

## Table of Contents

	PAGE
<i>About the Authors</i> . . . . .	iii
<i>Preface</i> . . . . .	ix
<i>Table of Cases</i> . . . . .	xix
 <b>Chapter 1 The Existential Threat of Climate Change is Real: Supreme Court Upholds Constitutionality of Federal Carbon Pricing Law</b> . . . . .	1
 <i>Joseph F. Castrilli</i>	
Introduction . . . . .	1
Background . . . . .	2
Nature and Extent of the Climate Change Threat . . . . .	2
Governmental Efforts to Address the Threat . . . . .	3
Key Provisions of the GGPPA. . . . .	4
Opinions of the Appellate Courts. . . . .	5
Supreme Court Analysis . . . . .	8
Federalism . . . . .	8
Characterization . . . . .	8
Classification . . . . .	10
Clarifying the National Concern Doctrine . . . . .	10
Applying the National Concern Doctrine to the GGPPA . . . . .	11
Dissenting Opinions. . . . .	14
GGPPA Lacks Meaningful Limits and Violates Rule of Law . . . . .	14
GGPPA Subject Matter Provincial / Not Consistent with POGG Residual Power . . . . .	14
Implications of the Judgment. . . . .	14
Conclusions . . . . .	15
 <b>Chapter 2 Canada's Federal Carbon Offset Program: What is it and how will it Impact Existing Provincial and International Carbon Offset Programs?</b> . . . . .	17
 <i>Dufferin Harper, Elyse Bouey, and Matthew Hammer</i>	
Introduction . . . . .	17
The Generation of Federal Offset Credits . . . . .	19
Federal Offset Protocols . . . . .	20
Application Criteria. . . . .	21
Eligibility Criteria . . . . .	22

EI Account and Proponent Responsibility for Reversals and Over Issuance . . . . .	23
Interplay Between the Federal Regime, Provincial/Territorial Regimes and Interprovincial Trade . . . . .	25
The Possibility for Interprovincial Trade . . . . .	29
International Considerations . . . . .	31
Conclusion. . . . .	34
<b>Chapter 3   Combating Climate Change Through Trade Rules: Canada’s               and the European Union’s Efforts to put a Cross-border Price               on Carbon . . . . .</b>	<b>35</b>
<i>Neil Campbell, Talia Gordner, and Lisa Page</i>	
The Carbon Leakage Challenge . . . . .	36
How will BCAs Fit Within Canada’s Carbon Pricing Regime? . . . . .	37
How Will the EU’s CBAM Work? . . . . .	38
How Will the CBAM Affect Canadian Exporters? . . . . .	39
Will International Trade Rules Affect BCAs? . . . . .	41
The Future Environmental Trading Relationship Between Canada and the EU . . . . .	42
A Cautionary Note . . . . .	43
<b>Chapter 4   Adapting to Change: Renewing Quebec’s Environmental               Approval Regime and Greenhouse Gas Emissions Policies . .</b>	<b>45</b>
<i>Charles Kazaz</i>	
Introduction . . . . .	45
A New Regime for Environmental Approvals . . . . .	46
Contextualizing Quebec’s Environmental Law Regime . . . . .	46
A Lengthy Reform Process . . . . .	47
From Green Paper to Bill 102: A Collaborative Effort. . . . .	49
The Devil is in the Details – Idling Implementation and Missing Regulations . . . . .	50
The Main Changes Resulting from the New Legislation . . . . .	51
A 4-lane Highway to Approval . . . . .	52
Default Authorization Regime . . . . .	53
Environmental Impact Assessment and Review Procedure . . . . .	56
Declaration of Compliance . . . . .	58
Exemption Regime . . . . .	59
Public Participation and Access to Information . . . . .	60
Discretionary Powers on the Rise? . . . . .	60
Quebec’s Policy Framework to Reduce Greenhouse Gas Emissions . . . . .	61
Setting the Stage: 1990s to mid-2000s . . . . .	61

A “New Era”: Cap-and-Trade, and the 2013-2020 Climate Change Action Plan . . . . .	63
Current Policy: 2021-2026 Plan for a Green Economy . . . . .	65
Conclusion . . . . .	69
<b>Chapter 5 Assessing the <i>Impact Assessment Act</i>: Overview of             Alberta’s Constitutional Reference . . . . .</b>	<b>71</b>
<i>Richard D. Lindgren</i>	
Introduction . . . . .	71
Background . . . . .	72
Evolution of Federal Environmental Assessment in Canada . . . . .	72
Project Assessments under the IAA . . . . .	74
The Constitutional Questions Posed by Alberta . . . . .	78
Summary of the Constitutional Arguments Raised at the Reference . . . . .	79
The Position of Alberta and Aligned Intervenors . . . . .	79
The Position of Canada and Aligned Intervenors . . . . .	82
Post-Reference Developments . . . . .	86
Implications of the Court’s Opinion . . . . .	86
<b>Chapter 6 Into the Deep: Recent Legal &amp; Policy Developments in             BC Aquaculture . . . . .</b>	<b>89</b>
<i>Selina Lee-Andersen</i>	
Introduction . . . . .	89
Overview of Aquaculture Industry in BC . . . . .	90
Overview of Regulatory Framework . . . . .	91
Key Approvals and Regulators of Aquaculture Facilities . . . . .	91
Indigenous Engagement in Fisheries Management . . . . .	93
Regulation of Aquaculture Post-Hinkson Decision . . . . .	94
Cohen Commission Recommendations . . . . .	96
2018 Spring Reports of the Commissioner of the Environment and Sustainable Development . . . . .	98
Recent Policy Developments in BC Aquaculture . . . . .	98
Transition Plan for Aquaculture Facilities in the Broughton Archipelago . . . . .	99
Phase-Out of Fish Farms in Discovery Islands . . . . .	101
Recent Case Law Developments in BC Aquaculture . . . . .	102
The Path Forward . . . . .	106
<b>Chapter 7 Long Time Passing: Where Have Higher Activity             Radionuclides Within Oilfield Waste Gone? . . . . .</b>	<b>109</b>
<i>Kirk Lambrecht</i>	
Introduction . . . . .	109

Background: Where do Higher Activity Radionuclides in NORM go? . . . . .	112
The Director's Decision: To the Pembina Area Landfill in Alberta . . . . .	114
Normtek's Appeal to the Environmental Appeal Board of Alberta Dismissed on a Motion to Strike Based on Alleged Lack of Standing . . . . .	115
Judicial Review of the EAB Decision to Strike Normtek's Appeal on Grounds of Standing . . . . .	118
Appeal to the Court of Appeal from the Queen's Bench Decision Upholding the EAB Decision . . . . .	119
The Status of the Dispute After the Court of Appeal Decision. . .	124
Conclusion. . . . .	126
<b>Chapter 8 Thinning the Green Tape: Regulating Environmental Matters in the COVID-19 Pandemic . . . . .</b>	<b>127</b>
<i>Talia Gordner</i>	
I. Introduction . . . . .	127
II. Thinning the Green Tape . . . . .	128
A. High End: Significant Thinning of Green Tape . . . . .	130
i. Ontario . . . . .	130
1. Temporary Suspension of Limitation Periods . . . .	130
2. Enactment of the <i>COVID-19 Economic Recovery</i> <i>Act</i> ("CERA") . . . . .	131
a. Amendments to the <i>Environmental Assessment</i> <i>Act</i> ("EAA") . . . . .	131
b. Amendments to the <i>Planning Act</i> relating to Municipal Zoning Orders ("MZOs"). . . . .	132
c. Other Amendments Under Bill 197 . . . . .	133
3. Suspending the Environmental Bill of Rights Public Consultation Requirement . . . . .	133
ii. Alberta . . . . .	134
1. Access to Public Lands Prohibited . . . . .	134
2. Deviation from Air Monitoring Requirements . . .	135
3. Provincial Offences Enforcement. . . . .	135
4. Certification Requirements Modified for Pesticide Applicators and Wastewater Operations . . . . .	136
iii. Saskatchewan . . . . .	136
1. Temporary Enforcement Policy during the COVID-19 Pandemic . . . . .	136
2. Temporary Regulatory Relief Measures . . . . .	139
3. Regulatory Relief Measure for Oil and Gas Dispositions . . . . .	140

4. Relief Measures for the Mining Sector . . . . .	141
B. Middle Ground: Balancing Environmental Protection with COVID-19-Related Hardships . . . . .	141
i. Canada . . . . .	141
1. Changes to Canadian Energy Regulator's ("CER") Inspection and Adjudication Procedures . . . . .	142
2. Relaxation of inspection and repair requirements under <i>Canadian Environmental Protection Act</i> ("CEPA") Regulations . . . . .	143
3. Canadian Nuclear Safety Commission ("CNSC") Extends Training and Certification Deadlines . . . . .	143
4. Impact Assessment Agency Excludes Certain Drilling Projects from Federal Impact Assessment Require- ments . . . . .	143
5. Transport Canada Temporarily Circumvents the <i>Transportation of Dangerous Goods Act, 1992</i> ("TDG Act") . . . . .	144
6. Temporary suspension of At-Sea Observer Program . . . . .	145
ii. British Columbia . . . . .	145
1. Restrictions on Open Burning . . . . .	145
2. Changes to the Environmental Appeal Boards' Operations . . . . .	146
3. Discretionary Enforcement for Non-compliance with Environmental Authorizations . . . . .	146
4. Flexible Timelines for Oil and Gas Commission Applications . . . . .	146
5. Extensions for Mineral Title and Coal Licence Holders . . . . .	147
6. Delays in Carbon Price Increase . . . . .	147
iii. Québec . . . . .	147
1. Exemptions for Ministerial Authorizations . . . . .	148
2. Ministry Operations and Enforcement . . . . .	148
3. Temporary Suspension of Phase 2 of the ClimatSol- Plus Program . . . . .	149
4. Tribunal Administratif Temporarily Suspends Time Limits . . . . .	149
C. Low End: Green Tape Remains Intact . . . . .	149
i. Northwest Territories, Yukon, Manitoba, New Brunswick, Nova Scotia and Prince Edward Island . . . . .	149
ii. Newfoundland and Labrador and Nunavut . . . . .	150

III. Conclusion .....	150
<i>Index</i> .....	153