#### Volume 29

# CHAPTER 1. WORKERS' COMPENSATION IN THE SYSTEM OF WAGE REPLACEMENT

1.1	Introduction
1.2	The System of Wage Replacement for Massachusetts Workers—
	Wage-Loss Protection for Physical Injury or Illness
1.3	—Medical Care and Rehabilitation for Physical Injury or Illness
1.4	—Protection for Survivors and Dependents of Wage Earners
1.5	-Wage-Loss Protection Against Lack of Work From Layoff or
	Economic Dislocation
1.6	-Wage-Loss Protection in the Event of Retirement or Old Age
1.7	-Supplemental Security Income (SSI), Public Welfare and Private
	Charity
1.8	Comparison With Tort Remedy for Personal Injury
1.9	Comparison With Social Security

# CHAPTER 2. HISTORY AND DEVELOPMENT OF WORKERS' COMPENSATION IN MASSACHUSETTS

2.1	Common Law Liability of Master for Injury to Servant
2.2	The Employer's Liability Act
2.3	Demands for a New System—The Elective Act, 1911 and the Compulsory Act, 1943
2.4	Constitutionality of the Workers' Compensation Act—The Early Years
2.5	Movement for Legislative Reform—1985
2.6	Highlights of the 1985 Reform Act and Amendments
2.7	Effective Dates of the 1985 Reform Act and Amendments
2.8	Movement for Legislative Reform—1991
2.9	Highlights of the 1991 Reform Act
2.10	Effective Dates of the 1991 Reform Act
2.11	Statutory Construction—Liberal Construction as the Primary Canon
2.12	—Other Criteria
2.13	Retroactive Application of Amendments
2.14	Retroactive Application of the 1985 Reform Act and Amendments
2.15	Retroactive Application of the 1991 Reform Act
2.16	Constitutionality of Specific Statutory Provisions

#### CHAPTER 3. THE DEPARTMENT OF INDUSTRIAL ACCIDENTS

3.1 In General

3.2	Commissioner of Industrial Accidents
3.3	The Division of Dispute Resolution
3.4	The Division of Administration
3.5	Regional Offices
3.6	Advisory Council on Workers' Compensation
	CHAPTER 4. FUNDING
4.1	Funding the Department of Industrial Accidents
4.2	Funding Supplementary Benefits
4.3	Fraud Bureau
4.4	The State Rating Bureau
4.5	Division of Insurance
4.0	Division of insurance
СН	IAPTER 5. JURISDICTION, EXTRATERRITORIALITY, AND
	CONFLICT OF LAWS
5.1	Introduction—Choice of Remedies
5.2	The Problem of Jurisdiction
5.3	Enforcement of Massachusetts Compensation Act by Other State
0.0	Courts or Commissions
5.4	Jurisdiction Based on Contract of Hire in Massachusetts
5.5	Jurisdiction Based on Contract of Hire in Massachusetts—Injury
	Outside the Commonwealth
5.6	Jurisdiction Based on Injury in Massachusetts
5.7	Other Bases for Massachusetts Jurisdiction
5.8	Successive Compensation Remedies in Two Separate States
5.9	
5.9	Extraterritorial Effect of Exclusive Remedy Provisions in Personal
- 10	Injury Actions Against Employer
5.10	Extraterritorial Effect of Provisions Affecting Third Party Suits
	CHAPTER 4 COVERACE OF EMPLOYMENTS
	CHAPTER 6. COVERAGE OF EMPLOYMENTS
6.1	In General
6.2	Coverage of Private Employments—1972 Amendment
6.3	Coverage of Private Employments Before 1972 Amendment
6.4	Public Employees
6.5	Corporate Officers and Stockholders
6.6	Employers, Partners, or Trustees
6.7	Husbands and Wives
6.8	Minors
6.9	Employment Not in the Usual Course of the Business of the Employer
6.10	Statutory Exemptions From Coverage
6.11	Exemptions From Coverage of Employments

# CHAPTER 7. COMPLIANCE WITH REQUIREMENT OF COVERAGE

7.1 By Employer for Whom Act is Compulsory

7.2	New Provisions Relative to Insurance and Self and Group Self–Insurance
7.3	Effect of Employer's Failure to Insure Prior to 1985
7.4	Claims Against Uninsured Employers
7.5	By Employees of an Insured Employer—Waiver of Common Law Rights
7.6	What Constitutes a Policy of Workers' Compensation Insurance
7.7	Identity of Insured
7.8	Extent of Coverage Provided by Insurance Policy
7.9	Effect of Inclusion or Exclusion from Insurance Policy—Estoppel
7.10	Concurrent Employment
7.11	Multiple Policies of Insurance
7.12	Cancellation
7.13	Jurisdiction Over Questions of Coverage
7.14	Waiver of Compensation
7.15	The Trust Fund as a Necessary Party
7.16	Opt-Out Provisions
7.17	Employee Leasing Arrangements
7.18	Collective Bargaining
	CHAPTER 8. EMPLOYMENT STATUS
8.1	In General
8.2	Employee–Independent Contractor Distinction—Right to Control
8.3	—Method and Manner of Payment
8.4	—Use of Own or Employer's Equipment
8.5	—Whether Claimant Holds Himself Out as Operating a Distinct Business
8.6	—Employer's Right to Discharge
8.7	—Whether Claimant's Work is a Part of the Regular Business of the Employer
8.8	—Evidence
8.9	Need for Contract of Hire
8.10	General and Special Employment—1969 Amendment
8.11	—Apart From 1969 Amendment
8.12	Statutory Employees—Insurer's Obligation to Employees of Uninsured Subcontractors
8.13	—"Part Of or Process In"
8.14	—Construction and Repair
8.15	—Transportation and Delivery
	CHAPTER 9. PERSONAL INJURIES AND DISEASES
§ 9.1	In General
§ 9.2	No Requirement of Injury "By Accident"—No Need for Specific
	Incident, Definite Time, or Unusual Strain—Gradual Accumulation of Foreign Substances
§ 9.3	Worker Taken "As is"—Aggravation and Original Causation
§ 9.4	Diseases—In General
§ 9.5	Bodily Wear and Tear
§ 9.6	Infectious and Contagious Diseases

§ 9.7	Personal Injuries under the 1991 Reform Act
§ 9.8	Mental and Emotional Disorders
§ 9.9	Mental or Emotional Disabilities as "Personal Injury" (1985—1991)
§ 9.10	Mental and Emotional Disabilities Resulting from Personnel Actions of the Employer
§ 9.11	Date of Injury
§ 9.12	Liability Among Successive Insurers
§ 9.13	Procedure—§ 15A–§ 10A
§ 9.14	Particular Injuries and Diseases—Anemia and Other Blood Disor-
	ders
§ 9.15	Angina Pectoris
§ 9.16	
§ 9.17	
§ 9.18	Asbestosis and Mesothelioma
§ 9.19	Back Strains—Injuries to Bones and Joints
§ 9.20	Brain Injuries (Cerebral Vascular Accidents)
§ 9.21	Cancer
§ 9.22	
§ 9.23	Eye Conditions
§ 9.24	Heart Attacks and Other Cardiovascular Diseases
§ 9.25	Heatstroke, Sunstroke, and Frostbite
§ 9.26	Hernia
§ 9.27	Infections
§ 9.28	Lead Poisoning and Other Toxic Injuries
§ 9.29	Lung Diseases
§ 9.30	
§ 9.31	Tuberculosis
§ 9.32	Repetitive Motion Injuries
§ 9.33	Miscellaneous
	CHAPTER 10. ARISING OUT OF THE EMPLOYMENT
10.1	Arising out of and in the Course of Employment—A Unified Test of Work–Connection
10.2	The Modern Trend—Caswell (1940) overcomes McNicol (1913)
10.3	Risks of Injury in the Performance of Work for Which Hired
10.4	Risks of Injury from the Employment Environment
10.5	Risks of Injury from Bodily Motions Incidental to Employment
10.6	Risks of Injury from the Forces of Nature
10.7	Particular Risks—Street Risks
10.8	Assaults
10.9	Position Risks (Stray Bullets and Random Automobiles)
10.10	Falls
10.11	Unexplained Deaths—Prima Facie Evidence of Compensability
10.10	(§ 7A)
10.12	Chain of Causation
10.13	Effect of Medical Treatment—Refusal of Operation
10.14	Subsequent Injury from Effects of Compensable Injury
10.15	Suicide

### CHAPTER 11. ARISING OUT OF THE EMPLOYMENT— NATURE, CONDITIONS, OBLIGATIONS, AND INCIDENTS OF EMPLOYMENT

11.1	In General
11.2	Acts for Personal Comfort—Seeking Warmth, Shelter, or Fresh Air
11.3	Lunch-Hour Injuries
11.4	Eating
11.5	Drinking or Smoking
11.6	Resting or Sleeping
11.7	Acts Before or After Work
11.8	Washing Clothes
11.9	Answering Call of Nature
11.10	Acts Beyond Regular Duty—For Benefit of Employer, Superintendent, or Co–Employees
11.11	For Benefit of Customers or Strangers—Acts of Public Service or Courtesy
11.12	For Benefit of Employee Himself
11.13	Acts in Emergencies
11.14	Horseplay
11.15	Slight Deviations and Curiosity
11.16	Recreational Injuries
11.17	Dual-Purpose Activities
C	HAPTER 12. ARISING IN THE COURSE OF EMPLOYMENT
12.1	In General
12.2	The Going and Coming Rule
12.3	Employer's Premises
12.4	Off–Premises Injuries

12.1	In General
12.2	The Going and Coming Rule
12.3	Employer's Premises
12.4	Off–Premises Injuries
12.5	Transportation as an Incident of Employment
12.6	Resident Employees
12.7	Traveling Employees
12.8	Injuries Before Hiring or After Termination

#### CHAPTER 13. VOLUNTARY PAYMENT—AGREEMENTS AS TO COMPENSATION

13.1	In General
13.2	Employee's Report of Injury
13.3	Employer's Report of Injury
13.4	Division's Duty on Receipt of Notice of Injury
13.5	Insurer's Duty on Receipt of Employer's Notice or Initial Claim
	for Weekly Benefits
13.6	Insurer's Obligation on Failure to Act Within 14 Days
13.7	Insurer's Duty on Receipt of an Order, Decision, or Agreement
	Indicating That Benefits Are Due
13.8	Department's Duty to Monitor Penalties
13.9	Prompt Payment by Insurer—Payment in a "Timely Fashion"
13.10	—One Hundred Eighty Days of No Prejudice

	TABLE OF CONTENTS	
13.11	—Payment Beyond 180 Days	
13.12	Insurer's Voluntary Payment After 14 Days—Agreement as to Compensation	
13.13	Agreement as to Compensation—Conclusiveness of Agreement	
13.14	—Enforcement and Reformation	
13.15	Weekly Payments	
	CHAPTER 14. MODIFICATION AND TERMINATION OF PAYMENTS	
14.1	In General	
14.2	During the 180 Day Prompt Payment Period	
14.3	After the 180 Day Prompt Payment Period	
14.4	—Action of Administrative Judge; "Fail-safe" Provision	
14.5	In Other Cases, Where Payment Not Made in Timely Fashion	
14.6	Pension Coordination	
C	CHAPTER 15. THE CONTESTED CASE—PROCEDURE ON	
	FILING CLAIM OR COMPLAINT; DISCOVERY; CONCILIATION	
15.1	The Contested Case in General	
15.2	Claims—When Claims Should Be Filed	
15.3	Notice of Injury—Knowledge As A Substitute, Timing, and Want of Notice Excused	
15.4	Claims—Statute of Limitations	
15.5	Excusing Want of Notice and, for Injuries Prior to January 1, 1986, Late Claim	
15.6	Complaints Filed by the Insurer	
15.7	Discovery by Claimant and Insurer	
15.8	Conciliation in the Division of Administration	
15.9	Referral to the Industrial Accident Board	
CHAPTER 16. THE CONTESTED CASE—PROCEDURE ON CONFERENCES, HEARINGS, REVIEWS, ENFORCEMENT,		
	JUDICIAL REVIEW	
16.1	In General	
16.2	Case Flow and Time Limits Before the Division of Dispute Resolution	
16.3	Consolidation of Issues	
16.4	Necessary Parties	
16.5	Joinder and Interpleader	
16.6	Survival of Claim in Event of Employee's Death—Substitution of Parties	
16.7	"Information Available"—Discovery—Medical Reports	
16.8	Stay of Proceedings—Continuances	
16.9	Conference	
16.10	Action of Administrative Judge—Conferences	
16.11	Payment of Temporary Orders—Enforcement	
16.12 16.13	Appeals From Conference Orders Notice and Location of Hearing	
10.10	TIONICE AND LICENSIN OF TICALINE	

16.14	Pre-trial Interrogation—Taking Testimony Outside the State or in
10.15	a Foreign Country—Depositions
16.15	Hearing—Procedure at Start of Hearing; Issues; Opening
16.16	—Investigation by Administrative Judge
16.17	Witnesses; Medical Reports; Depositions
16.18	Hearing Record
16.19	Impartial Physicians
16.20	Res Judicata and Collateral Estoppel—Effect of Prior Admissions or Findings
16.21	Procedure at Close of Hearing—Closing Argument; Motions; Briefs
16.22	Decision of Administrative Judge—General Requirements
16.23	Requisites of a Decision—Obligation to Pass on Requests for Findings of Fact and Rulings of Law
16.24	—Form and Content of Award
16.25	Revocation and Correction of Decision
16.26	Appeal to the Industrial Accident Review Board
16.27	Decisions of the Industrial Accident Reviewing Board
16.28	Enforcement in the Superior Court
16.29	Judicial Review—Procedure
16.30	Review by the Appellate Court
16.31	Recommittal by Appellate Courts—Action by Board on Order of
	Recommittal
16.32	Costs Before the Appellate Courts
	CHAPTER 17. EVIDENCE
17.1	In General
17.2	Burden of Proof
17.3	Presumptions—Prima Facie Evidence
17.4	Prima Facie Evidence—§ 7A
17.5	Section 7A—Modern Trends Post-1991
17.6	Inferences
17.7	Judicial Notice and Official Notice
17.8	Witnesses—Competency
17.9	Privileged Communications
17.10	Examination of Witnesses
17.11	Employee as Witness—Signed Statements of Employee
17.12	Objection—Preservation of Grounds for Appeal
17.13	Relevancy—Evidence of Similar Happenings and of Habit
17.14	Hearsay
17.15	Opinion Evidence in General
17.16	Expert Opinion and Scientific Evidence
17.17	Factual Basis of Expert Opinion Testimony
17.18	Factual Basis of Medical Evidence—Hypothetical Questions
17.19	Medical History
17.20	— Hospital Records, X–Ray Reports, Electrocardiograms, and Tests
17.21	Death Certificates
17 22	Medical Books and Articles

- 17.23 Necessity for Medical Evidence—Awards Though Medical Evidence Absent or Weak
- 17.24 Probative Value of Medical Testimony—Degree of Certainty Required
- 17.25 Probative Value of Medical Testimony Credibility—Effect of Cross–Examination

#### Volume 29A

# CHAPTER 18. BENEFITS—TOTAL DISABILITY; PARTIAL DISABILITY; TOTAL AND PERMANENT DISABILITY; LATENT DISABILITY; COST OF LIVING ADJUSTMENTS; SPECIFIC COMPENSATION; MISCELLANEOUS

18.1	The Massachusetts System of Disability Benefits
18.2	Periodic Legislative Revision of the Benefit Scale
18.3	Average Weekly Wages
18.4	Concurrent Employment
18.5	Increase in Wages of Young Worker
18.6	Return to Work; Subsequent Injury; Rate of Compensation
18.7	Benefits for Latent Disability
18.8	Physical Injury and Impairment of Earning Capacity
18.9	Inability to Obtain Employment
18.10	Changes in Economic Conditions
18.11	Effect of Post–Injury Earnings
18.12	Layoff—Voluntary Quit
18.13	Compensation for Increased Susceptibility, Fear, or Likelihood of
	Further Injury
18.14	Duty to Seek Work—Rejection of Job Offers
18.15	Refusal of Operation or Medical Treatment
18.16	Total Incapacity Compensation under § 34
18.17	Partial Incapacity Compensation under § 35—Benefit Rate and
	Time Limit
18.18	Criteria to Determine Loss of Earning Capacity
18.19	Permanent and Total Incapacity Compensation under § 34A
18.20	Cost of Living Adjustment—Permanent and Total Incapacity—
	Eligibility; Social Security Offset
18.21	Calculation of Adjusted Benefit
18.22	Dependents under § 31
18.23	Partial Incapacity
18.24	Public Employee Pension Offset
18.25	Funeral Benefits
18.26	Specific Compensation Benefits for Loss of Function and Disfig-
	urement under §§ 36 and 36A
18.27	Receipt of Unemployment Benefits
18.28	Receipt of Old Age Benefits under Social Security or Employer-
	Paid Pensions
18.29	Section 50—Interest
18.30	Section 51A—Law in Effect at Time of Decision

# CHAPTER 19. MEDICAL BENEFITS; REHABILITATION; SECOND INJURY FUND; RIGHT TO RE-EMPLOYMENT AND REMEDIES AGAINST DISCRIMINATION

19.1	In General
19.2	Duration of Medical Benefits
19.3	Medical Reforms under the 1991 Amendments—In General
19.4	Medical Services—Payment
19.5	Nature of Services Rendered; Quality Control; Health Care
	Service Board
19.6	Employee Choice of Physician and Preferred Provider Arrangements
19.7	Vocational Rehabilitation—Goals of the New Program
19.8	The Office of Education and Vocational Rehabilitation
19.9	New Program Summarized
19.10	Second Injury Fund
19.11	Rights of Employees against Employers; Preferences for Hiring: Injured Worker as a "Qualified Handicapped Person"; Discrimination
	CHAPTER 20. SERIOUS AND WILFUL MISCONDUCT

## CHAPTER 20. SERIOUS AND WILFUL MISCONDUCT (§§ 27 AND 28)

20.1	In General
20.2	Effect of Employee Negligence
20.3	Added Risk
20.4	Violation of Rule or Law
20.5	Serious and Wilful Misconduct of the Employee (§ 27)
20.6	False Representation of Physical Condition by Employee (§ 27A)
20.7	Serious and Wilful Misconduct of the Employer (§ 28)
20.8	Serious and Wilful Misconduct of the Employer (§ 28)—Employ-
	ment of a Minor in Violation of Child Labor Laws
20.9	Serious and Wilful Misconduct of the Employer (§ 28)—Employ-
	ment of a Minor in Violation of Child Labor Laws-Whether
	Necessary to Show Causal Relation Between Violation and Inju-
	ry

# CHAPTER 21. DEPENDENCY BENEFITS FOR SPOUSES AND CHILDREN

21.1	Introduction—Summary of Statutory Provisions
21.2	Next of Kin
21.3	Member of Employee's Family
21.4	Wife as Dependent
21.5	—Conclusive Presumption—Living With Husband
21.6	— —Living Apart for Justifiable Cause or Desertion
21.7	Payment of Death Benefits to Widows-Conclusive Presumption
	vs. Dependency in Fact
21.8	—Effect of Death or Remarriage
21.9	Payment of Death Benefits to Widows or Widowers-When Not
	Fully Self-Supporting After Exhaustion of Initial Entitlement

21.10	—Date Payments Begin				
21.11	—Annual Cost-of-Living Adjustment				
21.11	Husband as Dependent				
21.12	Children as Dependents—In General				
21.13	—Conclusive Presumption—Living With Employee				
21.14					
	— — Though Living Apart				
21.16	Payment of Dependency Benefits for Children				
СНА	CHAPTER 22. DEPENDENCY BENEFITS FOR "OTHER DEPENDENTS"—DEPENDENCY IN FACT—PROCEDURE				
22.1	Other Cases of Total or Partial Dependency				
22.2	Parents as Dependents—Conclusive Presumption—Total or Par-				
	tial Dependency in Fact				
22.3	Dependency in Fact—In General				
22.4	—Contributions				
22.5	—Obligation				
22.6	—Need				
22.7	——Availability of Other Resources				
22.8	—Earnings				
22.9	Procedure—Claim				
22.10	Effect of Payment or Release During Employee's Lifetime				
	CHAPTER 23. LUMP SUM SETTLEMENTS				
23.1	In General				
23.2	Lump Sum Settlement of Injuries on or After November 1, 1986 but Prior to December 23, 1991				
23.3	Lump Sum Settlements—Injuries Prior to November 1, 1986				
23.4	Lump Sum Settlement Procedures Effective 12/23/91				
23.5	Minor's Lump Sum				
23.6	Parties Bound By Lump Sum Agreement				
23.7	Third Party Liens				
23.8	ERISA				
	CHAPTER 24. ATTORNEYS' FEES				
24.1	Goals of Attorneys' Fees Provisions				
24.2	Attorneys' Fees Under the 1991 Reforms				
24.3	Cash Award				
24.4	Attachment of Fees				
24.5	Attorney's Fee From Lump Sum Settlement				
24.6	Fees in the Superior Court and the Appeals Court				
24.7	Fees in Double Compensation Cases, M.G.L.A. c. 152, § 28				
24.8	Fees for Services Not Involving Chapter 152				
24.9	Practical Suggestions Regarding Fees				
	CHAPTER 25. BENEFITS FROM OTHER SOURCES				

 ${ 25.1 \qquad \hbox{In General}-- Savings \ and \ Insurance \ of \ Employee}-- Assignment--\\ Attachment \ for \ Debts}$ 

	TABLE OF CONTENTS
25.2	Collateral Source Income
25.3	Payments by Employer
25.4	Group Health and Accident Insurance Payments
25.5	Payments Under Other Compensation Acts
25.6	The Employment Security Act—Unemployment Benefits
25.7	Effect of Receipt of Unemployment Benefits
25.8	Social Security Act—Eligibility and Benefits
25.9	—Disability Insurance Benefits (SSDI)
25.10	—Supplemental Security Income (SSI)
25.11	—Workers' Compensation Benefits Offset Against Social Security Payments
25.12	—Procedure—Appeals—Attorneys' Role
25.13	Discrimination Against Disabled Workers
25.14	Pensions for Employees of the Commonwealth of Massachusetts and Its Subdivisions, Counties, Towns and Cities
25.15	Public Welfare—Liens
C	HAPTER 26. COMPENSATION AS EXCLUSIVE REMEDY— COMMON LAW SUITS
26.1	Compensation as Employee's Exclusive Remedy Against Insured Employer, Where Act Applicable to Injury
26.2	Extension of Employer's Immunity to Co-Employees
26.3	Exclusive Remedy Doctrine as Bar to Persons Other Than Employee
26.4	Actions Against Employer for Loss of Consortium—Exclusive Remedy Doctrine Extended to Limit Ferriter Case
26.5	Common Law Actions for Insured Employer's Misconduct—Exclusive Remedy Doctrine Avoided
26.6	Action at Law Against Non-complying Employer—Abolition of Common Law Defenses

# CHAPTER 27. THIRD PARTY SUITS AND STATUTORY SUBROGATION

26.7

Procedure

27.1	In General
27.2	Third Party Suits
27.3	Persons Liable as Third Parties—Employers, Co–Employees, and Insurers
27.4	—Employers and Employees Engaged in a Common Employment
28.5	—Limitations on Use of Common Employment Doctrine
27.6	—Common Employment Doctrine Abolished
27.7	—Physicians
27.8	Aggravation of Compensable Injury
27.9	No Election Between Claim for Compensation and Personal Injury
	Action Against Third Party
27.10	Right to Initiate Third Party Action
27.11	Participation of Insurer and Employee in Handling Third Party Actions
27.12	Distribution of Proceeds of Third Party Action

27.13 27.14	—Attorney's Fees and Expenses—Interests and Costs Third Party Defendant's Impleader of Insured Employer for Contribution or Indemnity		
27.15	Procedural Questions—Reference to Compensation Insurance		
	CHAPTER 28. MISCELLANEOUS PROVISIONS		
28.1	Costs and Actions for Fraud by Insurer or Employee		
28.2	Occupational Safety and Health Act ("OSHA")		
28.3	The Americans with Disabilities Act ("ADA")		
28.4	Alternative Dispute Resolution		
28.5	Selected Issues Concerning the Effect of Bankruptcy on Workers' Compensation		
28.6	Family and Medical Leave Act of 1993		
		Page	
<b>Table</b>	Table of Cases		
Table	Table of Laws and Rules		
Indov		503	