House of Commons Chamber;

Sergeant-at-Arms—Role; Speaker—Ceremonial

**Voice votes** *see* Debate, process—Decisions—Putting

**Votable items** *see* Private Members' Business—Votable and non-votable items

**Votes in committee** *see* Committee proceedings—Debate; Private bills practice—Legislative—Committee consideration

## W

**Waiving privilege of freedom of speech**, 100-3  
*See also* McGreevy, Thomas; Rights and immunities of individual Members—Freedom of speech

**War, declaration** *see* Crown—Treaties

**Wartime** *see* Parliament—Duration—Extension

**Ways and means** *see* Financial procedures; Legislative process—Bills, form—Drafting—Drafting characteristics; Private Members' Business—Private Members' bills—Financial—Raising

**Ways and means bills** *see* Financial procedures—Ways and means; Legislative process—Bills, form—Drafting—Drafting characteristics

**Ways and means motions** *see* Financial procedures—Ways and means—Legislative phase

**Web site** *see* Board of Internal Economy—Documents—Minutes *and* Meetings—Minutes; Broadcasting Services—Parliament; Committee proceedings—Reporting; Committees of the Whole—Reporting—Debates; Modernization and Improvement of the Procedures of the House of Commons Special Committee—Recommendations—Notices; Parliamentary record *passim*; Petitions—Electronic—Parliament; Rights and immunities of individual Members—Obstruction—Constituency—Members' web sites; Standing Orders—Publication

**Webcasting** *see* Broadcasting Services; Committee proceedings—Reporting—Broadcasting; Committees of the Whole—Reporting—Debates; Parliamentary record *passim*; Petitions—Electronic—Parliament; Rights and immunities of individual Members—Obstruction—Constituency—Members

**Weekly Business Statement**, 495-6  
Consultation, House Leaders, 488  
Day, exceptions, 496n423  
Motions, 496  
Questions, for clarification, 495n417

**West Coast ports, supervision of longshoring and related operations, An Act respecting (Bill C-74)** *see* Committees of the Whole—Bills, consideration—Urgent—Strikes

## Westminster

Parliament *see instead* British Parliament  
*See also* Parliamentary democracy; Statute of Westminster

**“Whipped” votes** *see* Debate, process—Decisions—Calling—Party

## Whips

Role, 34  
*See also* Members of Parliament—Attendance—Regulation; Order and decorum—Recognition; Quorum—Party

**Withdrawing a motion** *see* Debate, process—Motions

**Witnesses** *see* Committee proceedings *passim*; Committees, legislative; Committees of the Whole—Resolving into; Committees, standing—Powers; House of Commons Chamber—Floor—Strangers; Legislative process—Stages—Committee; Modernization and Improvement of the Procedure of the House of Commons Special Committee—Recommendations—Committees; Private bills, practice—Principles—Principle 3—Committee; Privilege—Contempt; Public Accounts Standing Committee; Quotations—Privileges—Committee *and* Rights of the House; Rights and immunities of individual Members *passim*; Rights of the House as a collectivity; Speaker—Administrative

## Women

“Famous Five” *see* Parliament Hill—Statues—“Famous Five”  
*See also* Cabinet—Members—First; Elections—Candidates—Rules; Members of Parliament—First; Status of Women Standing Committee

**Writ for a by-election, issuance**, 193

**Writ of election for a general election, issuance**, 189-93

**Writ, return of**, 194-5

**Written questions (Questions on the Order Paper)** *see* Questions

## Z

## Zündel, Ernst

Access to Parliamentary Precinct denied, 80, n112, 121n266, 122n272, 293n78