

Index

ABORIGINAL PEOPLES

- Breach of treaties, **3:28**
- Fiduciary duty to, Crown's
see Fiduciary duty
- Lake Babine Nation, **11:20, 11:23**
- Reserve/Treaty lands, interference
with, **7:5**

ABUSE OF PUBLIC AUTHORITY/OFFICE

- See Misfeasance in public office

ADMINISTRATIVE LAW REMEDIES

- See Contract remedies

ADMINISTRATIVE ORDER

- See Collateral attack

AGENTS

- See Crown agents

AGREEMENT ON INTERNAL TRADE

- Generally, **3:60**

AUTHORITY TO BIND CROWN

- See Contract formation

BIDDING

- See Tendering

BOARDS AND TRIBUNALS

- Generally, **2:8**
- Corporate status, **2:3, 2:8**

BREACH OF CONTRACT

- Generally, **3:22 to 3:28**
- Contractual interpretation rules,
3:22 to 3:28
- Defences
generally, **3:31 to 3:34**
frustration of contract, **3:32**

BREACH OF CONTRACT

—Cont'd

- Defences—Cont'd
 - legislation
 - generally, **3:31**
 - changes to price terms, **3:31**
 - federal “Public Debt and Prop-
erty” power, **3:31**
 - performance vs. compensation,
3:31
 - provincial “property and civil
rights in the Province”
power, **3:31**
 - Elements of, **3:22 to 3:28**
 - Employment contracts, **3:26**
 - First Nation treaties, **3:28**
 - Good faith, special duties related to,
3:23
 - Implied terms, **3:22 to 3:28**
 - Incorporation of legislation in
contracts, **3:25**
 - Non-performance, **3:29**
 - Presumptions in aid of interpreta-
tion
 - generally, **3:22 to 3:28**
 - against intention to promise to
compensate, **3:22 to 3:28**
 - best efforts requirements, **3:24**
 - good faith, **3:22 to 3:28**
 - not to bind use of public author-
ity, **3:22**
 - Privity rules, **3:22 to 3:28**
 - Remedies
 - see Contract remedies
 - Resource tenure contracts, **3:28**
 - Service, construction and goods
contracts, **3:27**
- ### CANADIAN BILL OF RIGHTS
- #### TAKINGS AND COMPENSA- TION FOR, Property rights,

CANADIAN BILL OF RIGHTS

—Cont'd

protection of, Statutory protections

CAPACITY TO MAKE CONTRACTS

See Contract formation

CERTIORARI

Generally, **3:38, 13:25**

CHARTER DAMAGES

Generally, **12:9, 12:21**

Government as employer, Charter relief against, **12:18**

Government policy/service/benefit, **12:20**

Police misconduct, **12:19**

Procedural considerations

generally, **12:11**

actual infringement, **12:14**

conformity with rules of civil procedure, **12:16**

court of competent jurisdiction, **12:15**

proper defendant, **12:12**

standing of claimant, **12:13**

Remedy provision (s. 24(1))

declaration of invalidity power (s. 52) and, **12:10**

Statutory limits, **12:17**

Crown notice provisions, **12:17**

immunity provisions, validity of, **12:17**

limitation periods, **12:17**

CHARTER OF RIGHTS AND FREEDOMS

Charter damages

see Charter damages

Contract formation capacity and, **3:5**

Crown prerogative and, **1:13 to 1:17**

Misfeasance in public office and, **8:4**

CHARTER OF RIGHTS AND FREEDOMS—Cont'd

Violations, interlocutory relief re

see Remedies against Crown

CIVIL PERSONALITY

See Corporate status

CLASS PROCEEDINGS

Nuisance, **7:32**

COLLATERAL ATTACK

Generally, **12:2**

Administrative order, on

generally, **12:4**

five factors analysis, **12:4**

legislative intention, **12:4**

Civil proceeding, in

generally, **12:5**

civil action, **12:6**

judicial review, **12:7**

Ontario Rules of Civil Procedure (rule 14.05) application,

12:8

statutory interpretation applications, **12:8**

Order of superior court, on

generally, **12:3**

abuse of process, doctrine of, **12:3**

circumstances permitting, **12:3**

malicious prosecution actions, **12:3**

COMMON LAW

Authority to bind Crown, **3:14**

Contract formation

see Contract formation

Crown liability in, **1:19, 1:20**

Crown prerogative, as part of, **1:13 to 1:17**

“Federal common law,” **13:8**

Injunctions at, **12:23**

Persons Crown liable for at, **1:22 to 1:28**

COMMON LAW—Cont'd

Takings at
TAKINGS AND COMPENSA-
TION FOR

COMPENSATION FOR TAKINGS

See TAKINGS AND COMPENSA-
TION FOR

CONSTITUTION

Charter
see Charter of Rights and
Freedoms
Compensation obligation, **5:5**
Constitutional limits on contract
formation, **3:5**
Court jurisdiction
see Courts, jurisdiction of

CONSTITUTION ACT, 1867

Division of powers provisions, **3:5**
Federal law within s. 101, **13:9**
Judicial structure created by, **13:2**
S. 53, **3:5**

CONSTITUTION ACT, 1982

Aboriginal people, **11:22, 11:23,**
11:27 to 11:29, 11:33 to 11:39
Charter
see Charter of Rights and
Freedoms

CONSTITUTIONAL TORTS

See Charter damages

**CONTRACT, CROWN
LIABILITY IN**

Generally, **3:1**
Breach of contract
see Breach of contract
Contract formation
see Contract formation, Crown
and
Performance issues
see Breach of contract
Pleadings and practice, **3:63**
Remedies
see Contract remedies

CONTRACT, CROWN

LIABILITY IN—Cont'd

Tendering
see Tendering
Types of disputes, **3:1**

CONTRACT FORMATION

Generally, **3:3**
Authority to bind Crown, **3:14, 3:15**
common law authority, **3:14**
cabinet, **3:14**
Crown agent status, **3:14**
legislative limits on, **3:15**
Ontario Executive Council
Act, **3:15**

Capacity

generally, **3:4 to 3:12**
common law, at
generally, **3:4**
“Crown,” identity of, **3:4**
rationale for Crown’s capacity
as individual, **3:4**
statutory prohibition, **3:4**
sui juris requirement, **3:4**
constitutional limits on
generally, **3:5**
agreements to pay compensa-
tion, **3:5**
British constitution, **3:5**
Charter of Rights and
Freedoms provisions, **3:5**
Constitution Act, 1867
division of powers provi-
sions, **3:5**
s. 53, **3:5**
contracting out of mandatory
statutory liability, **3:5**
Crown expenditures, statutory
authorization require-
ment, **3:5**
Crown-in-Parliament, restric-
tions by, **3:5**
executive/legislative necessity,
doctrine of, **3:5**
Financial Administration Act
provisions, **3:5**

CONTRACT FORMATION

—Cont'd

- Capacity—Cont'd
 - constitutional limits on—Cont'd
 - non-fettering rule, **3:5**
 - Crown contractual partners, of, **3:11**
 - legislated limits
 - generally, **3:10**
 - “accrued rights” limitation on immunity, **3:10**
 - Crown vs. private party restrictions, **3:10**
 - directory vs. mandatory enactments, **3:10**
 - inferred prohibition, **3:10**
 - prerogative immunity, **3:10**
 - provincial Crown immunity, **3:10**
 - restrictive enactments, nature of, **3:10**
 - waiver of statutory provision, **3:10**
- Crown contracts distinguished from other policy instruments, **3:3**
- Intention to create contracts
 - generally, **3:17 to 3:20**
 - campaign promises, **3:18**
 - contractual vs. legislated rights, **3:17**
 - inter-governmental accords, **3:19**
 - oral contracts, **3:20**
 - policies, **3:17**
 - political accords, **3:19**
 - political promises, **3:17**
 - promises and undertakings, examples, **3:17**
 - social programs, **3:17**
- Remedy consequences, **3:4 to 3:12**
- Requirements for valid contract, **3:3**
- Void/voidable contracts, **3:3**

CONTRACT REMEDIES

- Administrative law remedies
 - generally, **3:36**
 - certiorari, **3:38**

CONTRACT REMEDIES—Cont'd

- Administrative law remedies
 - Cont'd
 - declarations, **3:37**
 - mandamus, **3:39**
- Damages, **3:35**
- Rectification, **3:41**
- Specific performance, **3:40**

CORPORATE CROWN AGENTS

- See Crown agents

CORPORATE STATUS

- Distinct civil personality, practical effects of, **2:3**
- Of Crown, **1:7, 1:9**
- Of other public sector entities, **2:3**
- Public law status vs., **2:3**
- Test for statutory bodies, **2:3**

COSTS

- Generally
 - see Remedies against Crown
- Aboriginal fiduciary issues, **11:35**

COURTS, JURISDICTION OF

- Generally, **13:2 to 13:15**
- Constitution Act, 1867, judicial structure created by, **13:2**
- Federal Court
 - 1992 amendments, **13:5**
 - 1971 amendments creating, **13:4**
 - generally, **13:4 to 13:11**
 - action against federal Crown in, **13:4**
 - action against provincial Crown in, **13:11**
- Crown Liability and Proceedings Act, **13:5**
- Exchequer Court, replacement of, **13:4**
- Federal Courts Act provisions, **13:4, 13:5**
- jurisdiction of
 - generally, **13:4**
 - cause of action test, **13:8**

COURTS, JURISDICTION OF
—Cont'd

- Federal Court—Cont'd
 - jurisdiction of—Cont'd
 - concurrent vs. exclusive, table re, **13:7**
 - constitutional limits to, **13:7 to 13:9**
 - current, **13:7 to 13:9**
 - “federal common law,” **13:8**
 - flow chart re, **13:10**
 - ITO-International test
 - generally, **13:7 to 13:9**
 - Constitution Act, 1867, federal law within s. 101, **13:9**
 - existing body of federal law, **13:8**
 - statutory grant of jurisdiction, **13:7**
 - Provincial superior courts, **13:2, 13:12 to 13:16**
 - claim against provincial Crown
 - another province, in, **13:14**
 - immunity rule, **13:14**
 - local superior court, in, **13:13**
 - provincial court, in, **13:15**
 - claims against federal Crown, **13:16**
 - concurrent jurisdiction with Federal Court, **13:16**
 - Crown Liability and Proceedings Act, effect of, **13:16**
 - creation of, **13:2**
 - Crown Liability and Proceedings Act, effect of, **13:16**
 - general jurisdiction function, **13:12**
 - inherent jurisdiction of, **13:12**
 - limitations on, **13:12**
 - statutes giving rise to jurisdiction, **13:12**

CRIMINAL LIABILITY

- Generally, **1:17**

CROWN, LEGAL PERSONALITY OF

- Generally, **1:1**
- Actions against Crown, practice and procedure, **1:29**
- Crown, correct naming of, **1:29**
- Crown agents
 - see Crown agents
- Crown immunity from statute
 - generally, **1:15**
 - binding by necessary implication, **1:15**
 - burdens vs. benefits analysis, **1:15**
 - express binding, **1:15**
 - federal immunity from provincial statute, **1:16**
 - intergovernmental immunity, **1:16**
 - penal immunity, **1:17**
 - presumption against binding, **1:15**
 - waiver of by conduct, **1:15**
- Crown in Canada
 - generally, **1:5, 1:6**
 - British North America Act, **1:5, 1:6**
 - colonial governors, powers of, **1:5, 1:6**
 - Crown proceedings statutes, **1:5, 1:6**
 - divisibility of Crown in right of single jurisdiction, **1:6**
 - Dominion vs. provincial powers, seniority, **1:5, 1:6**
 - indivisibility of Crown doctrine, effects of, **1:5**
 - international status, **1:5**
 - pre-Confederation, **1:5, 1:6**
 - rules of succession, **1:5**
 - territories, status of, **1:5, 1:6**
- Crown personality, theoretical
 - conceptions of, **1:7**
 - “Corporation sole,” Crown as, **1:7**

**CROWN, LEGAL PERSONALITY
OF—Cont'd**

Crown personality, theoretical
conceptions of, **1:7**—Cont'd
practical implications of
generally, **1:9**
executive and legislative
power of Crown, **1:9**
state as person concept, **1:9**

Crown prerogative
generally, **1:13 to 1:17**
Charter review of, **1:13 to 1:17**
civil liability of Crown and, **1:14**
common law, as part of, **1:13 to 1:17**
creditor priority, **1:13 to 1:17**

Crown immunity
see Crown immunity from statute
federal vs. provincial powers,
1:13 to 1:17
legislative displacement of, **1:13**
nature of, **1:13 to 1:17**

Crown proceeding legislation
generally, **1:19, 1:20**

Crown's position at common law
generally, **1:19, 1:20**
"King could do no wrong,"
meaning of, **1:19, 1:20**
negligence claims, **1:19, 1:20**
prerogatives rendering civil
suit difficult, **1:19, 1:20**
torts of Crown servants, **1:19, 1:20**

defences in, **1:20**
differences between Acts, **1:19**
direct vs. vicarious liability, **1:19**
effect of, **1:19, 1:20**
fiat requirement, abolishment of,
1:19, 1:20
jurisdictional variations, **1:19, 1:20**
petition of right, abolishment of,
1:19, 1:20

**CROWN, LEGAL PERSONALITY
OF—Cont'd**

Crown proceeding legislation
—Cont'd
prerogative immunities, persistence of, **1:20**
tort immunity, abolishment of,
1:19, 1:20

General capacity of Crown, **1:11**

Historical background, **1:3 to 1:9**
English Civil War, effects of, **1:3**
King could do no wrong, concept
of, **1:3**
King-in-Parliament concept, **1:3**
medieval English kingship, **1:3**
petition of right, **1:3**
privy purse concept, **1:3**
Queen Victoria, **1:3**
Tudor monarchs, **1:3**

Inherent rights of Crown, **1:11 to 1:17**

Persons Crown liable for
generally, **1:22 to 1:28**
common law, at, **1:22 to 1:28**

Crown agents
see Crown agents

Crown employees
see Crown employees

independent contractors, **1:27**
joint ventures, **1:28**
non-delegable duties
generally, **1:27**
child abuse context, **1:27**
contracting-out government
functions, **1:27**
municipal responsibilities,
1:27
scope of, **1:27**
respondeat superior, doctrine of,
1:22 to 1:28
vicarious liability analysis, **1:27, 1:28**

Practice and pleadings, **1:29**

Queen Elizabeth II, **1:3 to 1:9**

CROWN AGENTS

Corporate Crown agents
generally, **1:22, 2:5, 2:6**
corporate status of public bodies,
varieties, **1:22**
Crown corporations, **2:5, 2:6, 2:9**
distinct civil personality, practical
effects of, **2:3**
federal vs. provincial, **2:5, 2:6**
independent legal personalities,
2:3, 2:5, 2:6
liability of the Crown for, **1:22,**
2:5, 2:6
non-corporate statutory body,
1:22
prerogative power, exercise of,
2:5, 2:6
scope of agency, **2:6**
test for, **2:5**
de jure control test for, **2:5**
Crown servants vs., **1:22, 1:24,**
1:25
Defined, **2:5, 2:6**
Immunity from statute, **2:6**

CROWN CORPORATIONS

Generally, **2:9**
Crown agency status, **2:5, 2:6, 2:9**

CROWN EMPLOYEES

See also Crown servants
Generally, **1:24, 1:25**
Contractors, **1:24**
De jure control test, **1:24**
Minister's executive acts, **1:24**
Parliamentary immunity, **1:24**
Scope of employment, acting within
generally, **1:25**
nexus issue, **1:25**
precedent requirement, **1:25**
Salmond test re, **1:25**
vicarious liability, policy
considerations re, **1:19, 1:25**
Status of, **1:24**

CROWN IMMUNITY

See Crown, legal personality of;
Fiduciary duty

CROWN IN CANADA

See Crown, legal personality of

CROWN-IN-PARLIAMENT

Generally, **1:3, 3:5**

CROWN PREROGATIVE

See Crown, legal personality of

CROWN PROCEEDINGS LEGISLATION

See Crown, legal personality of

CROWN SERVANTS

Generally, **1:19, 1:20, 1:22, 1:24,**
1:25

DAMAGES

Charter
see Charter damages
Contract remedy, as, **3:35**
Malicious prosecution, for
see Malicious prosecution
Misfeasance in public office, for
see Misfeasance in public office
Nuisance, for
see Nuisance
Remedy against Crown, generally,
13:28
Takings, natural resources, **5:16,**
5:39 to 5:42
Tendering, limitation clauses, **3:55**

DECLARATIONS

Generally, **3:37, 5:47, 5:49, 12:26,**
13:26

DISCOVERY OF CROWN

Generally, **13:18 to 13:21**
Civil procedure provisions re, **13:18**
to 13:21
Document discovery, **13:18**
Examination for discovery, **13:19**
Public interest immunity
generally, **13:20**

DISCOVERY OF CROWN

—Cont'd

- Public interest immunity—Cont'd
 - admissions against interest, **13:20**
 - Canada Evidence Act provisions
 - confidence of Queen's Privy Council (s. 39), **13:21**
 - Crown privilege claims, generally (s. 37), **13:21**
 - sensitive information notification (s. 38), **13:21**
 - public interest determination, **13:20**
 - solicitor-client privilege, **13:20**
 - standard for determination, **13:20**

FALSE ARREST

- Generally
 - see False imprisonment
- Malicious prosecution vs., **9:3**

FALSE

ARREST/IMPRISONMENT

- Generally, **10:1**
- Defences, **10:5**
- Elements of cause of action, **10:3**
- Malicious prosecution vs., **9:3, 10:2**
- Onus of proof, **10:4**
- Remedies, **10:6**

FEDERAL COURT

- See Courts, jurisdiction of

FIDUCIARY DUTY

- Aboriginal people, Crown and
 - generally, **11:18 to 11:43**
 - amalgamation of Indian bands, **11:30**
 - "cognizable Indian interest," concept of, **11:20**
 - conflicting claims between bands/band members, **11:41**
 - Constitution Act, 1982, s. 35, **11:32**
 - duty to consult, **11:10, 11:11, 11:18, 11:32, 11:42**

FIDUCIARY DUTY—Cont'd

- Aboriginal people, Crown and
 - Cont'd
 - duty to invest, **11:31, 11:48, 11:82, 11:83**
 - general principles, **11:4 to 11:8**
 - government benefits programs, **11:35**
 - Lake Babine Nation, **11:20, 11:23**
 - litigation costs, **11:36**
 - moneys, band management of, **11:31**
 - political trust cases, **11:15, 11:20, 11:47**
 - protection from trespass, **11:26**
 - provincial Crown, fiduciary duty of, **11:42**
 - registrar, decisions of, **11:37**
 - reserves
 - creation, **11:22 to 11:24**
 - existing, **11:25**
 - expropriation, **11:27**
 - post-surrender duties, **11:26**
 - pre-surrender duties, **11:26**
 - time-barred claims, **11:71, 11:72**
 - treaty negotiations, **11:28**
 - unique nature of relationship, **11:2, 11:17**
- Breach of, **11:7**
 - simple inadvertence as, **11:7**
- "Ceding of power—vulnerability" approach, **11:5**
- Crown as fiduciary
 - generally, **11:9 to 11:14, 11:44 to 11:64**
 - agricultural industry, regulation of, **11:63**
 - apportionment, **11:75, 11:76**
 - benefits, administration of
 - generally, **11:49**
 - disability, **11:50**
 - social assistance, **11:51**
 - care, through guardianship, custodianship of cadets, **11:55**

FIDUCIARY DUTY—Cont’d

Crown as fiduciary—Cont’d
 care, through guardianship,
 custodianship of—Cont’d
 children, **11:54**
 inmates of correctional institu-
 tions, **11:57**
 military members, **11:56**
 conflicting interests, **11:17**
 aboriginal vs. non-aboriginal
 interests, **11:17**
 balancing exercise, **11:17**
 “Crown, the,” meaning of
 generally, **11:9 to 11:14**
 Crown vs. Parliament, **11:10**
 fault requirement, **11:7**
 government departments,
 individually, **11:10, 11:11**
 defences, **11:68 to 11:75**
 duty of utmost loyalty, **11:17**
 environmental claims, **11:62**
 equitable defences, **11:70, 11:73**
 equitable set-off, doctrine of,
 11:70, 11:73
 government services, provision
 of
 disaster relief, **11:61**
 educational services, **11:59**
 health care, **11:58**
 police services, **11:60**
 immunity, **11:68 to 11:70**
 laches and acquiescence, doctrine
 of, **11:70, 11:73**
 legislative and executive func-
 tions, **11:10**
 limitation periods, **11:71, 11:72**
 pensions, administration of
 generally, **11:46**
 Canada Pension Plan, **11:48**
 superannuation plans, **11:47**
 war veterans, **11:47**
 prosecutor, Crown as, **11:64**
 public vs. private law duties,
 11:15
 seized goods, **11:53**

FIDUCIARY DUTY—Cont’d

Crown as fiduciary—Cont’d
 taxation scheme, administration
 of, **11:52**
 Discretionary control element,
 11:20
 Fiduciary relationship, categories
 of, **11:6, 11:16**
 Government context, in, **11:16**
 Elder Advocates of Alberta Soci-
 ety v. Alberta case analysis,
 11:16
 Pleadings against Crown
 Naming the crown in pleadings,
 11:64
 Pleading a breach of fiduciary
 duty, **11:65, 11:66**
 Striking a claim, **11:67**
 Practice and procedure
 generally, **11:85 to 11:90**
 Crown’s selection of counsel,
 11:87
 discovery process, **11:88, 11:89**
 procedural defences, **11:85**
 settlement agreements, **11:90**
 solicitor-client privilege, **11:88,**
 11:89
 “Reasonable expectations” concept,
 11:5
 Remedy re breach
 generally, **11:8, 11:77 to 11:84**
 equitable remedies
 accounting for profits, **11:84**
 compensation, basis of calcula-
 tion, **11:78, 11:79**
 constructive trust, **11:82**
 disgorgement, **11:83**
 lost opportunity, **11:78 to**
 11:81
 nature of, **11:78, 11:79**
 restitutionary purpose of,
 11:80, 11:81
 Scope of, determining, **11:4 to 11:8**
 Vicarious liability, **11:12**

GOVERNMENT DEPARTMENTS

Generally, **2:7, 11:10, 11:11**

IMMUNITY

Charter damages, statutory limits, **12:17**

Contracts

“accrued rights” limitation on immunity, **3:10**

provincial Crown immunity, **3:10**

Crown, generally

see Crown, legal personality of

Fiduciary context, **11:68, 11:69**

Intergovernmental immunity, **1:16**

Interjurisdictional immunity, **1:16**

Negligence context

discretionary decisions, **6:20 to 6:23**

statutory immunity clauses, **6:30, 6:31**

Parliamentary immunity, **1:24, 1:25(1)**

Provincial Crown, immunity rule, **13:14**

Public interest immunity

see Discovery of Crown

INDEPENDENT CONTRACTORS

Generally, **1:27**

INJUNCTIONS AGAINST CROWN

Generally, **13:26**

Common law basis of prohibition, **12:23**

Crown agents, **2:5, 2:6**

Exception re constitutionality of legislation, **12:25**

Interlocutory relief, **12:26**

Statute vs. common law, **12:24**

Statutory prohibition, **12:22**

INTENTION TO CREATE CONTRACTS

See Contract formation

JURISDICTION

Court

see Courts, jurisdiction of legislative

KING-IN-PARLIAMENT

See Crown-in-Parliament

LAND USE

See NUISANCE and TAKINGS AND COMPENSATION FOR

LEGISLATION, ACTIONS

CHALLENGING

ENACTMENT OF

Changes in law, **12:30**

Laws having adverse effect, **12:31**

Regulations

having adverse effect, **12:32**

ultra vires applications, **12:29**

Role of court, **12:28**

LEGISLATIVE NECESSITY, DOCTRINE OF

Generally, **3:5**

LEGISLATIVE POWER OF CROWN

Generally, **1:9**

LIMITATION PERIODS

Generally, **12:17**

LOCAL GOVERNMENTS

Civil personality, **2:10**

Crown agent status, **2:10**

MALICIOUS PROSECUTION

Generally, **9:1**

Damages

generally, **9:6 to 9:10, 9:12**

amounts awarded, **9:12**

punitive damages, **9:12**

reputation, damage to, **9:12**

requirement to show, **9:6 to 9:10**

types of, **9:12**

Elements of tort

generally, **9:1, 9:6 to 9:10**

MALICIOUS PROSECUTION

—Cont’d

- Elements of tort—Cont’d
 - absence of reasonable and probable cause, **9:8**
 - proving, **9:9**
 - damage, requirement to show
 - see damages
 - initiation of proceedings by defendant, **9:6**
 - malice/improper purpose, proof of, **9:10**
 - finding of malice, factors, **9:10**
 - inference of malice, **9:10**
 - termination of criminal proceedings in favour of plaintiff, **9:7**
- False arrest vs., **9:3**
- False imprisonment vs., **10:2**
- Future of, **9:4**
- History of, **9:2**
- No reasonable cause of action, **9:16**
- Police misconduct vs. misconduct by the crown, **9:15**
- Practice and pleadings considerations
 - generally, **9:13 to 9:18**
 - application to strike, **9:16**
 - leave to amend pleadings, **9:18**
 - malice, pleading particulars re, **9:17**
- proper parties
 - generally, **9:13 to 9:15**
 - Attorney General, Crown Attorneys, **9:14**
 - Crown, **9:13**
 - police, **9:15**
 - summary disposition, **9:16**
- Prosecutorial misconduct, **9:4**

MANDAMUS

- Generally, **3:39, 13:24**

MINISTER’S EXECUTIVE ACTS

- Generally, **1:24**

MISFEASANCE IN PUBLIC OFFICE

- Generally, **8:1, 8:22**
- Absence of lawful authority branch, **8:1**
- Category A/B analysis, **8:1**
- Charter application, **8:4**
- Damages, **8:18, 8:19**
 - general/aggravated damages, **8:18**
 - punitive damages, **8:19**
- Elements of tort
 - generally, **8:3 to 8:19**
 - duty owed to plaintiff, **8:16**
 - duty/power associated with public office
 - generally, **8:7 to 8:9**
 - administrative and operational duties, **8:7**
 - legislative functions, **8:9**
 - prerogative powers, **8:8**
- misfeasance
 - generally, **8:12 to 8:15**
 - knowing excess of power (Category B), **8:14, 8:15**
 - Canadian law re, **8:15**
 - Three Rivers case, **8:14**
 - wilful blindness/indifference standard, **8:15**
 - targeted malice (Category A), **8:12, 8:13**
 - bad motive, establishing, **8:12**
 - proof of malice by collective body, **8:13**
 - “public office,” test re, **8:4**
 - public officer, defendant as, **8:3**
 - judicial and quasi-judicial officers and Crown counsel, **8:5**
 - “public office,” test re, **8:4**
- History of tort, **8:1**
- Malicious motivation element, **8:1**

**MISFEASANCE IN PUBLIC
OFFICE—Cont'd**

Practice and procedural
considerations, **8:20, 8:21**
evidence, **8:21**
leave requirement in Ontario,
8:21.50
parties, **8:20**
pleadings, **8:21**
Public officers, categories of, **8:3**

NATURAL RESOURCES

See NUISANCE and TAKINGS
AND COMPENSATION FOR

NEGLIGENCE

Generally, **6:1**
Anns duty of care test
generally, **6:1, 6:2**
Canadian vs. English/Australian
jurisprudence, **6:2, 6:5**
foreseeability issue, **6:2**
negating policy considerations
see negating policy
considerations
prima facie duty of care, **6:4 to
6:17**
Donoghue v. Stevenson
principle, **6:4**
“neighbour principle,” evolu-
tion of, **6:4**
proximity
see proximity
proximity
see proximity
stage 1 of analysis, **6:2, 6:4 to
6:17**
stage 2 of analysis, **6:2**
stated, **6:2**
Duty of care analysis
see Anns duty of care test
Elements of negligence action, **6:1**
Foreseeability, see also proximity
generally, **6:2**
Negating policy considerations
generally, **6:2, 6:20 TO 6:28**

NEGLIGENCE—Cont'd

Negating policy considerations
—Cont'd
alternative remedies, **6:26**
categories not closed, **6:28**
discretionary decisions, immunity
re, **6:20 to 6:23**
good faith requirement, **6:21**
government decisions, “true” or
“core,” **6:20**
indeterminate liability, **6:25**
irrationality, **6:21**
legislative decisions, **6:22**
policy defence, generally, **6:20 to
6:23**
quasi-judicial decisions, **6:22**
social, economic, political factor
decisions, **6:20**
statutory discretion, exercises of,
6:23
“Neighbour principle,” **6:1, 6:4**
Policy/operational distinction
see negating policy
considerations
Practice and pleadings, **6:36, 6:37**
applications to strike pleadings,
6:37
cause of action, pleading, **6:37**
proper parties, **6:36**
Proximity
analysis, generally, **6:2**
Coopers and Edwards cases anal-
ysis, **6:6**
established categories
generally, **6:8 to 6:13**
actions causing foreseeable
harm to person/property,
6:8
negligent building inspection,
6:11
negligent implementation of
road maintenance policy,
6:12
negligent misstatement, **6:9**

NEGLIGENCE—Cont'd

- Proximity—Cont'd
 - established categories—Cont'd
 - no proximity, categories of, **6:14**
 - relational economic loss, limited categories of, **6:13**
 - risk of danger, duty to warn re, **6:10**
 - interactions, establishing proximity through, **6:17**
 - British Columbia v. Imperial Tobacco case analysis, **6:17**
 - parties, factual relationship between, **6:17**
 - no proximity, categories re, **6:14**
 - novel cases, establishing proximity in, **6:16, 6:17**
 - public authorities and, **6:6**
 - role of, **6:5**
 - statute, under, **6:16**
- Standard of care
 - generally, **6:34, 6:35**
 - Crown's lowered standard, **6:34**
 - duty of care vs., **6:34**
 - legislation, role in defining, **6:35**
 - policy, role in defining, **6:35**
 - reasonableness standard, **6:34**
- Statutory duties, affirmative, **6:32**
- Statutory immunity clauses
 - generally, **6:30, 6:31**
 - employee liability, **6:30**
 - "good faith," meaning of, **6:31**
 - good faith immunity clause, scope of, **6:30**
 - vicarious employer liability, **6:30**

NON-DELEGABLE DUTIES

- Generally, **1:27**

NORTH AMERICAN FREE TRADE AGREEMENT

- See TAKINGS AND COMPENSATION FOR, Treaties and Declarations, International

NUISANCE

- Generally, **7:1**
- Access to land, impairment, **7:13**
- Class proceedings, **7:32**
- Crown as landowner, **7:1**
- Damages
 - see remedies
- Defences
 - generally, **7:1, 7:23 to 7:26**
 - acquiescence/consent, **7:26**
 - act of God, **7:26**
 - contributory negligence, **7:25**
 - force majeure, **7:26**
 - government policy defence, **7:24**
 - compensation requirement, **7:24**
 - nuisance vs. negligence context, **7:24**
 - "special damage" cases, **7:24**
- prescription, **7:26**
- statutory authority, **7:23**
 - inevitability, **7:23**
 - random infrastructure accidents, **7:23**
- Definition, **7:10 to 7:15**
- Foreseeability, **7:21**
 - negligence vs. nuisance, **7:21**
 - "reasonably foreseeable," meaning of, **7:21**
 - "state of affairs" cases, **7:21**
- Interference
 - generally, **7:10 to 7:15**
 - "substantial," **7:10 to 7:15**
 - "unreasonable," **7:10 to 7:15**
- Natural phenomena, as cause of, **7:1**
- Practice and pleadings
 - considerations, **7:31**
- Private nuisance, see also public nuisance
 - by executive action, **7:7.50**
 - "character of neighbourhood" factor, **7:11**
 - degree of seriousness factor, **7:11**
 - duration and frequency factors, **7:11**

NUISANCE—Cont'd

Private nuisance, see also public nuisance—Cont'd
 elements of tort, **7:10 to 7:15**
 flow of water, damage caused by generally, **7:14**
 “common enemy” rule, **7:14**
 groundwater, **7:14**
 “natural flow” rule, **7:14**
 “natural user” decisions, **7:14**
 natural watercourse, **7:14**
 land use competition, as, **7:1**
 natural hazards upon land
 injury to neighbouring private property, **7:15**
 injury to person on highway, **7:15**
 physical injury to land, cases re, **7:10**
 policy defence, application of, **7:15**
 sensitivities of plaintiff factor, **7:11**
 social utility factor, **7:12**
 unreasonable use of property, checklist of factors, **7:11**
 “Public interest” factor, described, **7:1**
 Public nuisance, see also private nuisance
 Attorney General, role of, **7:16**
 described, **7:16**
 environmental protection, as tool of, **7:16**
 history of tort, **7:16**
 need for, **7:16**
 private nuisance and, **7:16**
 relationship to other torts, **7:16.20**
 remedy re, **7:16**
 “special damage,” meaning of, **7:16**
 standing to sue, **7:16.10**
 Quasi-strict liability tort, as, **7:1**

NUISANCE—Cont'd

Remedies, **7:28 to 7:30**
 abatement, privilege of, **7:30**
 damages
 generally, **7:29**
 continuing nuisances, **7:29**
 foreseeability, **7:29**
 measure of, **7:29**
 remoteness of damage, **7:29**
 subjectivity of harm, **7:29**
 injunctive relief against Crown, no, **7:28**
 “Social utility” factor, described, **7:1**
 Standing
 generally, **7:3 to 7:8**
 interest in property vs. user/invitee, **7:3 to 7:5**
 licence holder, **7:4**
 persons subject to action
 generally, **7:6 to 7:8**
 adoption of nuisance, **7:8**
 “authorization” cases, **7:7**
 continuation of nuisance, **7:8**
 Crown as owner but not creator of nuisance, **7:7**
 distant neighbour, **7:6**
 fault doctrine, **7:7**
 park users, **7:7**
 potential nuisance, knowledge of, **7:8**
 regulatory licence issuers, **7:7**
 profits á prendre, holder of, **7:4**
 Reserve/Treaty lands, interference with, **7:5**
 right of way holder, **7:4**
 standing to sue, **7:3 to 7:5**
 tenants of Crown in possession, **7:3**
 Statutes, role of
 generally, **7:18 to 7:20**
 civil nuisance actions, statutes limiting, **7:19**
 prohibition on conduct, **7:18**

NUISANCE—Cont'd

Statutes, role of—Cont'd
 “standards” of reasonableness,
 providing, **7:20**
 Zoning function of, **7:1**

OPERATIONAL FUNCTION

See Negligence

PENAL LIABILITY

Generally, **1:17**

POLICE

Malicious prosecution, **9:15**
 Misconduct, **12:19**
 Vicarious liability of Crown for,
1:24

POLICY FUNCTION

Charter damages, **12:20**
 Negligence liability
 see Negligence
 Nuisance liability, **7:15, 7:24**

PREROGATIVE

See Crown, legal personality of

PREROGATIVE WRITS

Generally, **13:24, 13:25**

PRIVILEGE

Abatement, privilege of, **7:30**
 Crown privilege (C.E.A., s. 37),
13:21
 Public interest immunity
 see Discovery of Crown
 Solicitor-client privilege, **11:87,**
11:88, 13:20

PROHIBITION

Generally, **13:25**

**PROVINCIAL SUPERIOR
 COURTS**

See Courts, jurisdiction of

PUBLIC INTEREST IMMUNITY

See Discovery of Crown

PUBLIC OFFICE

See Misfeasance in public office

RECTIFICATION

Generally, **3:41**

REGULATIONS

See Legislation, actions challenging
 enactment of

REMEDIES AGAINST CROWN

Generally, **13:24 to 13:36**
 Certiorari, **13:25**
 Charter violations, interlocutory
 relief re
 generally, **13:26**
 balance of convenience issue,
13:26
 irreparable harm issue, **13:26**
 public interest factor, **13:26**
 serious question requirement,
13:26

Costs

generally, **13:31 to 13:36**
 advance costs
 generally, **13:31 to 13:36**
 impecuniousness, **13:31**
 management of order, **13:36**
 prima facie meritoriousness,
13:32
 special circumstances, **13:33**
 statutory bars, **13:35**
 stringent controls, **13:34**

Crown agents, **2:5, 2:6**

Damages, **13:28**

Charter damages, **13:28**

Declarations, **13:26**

Injunction

see Injunctions against Crown

Interest on unsatisfied judgments,
13:31 to 13:36

Mandamus, **13:24**

Prerogative writs, generally, **13:24,**
13:25

Prohibition, **13:25**

Specific performance, **13:26**

RESTITUTION

Generally, **4:2 to 4:4**
 Burdens of proof, **4:6 to 4:18**
 Crown proceedings statutes and, **4:2**
 Elements of claim
 generally, **4:6 to 4:18**
 absence of prima facie juristic reason
 generally, **4:9 to 4:13**
 alternative remedies, **4:11**
 colore officii, principle of, **4:10, 4:11**
 disposition of law, **4:10, 4:11**
 donative intent, **4:13**
 donative intent of Crown, **4:13**
 valid contract, existence of, **4:9**
 valid legislation, **4:10**
 voluntariness, **4:13**
 compulsion, **4:13**
 benefit to defendant, **4:6**
 detriment to plaintiff, **4:7**
 Governments, recovery as between, **4:19**
 Invalid fines and other compulsory payments to government, **4:4**
 Invalid taxes, **4:3**
 Mistaken payments by government, **4:19**
 Practice and pleadings, **4:21**
 Quantum meruit, **3:3, 4:6 to 4:18**
 Quantum valebat, **4:6 to 4:18**
 Quasi-contract, **4:6 to 4:18**
 Remedies, **4:20**
 Residual defences
 generally, **4:6 to 4:18, 4:14 TO 4:18**
 change of position, **4:16**
 closing the transaction, **4:18**
 collateral attack, **4:17**
 de facto doctrine, **4:18**
 estoppel, **4:16**
 good faith, **4:18**
 mistake of law, **4:14**
 qualified immunity, **4:18**

RESTITUTION—Cont'd

Residual defences—Cont'd
 res judicata, **4:17**
 ultra vires enactment, **4:15**
 Ultra vires powers situations, **4:2 to 4:4**
 Unlawful/unauthorized contract situations, **4:2 to 4:4**

SPECIFIC PERFORMANCE

Generally, **3:40, 13:26**

STATUTES

Crown immunity from
 see Crown, legal personality of
 Crown proceeding legislation
 see Crown, legal personality of
 Expropriation statutes, **5:11 to 5:14**
 Nuisance law, role of re
 see Nuisance

SUPERIOR COURTS

See Courts, jurisdiction of

TAKINGS AND COMPENSATION FOR

Generally, **5:1**
 Compensation for
 Generally, **5:25 to 5:42**
 Compensation, measure of
 Generally, **5:35 to 5:42**
 Constructive takings, compensation for, **5:38**
 Injurious affection, compensation for, **5:37**
 Property interests in public natural resources, **5:39 to 5:42**
 Compensation for constructive takings, quantifying, **5:41**
 Compensation for statutory takings, quantifying, **5:40**
 Reliance measure, compensation on, **5:42**
 Uniqueness, **5:39**

**TAKINGS AND COMPENSATION
FOR—Cont'd**

- Compensation for—Cont'd
 - Compensation, measure of
 - Cont'd
 - Statutory takings, compensation for, **5:36**
 - Compensatory rule, exceptions to, **5:34**
 - Crown's obligation to compensate, nature of, **5:25**
 - Statutory right to compensation, authorities supporting, **5:31 to 5:33**
 - Cream Silver Mines Ltd. v. British Columbia, **5:32**
 - Teal Cedar Products Ltd. v. British Columbia, **5:33**
 - Substantive common law right to compensation, authorities supporting, **5:26 to 5:30**
 - Annapolis Group Inc. v. Halifax Regional Municipality, **5:28**
 - British Columbia Medical Assn. v. British Columbia, **5:30**
 - Canadian Pacific Railway Co. v. Vancouver (City), **5:27**
 - Manitoba Fisheries v. Canada, **5:29**
- Crown's power to take, source of
 - Generally, **5:10**
- Expropriation statutes
 - Federal statutes, **5:12**
 - History of Canadian expropriation legislation, **5:11**
 - Provincial/Territorial statutes, **5:13**
 - Statutory interpretation, **5:14**
- Emergence of Crown liability for, **5:2**
- Property rights, protection of
 - Generally, **5:4**
 - Common law protections, **5:9**
 - Constitutional protections, **5:5**

**TAKINGS AND COMPENSATION
FOR—Cont'd**

- Property rights, protection of
 - Cont'd
 - Statutory protections
 - Alberta Bill of Rights, **5:7**
 - Alberta Personal Property Bill of Rights, **5:8**
 - Canadian Bill of Rights, **5:6**
- Takings
 - Generally, **5:15 to 5:24**
 - Compensation for
 - Generally, **5:25 to 5:42**
 - Compensation, measure of
 - Generally, **5:35 to 5:42**
 - Constructive takings, compensation for, **5:38**
 - Injurious affection, compensation for, **5:37**
 - Property interests in public natural resources, **5:39 to 5:42**
 - Compensation for constructive takings, quantifying, **5:41**
 - Compensation for statutory takings, quantifying, **5:40**
 - Reliance measure, compensation on, **5:42**
 - Uniqueness, **5:39**
 - Statutory takings, compensation for, **5:36**
 - Compensatory rule, exceptions to, **5:34**
 - Crown's obligation to compensate, nature of, **5:25**
 - Statutory right to compensation, authorities sup-

TAKINGS AND COMPENSATION

FOR—Cont'd

Takings—Cont'd

Compensation for—Cont'd

Generally, **5:25 to 5:42**

—Cont'd

porting, **5:31 to 5:33**

Cream Silver Mines Ltd.
v. British Columbia,
5:32

Teal Cedar Products Ltd.
v. British Columbia,
5:33

Substantive common law
right to compensation,
authorities supporting,
5:26 to 5:30

Annapolis Group Inc. v.
Halifax Regional
Municipality, **5:28**

British Columbia Medical
Assn. v. British
Columbia, **5:30**

Canadian Pacific Railway
Co. v. Vancouver
(City), **5:27**

Manitoba Fisheries v.
Canada, **5:29**

Partially diminished value of
property, **5:17**

“Property,” meaning and scope
of, **5:15**

Public natural resources, interests
in, **5:16**

Ripeness

Generally, **5:22 to 5:24**

Alternative available remedies,
5:24

Crystallization, **5:23**

“Taken,” when a property is
Generally, **5:28 to 5:21**

Constructive takings, **5:19**

Alternative available reme-
dies, **5:24**

Crystallization of, **5:23**

TAKINGS AND COMPENSATION

FOR—Cont'd

Takings—Cont'd

“Taken,” when a property is

—Cont'd

Constructive takings, **5:19**

—Cont'd

Municipal land use regula-
tion, **5:20**

Quantitative threshold of,
5:20

Ripeness, **5:22 to 5:24**

De jure takings, **5:18**

Municipal land use regulation,
5:21

Regulation and use of property,
5:19

Treaties and Declarations,
International

Generally, **5:43**

American Declaration on the
Rights and Duties of Man,
5:49

Canada-United States-Mexico
Agreement, **5:44 to 5:46**

Generally, **5:44**

Chapter 14 and Annex 14-B,
5:45

Impact on Canadian takings
law, **5:46**

Covenant on Civil and Political
Rights, **5:48**

Covenant on Economic, Social
and Cultural Rights, **5:48**

Universal Declaration on Human
Rights, **5:47**

Uncertainty in the law, **5:3**

TENDERING

Generally, **3:43 to 3:62**

Bidders, **3:43 to 3:62**

Clauses reserving rights to owner
generally, **3:53 to 3:56**

discretion clauses, **3:54**

limitations of damages clauses,
3:55

TENDERING—Cont'd

Clauses reserving rights to owner
—Cont'd
privilege clauses, **3:53**
Contract A (tender contract)
generally, **3:43 to 3:62**
animus contrahendi, creation of,
3:44
determination of contractual
intent, **3:44**
formation of, **3:44**
implied terms of
generally, **3:46 to 3:51**
accept only compliant bids,
duty to, **3:47**
accept qualifying bid with best
price, duty to, **3:49**
disclose evaluative criteria,
duty to, **3:48**
fairness and equality, duty of,
3:46
irrevocability, **3:50**
use of confidential information
for bid shopping, **3:51**
invitation vs. offer, **3:44**
reservation of rights
see clauses reserving rights to
owner
Contract B (construction contract),
3:43 to 3:62
Failure to enter into contract, non-
actionability, **3:43 to 3:62**
Owner obligations, **3:43 to 3:62**
Practice and pleadings, **3:63**
Private law of, **3:43 to 3:62**
Privilege clause, **3:43 to 3:62**
Remedies
generally, **3:58 to 3:62**
administrative law remedies,
3:59
Agreement on Internal Trade,
3:60
contract and tort, in, **3:58**
sub-contractors, **3:58**

TENDERING—Cont'd

Remedies—Cont'd
the New West Partnership Trade
Agreement, **3:61**
Ron Engineering case, effect of,
3:43
Tender calls
see Contract A
Tender package, invitation vs. offer,
3:44

TORTS

Constitutional
see Charter damages
Crown servants, of, **1:19, 1:20**
Immunity from, abolishment of,
1:19, 1:20
Malicious prosecution
see Malicious prosecution
Misfeasance in public office
see Misfeasance in public office
Negligence
see Negligence
Nuisance
see Nuisance
Tendering remedies in, **3:58**

TREATIES

Aboriginal
breach of, **3:28**
negotiation duties, **11:28**
treaty/reserve lands, interference
with, **7:5**
Takings and
see TAKINGS AND
COMPENSATION FOR,
Treaties and Declarations

ULTRA VIRES

Applications re regulations, **12:29**
Enactment, **4:15**
Local governments, **2:10**
Ultra vires powers situations, **4:2 to 4:4**

UNJUST ENRICHMENT

See Restitution

GOVERNMENT LIABILITY LAW AND PRACTICE

VOID/VOIDABLE CONTRACTS

Generally, **3:3**

WATER

See Nuisance

ZONING

Generally, **7:1**